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ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 1

DIRECT TESTIMONY OF
FREDERICK L. RUCKMAN

ILLINOIS-AMERICAN WATER COMPANY

DIRECT TESTIMONY OF FREDERICK L. RUCKMAN

1	Q.	Please state your name.

- 2 A. Frederick L. Ruckman.
- 3 Q. Please state your business address.
- 4 A. 300 North Water Works Drive, Belleville, Illinois 62223.
- 5 Q. By whom are you employed and in what capacity?
- 6 A. I am employed by American Water Works Service Company, Inc. ("Service Company"), an
- 7 affiliate of Illinois-American Water Company ("Illinois-American" or "Company") and serve as
- 8 Vice President, Treasurer and Comptroller of Illinois-American.
- 9 Q. Please summarize your higher education.
- 10 A. I earned a Bachelor of Science degree, with a major in Accounting, from Eastern Illinois
- University in 1971.
- 12 Q. Please summarize your employment experience.
- 13 A. I was employed by Northern Illinois Water Corporation ("NIWC"), a predecessor of Illinois-
- American, beginning April, 1972, as a Staff Accountant. In April, 1980, I was promoted to
- 15 Comptroller and elected Secretary of NIWC. In 1994, I was elected to NIWC's Board of
- Directors, and in 1996, I was promoted to the position of Vice President. On January 1, 2000,
- 17 I became Vice President and Treasurer of Illinois-American. In 2001, I became an employee
- of the Service Company, and in 2002, I also became Comptroller of Illinois-American.

- Q. Please summarize your responsibilities as Vice President and Treasurer of Illinois American.
- A. I am responsible for the Finance, Cash Management, Budgeting, Rates and Growth Activities
 functions of the Company.
- 5 Q. Have you testified before this Commission in other proceedings?
- A. Yes. I have testified in many cases involving NIWC, including the ten most recent rate cases and several cases for approval of the issuance of bonds. Since the acquisition of NIWC by Illinois-American, I have testified in cases involving Illinois-American, including its most recent prior rate case, Docket No. 00-0340.
- Q. As Vice President, Treasurer and Comptroller of the Company, are you generally familiar with the business, facilities, and operations of the Company in each of its divisions?
- 13 A. Yes.
- 14 Q. Are you also generally familiar with the books and records of the Company?
- 15 A. Yes.
- 16 Q. Why has the Company proposed a general rate increase?
- 17 A. The proposed rates are designed to produce revenues more adequate to satisfy the revenue 18 requirements of the Company's service areas. Since the last rate case, the Company has 19 experienced increased operating expenses, and in some cases, substantially increased rate base. 20 Furthermore, the Lincoln district has not had a rate adjustment since 1994, the Pekin district has 21 not had a rate adjustment since 1998, and the Chicago Metro division, which comprises the

- service areas recently acquired from Citizens Utilities, has not had a rate adjustment since 1995.
- 2 Since 1995, the Chicago Metro rate base has increased over 100%. The proposed rates are
- 3 intended to yield revenues sufficient to recover test year operating expenses and to produce a
- 4 reasonable return upon rate base.
- 5 Q. What test year is the Company using in this presentation?
- 6 A. The Company's presentation is based upon a fully forecasted test year ending December 31,
- 7 2003, as Mr. Stafford explains in his testimony.
- 8 Q. Why did the Company select this test year?
- 9 A. With the use of a future test year, the Company is better able to match revenues and expenses
- and to earn its authorized rate of return.
- 11 Q. Has the Company previously presented requests for rate relief based upon a future
- test year, and has the Commission accepted such future test years?
- 13 A. Yes.
- 14 Q. How did the Company forecast revenues and expenses for the future test year of
- 15 **December 31, 2003?**
- 16 A. The schedules contained in Exhibit Nos. 9 through 14 for the historic year ending December 31,
- 17 2001 are based on actual results for that year. The schedules in Exhibit Nos. 9 through 14 for
- the current year ending December 31, 2002 and the future test year ending December 31, 2003
- are based on forecasts.

1	1 T	hese t	forecasts	were	prepared	on a	ı line-	by-l	ine l	basis,	usual	ly	based	upon	actual	exp	erienc	ce f	or

- prior periods generally through 2001, and upon the Company's regular budgeting methods as
- applied to this experience. In his testimony, Mr. Stafford explains this process.
- 4 Q. Will the increase to general water service customers under the proposed rates be an
- 5 across-the-board increase?
- 6 A. Yes, as Mr. Stafford explains in his testimony.
- 7 Q. Are plant additions planned for the years 2002 and 2003?
- 8 A. Yes. As Mr. Johnson states in his testimony, the Company plans substantial new construction
- 9 that will be placed in service on or before December 31, 2003. The forecasted gross capital
- 10 expenditures exceed \$80 million.
- 11 Q. Has the Company obtained a waiver in connection with the standard rate case filing
- requirements?
- 13 A. Yes. In Docket No. 02-0285, the Commission granted the Company's request for a waiver of
- the standard rate case filing requirements, 83 Ill. Adm. Code Part 285, to enable the Company
- instead to file in accordance with Staff's proposed revised Parts 285, 286 and 287.
- 16 Q. Has the Company caused notice of the filing of the proposed rates to be published in a
- 17 newspaper of general circulation within each District for which revised rates are
- 18 **proposed?**
- 19 A. Yes. Exhibit No. 1.1 is a copy of the Certificates of Publication.

1 Q. Did the Company also cause notice of the filing to be posted in its business offices for 2 the various subject Districts? 3 A. Yes. 4 Q. Did the Company also cause notice of the filing to be sent to its customers in the 5 subject Districts with the first billing after filing? 6 A. Yes. A copy of the notice sent to each customer is Exhibit No. 1.2 7 Q. Have you prepared or caused to be prepared under your direction and supervision the 8 "D" schedules required in subpart G of Staff's proposed revised standard filing 9 requirements applicable to this case? 10 A. Yes. The "D" schedules are contained in Exhibit No. 13. Was the information contained in the "D" schedules obtained or derived from the 11 Q. 12 books and records of the Company? 13 A. Yes. 14 Please generally describe the "D" schedules. Q. 15 A. The "D" schedules present information regarding the Company's capital structure, required rate 16 of return and certain comparative historic financial data. 17 Please describe Schedule D-1. Q.

Schedule D-1 is a cost of capital summary. Page 1, shows the average capital structure of the

Company for the test year and the computed cost of capital. Subsequent pages of Schedule D-

1 show such information at the end of the test year, and at the end of the current and historic

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- 1 years. The average capital structure in the test year consists of 54.7 percent long-term debt and
- 2 45.3 percent common equity.

3 Q. Please describe Schedule D-2.

- 4 A. Schedule D2 shows the average cost of short-term debt for the test year, and the cost of
- short-term debt at the end of the test year, current year and historic year.

6 Q. Why has the Company not included short-term debt in the capital structure?

- 7 A. The estimated average of short-term debt in the test year is a relatively small balance and
- 8 essentially finances an approximately similar balance of construction work in progress (CWIP)
- 9 for the test year. Section 285.4010 of the proposed revised Standard Filing Requirements
- applicable to this case provides for exclusion of short-term debt from the capital structure under
- 11 these circumstances.

12 Q. Please describe Schedule D-3.

- 13 A. Schedule D-3 shows the computation of the average embedded cost of long-term debt for the
- test year, and at the end of the test year, current year and historic year.

15 Q. Please describe Schedule D-4.

- 16 A. Schedule D4 shows the computation of the average cost of preferred stock. The Company
- has fully redeemed the preferred stock as of July 1, 2002.

18 Q. What is the Company's cost of equity?

- 19 A. The Company's cost of equity is at least 11.015 percent, as determined by the Company's
- 20 expert witness Paul Moul. His presentation is contained in Exhibit Nos. 7 and 8.

1 Q. What is the Company's cost of capital for the test year?

- 2 A. As shown on Schedule D-1, page 1, the Company's cost of capital and required rate of return
- is at least 8.01 percent.
- 4 Q. Please describe Schedule D-5.
- 5 A. Schedule D-5 shows the calculation of common equity issuance costs, for which workpapers
- 6 are contained in Schedule D-6.
- 7 Q. Please describe Schedule D-7.
- 8 A. This schedule provides detailed comparative financial data.
- 9 **Q.** Please describe Schedule D-8.
- 10 A. This schedule provides a history of changes in securities ratings.
- 11 Q. Please describe Schedule D-9.
- 12 A. This schedule provides a statement of cash flows.
- 13 Q. Please discuss the Company's requirements for future financing.
- 14 A. A significant level of capital additions will be required to meet customer needs during the five-
- 15 year period from 2002 through the year 2006. The amount of the presently anticipated capital
- expenditures for this period is approximately \$140 million, net of advances and contributions.
- 17 The Company will be faced with significant construction requirements, dictated in part by the
- aging nature of the Company's mains and services. The cost of necessary plant additions can
- be expected to increase as construction costs escalate in future years. A significant portion of
- 20 the capital required to finance these projects will be provided by internally-generated funds.

1	Additional of	capital,	however,	must	be	obtained	from	investors	who	purchase	debt	and	equity
2	securities iss	sued by	the Comp	any.									

Would you further discuss the financial measures related to attraction of debt and equity capital?

Yes. In order to be able to attract additional long-term debt and equity capital, the Company must be able to demonstrate financial integrity, as measured by such factors as earnings and interest coverage ratios. The Company's financial situation will deteriorate significantly unless the full rate increase requested by the Company is granted. For example, the Company's proforma pre-tax interest coverage ratio at present rates is only 1.40x. Such a coverage indicates that the rate increase requested in this proceeding is essential to enable the Company to attract additional debt capital on reasonable terms. With a pre-tax coverage ratio of only 1.40x, I do not believe that the Company would be in a position to issue long-term debt securities at a reasonable rate.

The rates proposed by the Company will produce a pre-tax interest coverage estimated to be approximately 2.81x on a pro forma basis. To permit the attraction of common equity capital, it is essential that the Company be permitted an opportunity to earn the rate of return on common equity which Mr. Moul recommends. In light of the need to attract substantial amounts of new capital to finance necessary construction for the next several years, it is essential that favorable financial ratios be maintained.

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Q. What are the financing requirements for 2002 and 2003?

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A. In connection with the acquisition of assets from Citizens Utilities earlier this year, the Company issued common stock in the amount of \$103,977,302, assumed bonds of \$23,325,000 and incurred debt of \$103,758,370. The Company also refinanced certain tax-exempt bonds in the amount of \$24,860,000 and incurred debt of \$8,170,118 related to an exchange of assets with the Village of Bolingbrook. Later this year, the Company plans to refinance the \$103,758,370 of debt incurred in the Citizens' transaction and issue \$30,000,00 of debt to fund payment of existing debt. In 2003, the Company plans to issue \$20,000,000 of debt to refinance short term debt incurred for construction expenditures and to provide working capital.

Q. How has the Company responded to security concerns after the September 11, 2001 incident?

As Mr. Mitchem explains in his testimony, the Company immediately implemented enhanced security measures at all of its water and wastewater treatment facilities. Such enhanced security is recommended by U.S. EPA, F.B.I., American Water Works Association and other agencies and sources. Security has become an ongoing cost of doing business because the integrity of the water and wastewater service the Company provides is essential to public well being. The Company has recorded the enhanced security costs it is incurring since September 11, 2001 in a deferral account included in rate base and proposes to amortize the deferred cost in rates over a five year period. Security cost revenue requirements for future periods beginning with the effectiveness of the new rates are included in rates as an operating expense.

Q.	From an investor's prospective, are water and wastewater utilities at least as risky as
	other types of utilities?

- Yes. Historically, regulatory commissions may have tended to consider water and wastewater utilities generally less risky than gas, electric, and telephone utilities. Regardless whether such perception was valid in the past, clearly today there is no basis for such differentiation. Water and wastewater utilities are at least as risky, if not more risky, as are gas, electric, and telephone utilities. There are at least nine general forces which have caused water and wastewater utilities to be as risky as, and probably more risky than, other utilities. They include:
- The Safe Drinking Water Act and the Clean Water Act, which collectively impose, and will continue to impose, millions of dollars of new construction obligations, monitoring obligations, operating expenses and violations liability on the water and wastewater utilities.
- 2. Much water and wastewater utility infrastructure has aged to the point where substantial investment must be made to replace treatment facilities, mains and other facilities. Some of these older facilities may have been contributed. Their replacement, however, must now be financed by utilities at a significantly greater cost than that of the retired property.
- 3. There is a potential for claims of injury from illness or even fatality allegedly arising from the entry of an undetected or unknown contaminant into the distribution system or simply from an operational error. Water is the only utility service which is ingested. For example, the 1993 *cryptosporidium* episode in Milwaukee illustrates a far more

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pervasive impact on customers from water than any likely gas explosion, electric interruption, or telephone failure. Litigation of such claims is rising. Further, contaminants such as *cryptosporidium* may not be avoided totally by conventional treatment procedures. As a result, the water industry is facing a necessity to expend millions of dollars for new technology, such as membrane filtration, to guard against such potential contamination.

- 4. Competition is at least as severe for water utilities as for other utilities. This competition is in the form of customer bypass, by seeking other water sources of supply; condemnation by municipalities; competing municipal-owned systems; and competing energy companies seeking to provide water service.
- 5. Both regulatory law and prudence are imposing obligations for source water protection and watershed protection. Such efforts require a utility to perform source water assessments and attempt to police and persuade potential contaminators over whom a utility has no actual control.
- 6. For some water utilities existing sources of supply may be limited. As U.S. EPA has stated, "increasing development and population growth can also have a significant effect on water quantity. Effective long term management of the drinking water resources requires consideration of not only upstream or up-gradient activities that might affect the quality and quantity of the drinking water source, but also recognition of the downstream water users and demands on the aquifer." (Drinking Water Futures Forum EPA Summaries of Discussion).

1	7.	There is a potential necessity to provide a safer drinking water to so-called "vulnerable
2		subpopulations." Alternative delivery approaches include installing a separate
3		distribution system dedicated solely for drinking water uses; providing bottled water;
4		and providing point-of-use/point-of-entry treatment devices.

- 8. Since September 11, 2001, security issues are causing water and wastewater utilities to expend millions of dollars to conduct vulnerability assessments and to install enhanced security measures to protect water treatment and distribution facilities, wastewater collection and treatment facilities, source waters, and finished water.
- 9. In older urban service areas, a declining customer base is resulting in underutilized utility assets.
- Q. Do water and wastewater utilities have unique characteristics which make them 12 particularly subject to increasing risk?
- 13 A. Yes. Water and wastewater utilities have several unique attributes.
 - 1. Water and wastewater utilities are capital intensive. Typically, they invest more capital per revenue dollar than other types of utilities and probably most other types of businesses. For example, at Illinois-American, the ratio is at least 3:1.
 - Much of a water or wastewater utility's capital investment, particularly new construction 2. resulting from the requirements imposed by the Safe Drinking Water Act, the Clean Water Act and security measures, is not revenue producing. The only way such improvements may generate additional revenues is through rate increases which reflect

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1	the opportunity to earn the authorized return on the amount of such investment which is
2	included in rate base.

- 3. External funding sources are required for most significant projects.
- 4. Fixed costs are a substantial part of every dollar of total cost of service. If revenues decline due to weather, the economy, or other external causes, serious revenue risks can arise.
 - 5. Water usage per residential customer is in a declining trend. Indeed, customers are being encouraged to adopt conservation measures. The Energy Policy Act of 1992 imposed national efficiency standards for various water appliances. New water appliances, such as toilets, shower heads, faucets and washing machines, now use less water. In the period 1991-2001, Illinois-American has experienced an average reduction in residential usage of approximately 6 gallons per day per customer.
 - 6. Unlike in the case of electric, gas and communications utilities, water and wastewater utility service areas have remained localized and small. Because of high capital cost and water quality concerns, water and wastewater service areas normally are not interconnected. As a result, even one change in water or wastewater quality standards or one adverse incident can have major consequences for a water or wastewater utility, because they do not have a larger base over which to spread costs.
- Water is the only utility service which is ingested by customers. Water is the most essential of all utility services, because it is necessary for life. Thus, the standards of

1		quality and risks of liability are greater than for other types of utilities and for most other
2		businesses.
3		8. Water utilities face substantial and expanding security issues which must be addressed
4		on an ongoing basis.
5	Q.	Please elaborate on the increasing risks to which Illinois-American is exposed.
6	A.	There are several components of these risks, one of which comprises the environmental impacts
7		of the Federal Safe Drinking Water Act and the Clean Water Act.
8		Water utilities are unique because, in addition to the obligations to provide reliable service at
9		adequate quantities and pressure, they must be concerned with the health and aesthetic effects
10		of water on their customers. The Federal Safe Drinking Water Act, and related state law,
11		impose rigid requirements on water utilities to address these health and aesthetic effects.
12		The 1996 Safe Drinking Water Act amendments have compounded the requirements imposed
13		on water utilities. USEPA has promulgated new rules for Interim Enhanced Surface Water
14		Treatment, Stage I Disinfectants/Disinfectants Byproducts, Ground Water Disinfection, Stage II
15		Disinfectants/Disinfectants Byproducts, Radon, Arsenic and Final Enhanced Surface Water
16		Treatment. Also, every five years USEPA will select five new contaminants to regulate.
17		In short, the compliance with the Safe Drinking Water Act is a constantly moving target. What
18		may be satisfactory water quality one year may be a violation the next year, with imposition of
19		millions of dollars of new capital costs to meet new standards.

1 USEPA has estimated that water utilities will have to spend at least \$138 billion through 2014 2 on infrastructure improvements to meet the requirements of the Safe Drinking Water Act and 3 related public health protection. These are estimated costs to meet only current rules and do 4 not include the costs imposed by rules yet to be promulgated. A subsequent estimate by U.S. 5 EPA puts the estimated cost of overall infrastructure rehabilitation for the next twenty years at 6 \$325 billion. 7 In 2001, the Water Infrastructure Network estimated that \$24 billion per year for the next 20 8 years will be needed for drinking water infrastructure. Also in 2001, AWWA estimated such 9 expenditures to be \$250 billion over 30 years, or an average pipe replacement value of \$6,300 10 per household. Journal AWWA, July 2001. In May, 2002, the Congressional Budget Office reported to a U.S. House panel that the 11 12 average annual infrastructure costs through 2019 could be anywhere from \$11.6 billion to \$20.1 13 billion for water systems and \$13.0 billion to \$20.9 billion for wastewater systems. (Future 14 Investment in Drinking Water and Wastewater Infrastructure; see also Env. Rep., 4-19-15 02, p. 865.) 16 These sorts of obligations far exceed those which other types of utilities face. Moreover, none 17 of the required improvements is revenue producing. 18 Therefore, water utilities such as Illinois-American face the risk of performing the infrastructure 19 improvements on a timely basis or be exposed to liability claims; the risks of financing these 20 costs; and the risks of less than full or timely recovery of the resulting revenue requirements in 21 rates.

1	Apart from having to suddenly meet new standards by installing new facilities, water companies
2	face additional enforcement exposure. For example, USEPA now can cite or sue water
3	companies when the state EPA has not taken appropriate enforcement action, and civil penalty
4	limits have been increased to \$25,000 per day of violation. Such penalties and enforcement
5	actions can arise regardless of whether the water company's conduct is willful.
6	Illinois-American's wastewater operations face similar regulatory impacts under the Clean

Water Act.

An AWWA study of water infrastructure needs concluded that, "[b]y not keeping rates in line with expenditures, or not keeping expenditures in line with needs, utilities will face 'systematic' financial risks of impaired credit and even greater future costs." Journal AWWA, July 2001, p. 28.

Q. Can you give an example of how the changing standards have imposed additional risk to Illinois-American?

Yes, two examples are the more stringent tolerances for constituents in water and increased monitoring requirements. These changes impose additional costs for facilities and operations and additional compliance obligations.

Q. Are there other regulatory risks?

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A. Yes. For example, in the past IEPA has taken the position that it can require water companies to enact plumbing codes for all internal plumbing of all customers' premises, to enforce the codes, and to be responsible for violations.

Another example comprises the constantly changing and more strict regulations under the
Federal Clean Water Act, and related state law, pertaining to discharges to streams and the
Federal and state laws pertaining to disposal of waste. Every treatment facility for drinking
water produces waste which must be either discharged or disposed. As in the case of the Safe
Drinking Water Act, these regulations also impose increased risks on Illinois-American.

Q. Does Illinois-American face the risk that watershed pollution will impose increased costs?

A. Yes. As Mr. Johnson has testified, agricultural nitrate run-off to the Vermillion River has caused the Company substantial increased treatment costs at its Pontiac and Streator properties. Such costs are expected to continue to be incurred at these and other surface water facilities.

Q. Does Illinois-American face the risk that the available surface water supply may be limited?

Yes. The Company faces the risk of diminished surface water supply in some districts. In the event of a dry period, such as 1988, a water company can lose revenues as a result of restrictions on sales and added costs in obtaining supplies. This clearly was the experience in Pontiac. No significant groundwater supplies are available in Pontiac, a problem in much of central Illinois. When the river supply is reduced drastically by drought, as in 1988, very substantial risk is imposed on Illinois-American. This risk not only reduced sales but also contributed to the necessity of the Pontiac reservoir project. The ultimate risk, however, is that a prolonged drought could seriously affect the reliability of service.

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Q. Does Illinois-American face a risk from conservation?

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2 A. Yes. As I have testified, the Company has experienced a downward trend in residential water
3 usage since 1994. It appears that this reduction may be due to installation of low-flow
4 appliances required by law.

5 Q. Does Illinois-American face a risk from customer bypass?

Yes. In the Champaign Division, at least six commercial or industrial customers have installed their own wells. Northwestern Steel and Wire Co., prior to its bankruptcy, in the Sterling Division and Caterpillar in the Pontiac Division provide further recent examples of such bypass. Sales to such customers are unpredictable because, at a whim, they can move off the Company's system and leave the Company with unused capacity. Additionally, in the Interurban District, two groups of large customers have obtained competitive service tariffs, because they had a viable alternative supply available. These tariffs were approved by the Commission. Additional wholesale customers in the Interurban District likewise are investigating the possibility of obtaining service from the city of St. Louis. We understand that the City of O'Fallon is considering obtaining its source of supply from St. Louis and Caseyville is considering installing its own water supply facilities.

Q. Does Illinois-American face a risk of eminent domain?

A. Yes. Another risk is that water companies, more than other types of utilities, are more likely to be the subject of condemnation efforts by municipalities. The Pekin and Peoria Districts are examples of this risk. These two cities have instituted actions to take the Company's systems which serve the respective cities. Such actions increase uncertainty for the Company and its investor, together with the risk of expensive and uncertain litigation.

- 1 Q. Does the Company face a risk arising from the need to construct additional water
- 2 **supply facilities?**
- 3 A. Yes. For example, in 2000-2001 the Company incurred a substantial new investment of \$38
- 4 million in the Alton District for the new treatment facility.
- 5 O. Does Illinois-American face a risk from other regulatory pressures?
- 6 A. Yes. Water and wastewater utilities particularly are subject to stringent OSHA enforcement,
- 7 compared with other utilities. Water and wastewater mains generally are installed deeper than
- gas lines or electric or telephone cables, and therefore subject to more rigid requirements.
- 9 Similarly, strict OSHA and Clean Air Act requirements apply to process safety management of
- 10 chemicals.
- 11 Q. Does Illinois-American face the risk of the loss of customers due to the economy?
- 12 A. Yes. A water utility is susceptible to great risk if industrial or commercial customers leave the
- area. A good example is the Streator Division. The second largest industrial customer in 1992
- closed operations, resulting in a loss of 3% of the revenue basis. Except for a slight increase in
- 15 1994, sales in Streator have declined steadily since 1988. Similarly, a substantial reduction in
- sales has been experienced in the Pontiac Division. The state prison, the largest customer in
- Pontiac, has reduced its usage due to permanent lock down. Its usage in 1999 was 34 percent
- below its usage in 1995. This reduction has a significant impact because the prison accounts for
- approximately 25 percent of total sales in the Pontiac Division. Another example is the
- bankruptcy of Laclede Steel in the Alton District and Northwestern Steel & Wire Co. in the
- Sterling District, both of which now have gone out of business, resulting in substantial reductions

1		of usage in those Districts. This year, another industrial customer, Granite City Steel, has filed in
2		bankruptcy.
3	Q.	Does Illinois-American face a risk of water quality litigation?
4	A.	Yes. There appears to be an increase nationally in litigation of claims against water utilities for
5		alleged injuries from alleged contaminants in the water. Such claims have been made for
6		unregulated contaminants as well as for alleged exceedances of standards for regulated
7		contaminants.
8		Such litigation imposes risks in two ways. First, it imposes substantial legal costs on a water
9		utility even if the utility prevails. Second, there is a substantial risk of liability, which may not be
10		covered fully by insurance or self-insured reserves.
11		A good summary of this risk is contained in the article "Water Suppliers Carefully Watching
12		Liability Suits," Journal AWWA, April 2002, at p. 28.
13	Q.	Does Illinois-American face the risk of additional security measures?
14	A.	Yes. As Mr. Mitchem has testified, the Company has incurred substantial costs to implement
15		security measures.
16		The terrorist attack of September 11, 2001, subsequent FBI security alerts for water and
17		wastewater utilities, and on-going security events clearly demonstrate that security concerns will
18		be a serious and recurring issue.
19		I think that the recent policy statement of the Federal Energy Regulatory Commission illustrates
20		the impact of this risk:

"In light of tragic events that have taken place in our country this week and the high state of alert the country is now experiencing, the Commission believes it is appropriate to provide regulatory guidance on certain energy infrastructure reliability and security matters that may be affected by this Commission's rate jurisdiction. The Commission understands that electric, gas, and oil companies may need to adopt new procedures, update existing procedures, and install facilities to further safeguard their electric power transmission grid and gas and oil pipeline systems. The Commission is aware that there may be uncertainty about companies' ability to recover the expenses necessary to further safeguard our energy infrastructure, especially if they are operating under frozen or indexed rates. In order to alleviate this uncertainty, the Commission wants to assure the companies we regulate that we will approve applications to recover prudently incurred costs necessary to further safeguard the reliability and security of our energy supply infrastructure in response to the heightened state of alert. Companies may propose a separate rate recovery mechanism, such as a surcharge to currently existing rates or some other cost recovery method.

"The Commission will give its highest priority to processing any filing made for the recovery of extraordinary expenditures to safeguard the reliability of our energy transportation systems and energy supply infrastructure. The Commission views the reliability of our Nation's energy transportation systems and energy supply infrastructure as critical to meeting the energy requirements essential to the American people. The Commission calls for the cooperation of the energy industry, customers, and state and local governments to provide any additional safeguards necessary to protect the country's vital energy transportation systems and energy supply infrastructure." 96 FERC ¶ 61,299 (2001).

I believe that water and wastewater operations face the same security concerns and needs for 2 safeguards that FERC has referenced for energy utilities. Water supply particularly is at risk 3 because water is ingested and is needed for fire protection. 4 This risk was acknowledged by Congress and the President when, on June 12, 2002, the 5 President signed the Public Health Security and Bioterrorism Preparedness and Response Act. 6 Among other things, the new legislation requires each community water system to conduct and 7 file with U.S. FPA a vulnerability assessment. This is an assessment of the vulnerability of a 8 system to terrorist attack or other intentional acts intended to substantially disrupt the ability of 9 the system to provide a safe and reliable water supply. The vulnerability assessment must 10 include a review of pipes and constructed conveyances, physical barriers, water collection, 11 pretreatment, treatment, storage and distribution facilities, electronic, computer or other 12 automated systems utilized for the use, storage or handling of chemicals, and operation and 13 maintenance of the system. 14 In addition, each community water system serving a population greater than 3,300 must prepare 15 or revise an emergency response plan that addresses the results of its vulnerability assessment. 16 A water system must certify to U.S. EPA that such a plan has been completed no later than 6 17 months after completion of its vulnerability assessment. 18 The emergency response plan must include plans, procedures, and identification of equipment 19 that can be implemented or used in the event of a terrorist or other intentional attack on the 20 system. The plan must also include actions, procedures and identification of equipment which

- 1 can obviate or significantly lessen the impact of terrorist attacks or other intentional actions on
- 2 the public health and safety and the supply of the water supply.
- 3 Preparation of the vulnerability assessment and emergency response plan likely will impose
- 4 significant additional costs on the Company, not to mention the additional costs of any security
- 5 measures implemented as a result of the vulnerability assessment.

6 Q. What is the effect of all these risks on Illinois-American?

- 7 A. These risks all cause the risk of Illinois-American to increase. Moreover, the impacts of a
- 8 particular risk in one District or Division are not limited to that District or Division but can affect
- 9 the Company as a whole.

10 **Q.** Does this conclude your testimony?

11 A. Yes.

ILLINOIS-AMERICAN WATER COMPANY

The Proofs of Publication Will be filed at a later date.

NOTICE OF PROPOSED CHANGES IN SCHEDULED RATES

Illinois-American Water Company has filed with the Illinois Commerce Commission proposed changes in its rates and charges for general water service, general wastewater service, public fire protection service, and private fire protection service, in all districts served by the Company.

These changes involve an adjustment in the rates charged for metered water service, wastewater service, public fire protection service, and private fire protection service.

A copy of the proposed schedules may be inspected by any interested party at any of our Illinois-American offices.

Illinois Commerce Commission procedures for intervention are contained in its Rules of Practice and include the timely filing of a verified petition to intervene with the Chief Clerk of the Commission and service of the petition upon this corporation, to the Commission's Administrative Law Judge, Staff witnesses, and all other parties. This petition must contain the information required by the Rules of Practice.

If you are interested in this matter, you may obtain additional information either directly from Illinois-American Water Company, 300 N. Water Works Road, Belleville, IL, 62223, or by addressing the Chief Clerk of the Illinois Commerce Commission, 527 East Capitol Avenue, Springfield, Illinois 62701.

ILLINOIS-AMERICAN WATER COMPANY

ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 2

DIRECT TESTIMONY OF

R. DOUGLAS MITCHEM

ILLINOIS-AMERICAN WATER COMPANY

DIRECT TESTIMONY OF R. DOUGLAS MITCHEM

1	Q.	Please state your name.
2	A.	R. Douglas Mitchem
3	Q.	Please state your business address.
4	A.	300 North Water Works Drive, Belleville, Illinois 62223.
5	Q.	By whom are you employed and in what capacity?
6	A.	I am employed by American Water Works Service Company, Inc. ("Service Company"), an
7		affiliate of Illinois-American Water Company ("Illinois-American" or "Company"), and serve as
8		Vice President – Operations for Illinois-American.
9	Q.	Please summarize your higher education experience.
10	A.	I graduated from Bluefield State College at Bluefield, West Virginia receiving a B.S. degree in
11		Civil Engineering Technology. I also graduated from Fontbonne University at St. Louis,
12		Missouri receiving a Master of Business Administration.
13	Q.	Please summarize your employment experience.
14	A.	I began my career on May 1, 1971 at West Virginia-American Water Company in Bluefield,
15		West Virginia as a water treatment operator. West Virginia-American Water like Illinois-
16		American is a wholly owned subsidiary of American Water Works Company. In 1976, I
17		transferred to the Hinton District of West Virginia-American as Manager and in 1978 I
18		transferred to Marion, Ohio as Manager of the Marion Water Company currently Marion

District of Ohio-American Water Company. In 1988, I transferred to Belleville, Illinois as

- Southern Division Operations Manager of Illinois-American and in 1992 became the
 Operations Manager of the Interurban District of Illinois-American. In 1996, I became the
 Director of Business Development for Illinois-American and in 1998 became Vice PresidentOperations of Illinois-American, the position I currently hold. In 2000, I became an employee of the Service Company.
- 6 Q. Are you a member of any industry or professional organizations?
- 7 A. Yes, I am a member of the American Water Works Association.
- 8 Q. Have you testified before this Commission in other proceedings?
- 9 A. Yes.

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- Q. Please summarize your responsibilities as Vice President Operations of Illinois American.
 - I have overall responsibility for the day-to-day operation of the Company. In that endeavor, I am in daily contact with each Division Manager and direct them as they go about their daily duties. I also assist the Company President and other officers in developing goals and objectives for the Company and in administering policies and procedures as approved by the Board of Directors of the Company. It is my responsibility to ensure that these goals and objectives are achieved. I, along with other Company officers, represent the Company before governmental and regulatory agencies. I, along with others, formulate financial objectives and budgets and provide the direction necessary to meet those objectives while remaining within budgetary guidelines. I am part of the management team that establishes employee levels, working conditions, and safety requirements within guidelines established by law, the Board of

- Directors and the President of the Company. My responsibilities include establishing guidelines for negotiation of labor contracts with 15 labor unions, as well as other special contracts. I have the responsibilities associated with developing and controlling the Company's operating and maintenance and capital budgets, as well as providing direction in the areas of construction, 5 purchases or other acquisitions, operation, maintenance and protection of all property, facilities and equipment required to maintain water quality standards and continuity of service.
- 7 O. As Vice President - Operations of the Company, are you generally familiar with the 8 business, facilities, and operations of the Company in each of its divisions?
- 9 A. Yes.

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- 10 Q. Are you also generally familiar with the books and records of the Company?
- 11 Yes. A.
- 12 Q. Please summarize the history of Illinois-American.
 - A. The first water utility franchises in the areas served by the five operating Districts of Illinois-American prior to acquisition of the properties of United Water-Illinois, Northern Illinois Water Corporation and Citizens Utilities Company of Illinois were granted between 1875 and 1889. The earliest water system was franchised in the Alton District in 1875, followed by water systems franchises in the Cairo and Interurban Districts in 1885. The Pekin District's franchise was granted in 1886; and the Peoria District's franchise was granted in 1889. Prior to June 1, 1978, American Water Works Company, Inc. ("American") had four (4) operating subsidiaries in the State of Illinois. These were Alton Water Company, The Cairo Water Company, East St. Louis and Interurban Water Company, and Peoria Water Company. The initial step in the

creation of the current Illinois-American Water Company came on June 1, 1978, when the name of East St. Louis and Interurban Water Company was changed to Illinois-American Water Company. On February 1, 1981, American acquired Pekin Water Works Company. In Docket No. 81-0727, the Commission approved the merger of The Cairo Water Company and Pekin Water Works Company into Illinois-American Water Company, effective July 1, 1982. On January 1, 1985, with Commission approval in Docket No. 84-0204, the merger of all American subsidiaries in Illinois became complete when Alton Water Company and Illinois-American Water Company were merged into Peoria Water Company, the name of which was then changed to Illinois-American Water Company. Effective during 1987, for organizational and management purposes, the Company further consolidated its operations by forming two Divisions within the Company. The Northern Division consisted of the Peoria and Pekin Districts and the Southern Division consisted of Alton, Cairo and Interurban Districts.

On June 25, 1999, American acquired all of the common stock of National Enterprises Inc. ("NEI"), and NEI was merged into American. One of the operating water utilities owned by Continental Water Company, a subsidiary of NEI, was Northern Illinois Water Corporation ("NIWC"). On March 29, 2000, in Docket No. 99-0418, the Commission approved the merger of NIWC into Illinois-American. The merger was completed on March 31, 2000. As a result, the four former Divisions of NIWC – Champaign, Sterling, Streator, and Pontiac – each have become Districts of Illinois-American's new Eastern Division.

On May 31, 2000, Illinois-American acquired United Water Illinois, Inc. (UWIL), which provided public utility water service in the City of Lincoln and vicinity. UWIL was merged with

- and into Illinois-American. The acquisition and merger were approved by the Commission in
- 2 Docket No. 99-0457, on May 10, 2000.
- 3 In January 2002, Illinois-American acquired the Illinois water and wastewater assets of Citizens
- 4 Utilities Company of Illinois. The Commission approved the transaction in Docket No. 00-
- 5 0476, on May 15, 2000.
- 6 In 1993, the Illinois-American management structure was reorganized to locate all the Company
- officers, accounting, legal and rate functions at the corporate office in Belleville, Illinois.
- 8 Previously, the office of the President was located at, and certain financial, accounting, legal and
- 9 rate functions were provided from, a Service Company office in Richmond, Indiana. These
- services were shared with other affiliated companies. As a result of the restructuring, the
- Richmond office of the Service Company was eliminated, except for computer system support.
- 12 Q. Please describe the relationship between Illinois-American and American.
- 13 A. American owns all of the outstanding stock of Illinois-American.
- 14 Q. Please describe the relationship between Illinois-American and the Service Company.
- 15 A. Illinois-American contracts for services to be supplied at cost by the Service Company, which
- also is a subsidiary of American. The Service Company office in Voorhees, New Jersey
- provides support to the Illinois-American staff in the areas of accounting, engineering,
- operations, regulatory practices, finance, water quality, information systems, personnel
- information and training, purchasing, insurance, safety, and community relations. The Service
- 20 Company also operates facilities for data processing in Richmond, Indiana and for water quality
- 21 analyses in Belleville, Illinois.

- 1 Q. Has the contractual relationship between the Service Company and Illinois-American
- 2 been approved by this Commission?
- 3 A. Yes. The current contract between the Company and the Service Company was approved by
- 4 the Commission on July 19, 1989, in Docket No. 88-0303.
- 5 Q. Please describe American's new call center.
- 6 A. In April 2001, American opened a new, system-wide customer call center in Alton, Illinois.
- The facility employees in excess of 300 associates and is designed to enhance, through shared
- 8 services, American's capability to respond to customer needs more effectively at a lower cost.
- In addition, customers in the Chicago Metro District now enjoy 24 hour a day, seven day a
- week response to inquires. This continuous service level was not provided until the acquisition
- by Illinois-American. All of American's subsidiaries have been transitioning to this centralized
- facility. For Illinois-American, the transition to the national call center took place on September
- 13 3, 2002.
- 14 Q. Please generally describe the business and service areas of the Company.
- 15 A. At the present time, Illinois-American provides public utility water service in four Divisions, as
- 16 follows:

17	<u>Division</u>	<u>Districts</u>
18 19 20	Northern	Peoria Pekin Lincoln
21 22 23	Southern	Alton Cairo Interurban (including East St. Louis)
24 25 26	Eastern	Champaign Sterling Streator

1		Pontiac
2 3 4 5 6 7 8 9 10 11 12 13 14 15 16 17 18 19 20 21 22 23 24 25 26 27 28 29	Chicago Metro	Alpine Heights Arbury Arrowhead Bolingbrook Central States Chicago Suburban Country Club DuPage Fernway Hollis Liberty Ridge Lombard Midwest Palos Moreland Nettle Creek Potter Golf/Sunset Manor/Forest Estates Ridgecrest River Grange Rollins/Elgin Santa Fe Southwest Suburban Terra Cotta Valley Marina Valley View Waycinden West Suburban Wheaton Water/Derby Glen
30	The Eastern Division is the former service area	of Northern Illinois Water Corporation. The
31	Chicago Metro Division is the former service area	of Citizens Utilities Company of Illinois.
32	In addition, Illinois-American provides public utilit	ty wastewater service in the following Districts
33	of its Chicago Metro Division:	
34 35 36 37 38 39 40 41 42 43 44 45 46	Arbury Arrowhead Chicago Suburban Country Club DuPage Fernway Nettle Creek Potter Golf/Sunset Manor/I Ridgecrest River Grange Rollins/Elgin Santa Fe Southwest Suburban	Forest Estates

1 2 3 4 5		Terra Cotta Valley-Marina Valley View Waycinden West Suburban	
6	Q.	Have you caused to be prepared an exhibit which summarizes, by District, a	
7		description of the systems in each Division?	
8	A.	Yes. Exhibit No. 2.1 provides system data for each Division as of June 30, 2002. It includes	
9		customer totals, source of water supply data, water distribution data, and wastewater collection	
10		and treatment data.	
11	Q.	Please describe further the Company's acquisition of the properties of Citizens	
12		Utilities Company of Illinois.	
13	A.	The Company completed the acquisition on January 15, 2002. As shown on Exhibit No. 2.1, a	
14		total of twenty-six service areas were acquired. These service areas became Districts of a new	
15		Division called Chicago Metro.	
16		As shown on Exhibit No. 2.1, some of the Districts are served by a purchased water supply	
17		and some by wells. Wastewater service is provided in thirteen of the Districts, with treatment	
18		facilities in eleven of the Districts.	
19	Q.	In light of September 11, 2001, has Illinois-American experienced increased operating	
20		expenses for enhanced security measures at its facilities?	
21	A.	Yes.	

- Q. Is Illinois-American able to describe the enhanced security measures it has implemented without compromising those measures?
- 3 No. It would be contrary to sound public policy to describe these measures in testimony or A. 4 other materials that are generally available to the public or the other parties in this proceeding. 5 The heart of our security plan is protections that are unknown to potential terrorists and 6 saboteurs. Consequently, Illinois-American is not in a position to disseminate security sensitive 7 information publicly or even to the other parties regarding the nature of the security measures. 8 Even our own lawyers and all but two of our employees do not know the entire substance of 9 our security plan. Disclosure of these measures must be limited on a strictly need-to-know 10 basis. Therefore, we are not able to file a description of them with the Commission or disclose 11 them to the parties, even under the Commission's standard confidentiality provisions, because 12 such confidentiality provisions do not contemplate the type of threats posed by the September 13 11 attacks. Otherwise, we could be risking the security of our customers and the safety of our 14 water service.
- 15 Q. Are the operating expenses for enhanced security measures included in test year 16 revenue requirements?
- 17 **A.** Yes.

- 18 Q. How can the Commission confirm that these increased security costs are reasonable?
- 19 **A.** We recognize that the Commission may review our security expenses for purposes of determining their reasonableness. We propose to make security sensitive cost information available for review at our offices by a designated, security cleared Commission Staff member, under a nondisclosure certification.

- 1 Q. Are the enhanced security measures necessary to protect the Company's facilities and
- 2 water service from terrorism threats?
- 3 A. Yes.
- 4 Q. Are these security measures and security operating expenses ongoing?
- 5 A. Yes. We expect them to continue indefinitely.
- 6 Q. Does this conclude your testimony?
- 7 A. Yes.

ILLINOIS-AMERICAN WATER COMPANY SYSTEM DATA June 30, 2002

Exhibit No. 2.1 Page 1 of 2

																۲	age 1 of 2	
				CUS	TOMERS						WATER	SYSTEM FA	CILITIES					
					of 6/30/02	Purchased		Wells			ace Water	Tot	tal System				oution System	
DISTRICT	COMMUNITIES SERVED		COUNTY	Water	Wastewater	PW	PW	Well Well	Well	SW	sw	System	2001	2001	Distribution	Storage	Distribution	Water
	Primary	No.				Connections	Capacity Wells	Capacity WTF		WTF	Capacity	Capacity	ADD	MDD	Storage	Capacity	Pump	Main
OLUGA CO METRO DIVIDIONI							(mgd)	(mgd)	(mgd)		(mgd)	(mgd)	(mgd)	(mgd)	Tanks	(mg)	Stations	(miles) (3)
CHICAGO METRO DIVISION	Village of Oder d Ded	_	AACH.	000	000	1	0.44		l			0.44	0.05	0.40				
Alpine Heights	Village of Orland Park		Will	233	233	1	0.14	4.55	4.55			0.14	0.05	0.12		0.00		
Arbury	Mokena & Arbury Hills Sub.		Will	467 598	463	1	0.33 1	1.55 2 0.94 1	1.55 0.94			1.55 1.27	0.17		2	0.20	1	
Arrowhead Central States	Wheaton & Milton Township Joliet		DuPage Will	47	Ü		0.33 1	0.94 1	0.94			0.14	0.18	0.45		0.40		
			Cook	4.335	4.280	-	4.50 2	3.17 2	3.17			7.67	1.94		2	1.90	2	
Chicago Suburban Country Club	Mt. Prospect & Prospect Heights Elmhurst		DuPage	392	4,200		4.50 2	0.35 1	0.35			0.35	0.10	0.18	1	0.20	1	
	Lisle & Lisle Township		DuPage	1,043	1,004	1	1.66 2	1.97 2	1.97			3.63	0.10		2	0.20	1	
DuPage Fernway	Orland Park & Orland Hills		Cook	1,043	1,885	1	2.20 1	1.97 2	1.01			3.03	0.55		2	0.45	1	
Hollis	Sandwich		Kendall	1,900	1,005		2.20 1	0.09 1	0.09			0.09	0.01	0.95		0.45		
Liberty Ridge West	Wheaton & Winfield		DuPage	1.134	0	-	1.00 3	2.14 2	2.14			3.14	0.01	0.02				
Liberty Ridge West	Wheaton	-	DuPage	1,134	0		1.73 1	1.20 1	1.20			2.93	0.23					
Lombard	Lombard & Villa Park	2	DuPage	265	0	1	2.00 1	0.55 1	0.55			2.93	0.04			1		+
Midwest Palos	Palos Township		Cook	61	0	- '	2.00	0.30 1	0.30			0.30	0.07	0.10		1		+
Moreland	Norwood Township		Cook	175	U	4	0.14	0.30	0.30			0.30						
Nettle Creek	Morris		Grundy	58	58		0.14	0.58 1	0.58			0.14	0.00					
Potter Golf/Sunset Manor/Forest Estates	Niles, Glenview & Rolling Meadows		Cook	50	526			0.56	0.56			0.56	0.02	0.04				
Ridgecrest	Morris	3	Grundy	73			1	0.22 1	0.22			0.22	0.02	0.04				
River Grange	St. Charles	- 1	Kane	23			1	0.24 1	0.22			0.24	0.02	0.02				
Rollins/Elgin	Elgin		Kane	89	89		1	0.25 1	0.24			0.25	0.01					
Santa Fe	Lemont & Woodridge		DuPage	251	182	1	0.68 2	1.32 2	1.32			2.00	0.50		1	0.50		
Southwest Suburban	Homer Glen		Will	6.498	6,457	1	4.11 8	8.30 6	8.30			12.41	2.13	5.51	4	6.75	3	
Terra Cotta	Prairie Grove		McHenry	83	82		2	1.15 1	1.15			1.15	0.02		1	0.50		
Valley-Marina	Oswego		Kendall	422	422		2	0.68 2	0.68			0.68	0.02			0.50		
Valley View	Glen Ellyn, Lombard & Milton Township		DuPage	2,534	2,561	1	1.19 2	1.15 2	1.15			2.34	0.64		3	0.88	1	
Waycinden	Des Plaines & Mt. Prospect		Cook	733	742	1	1.58 2	2.29 2	2.29			3.87	0.55		2	0.82	3	+
West Suburban	Bolingbrook		Will	17.963	9.882	1	10.20 17	13.97 16	13.97			24.17	5.38	10.72	10	9.88	3	
Chicago Metro Division Totals	Bonnigbrook	32		39,556	29,556	15	31.46 56	43.54 51	43.54	0	0.00	75.00			31	22.68	16	565
omougo mono prividion i otalo			·	00,000	20,000		0.1.10	40.04	10.01	•	0.00	7 0.00	10.02	200	٠.	22.00		
EASTERN DIVISION																		
Champaign	Champaign & Urbana	11	Champaign-Douglas	45,471	0	0	0.00 22	38.50 2	40.00	0	0.00	38.50	21.46	29.84	7	7.85	7	527
Pontiac	Pontiac		Livingston	4,221	0	0	0.00 0	0.00 0	0.00	1	4.00	4.00	1.81	2.44	1	0.50	0	109
Sterling	Sterling		Whiteside	6,551	0	0	0.00 7	6.20 2	4.70	0	0.00	4.70	1.80	2.45	2	0.75	1	88
Streator	Streator	4	LaSalle	7,838	0	0	0.00 0	0.00 0	0.00	1	6.00	6.00	2.54	3.69	1	1.00	0	63
Eastern Division Totals		17	5	64,081	0	0	0.00 29	44.70 4	44.70	2	10.00	53.20	27.61	38.42	11	10.10	8	788
NORTHERN DIVISION																		
Lincoln	Lincoln	1	Logan	5,907	0	0	0.00 6	4.50 2	5.90	0	0.00	4.50	2.75	3.20	3	2.90	0	77
Pekin	Pekin	4	Tazewell	13,744	0	0	0.00 7	15.43 4	13.43	0	0.00	13.43	6.84	10.53	5	4.03	3	174
Peoria	Peoria	17	Peoria	50,042	0	0	0.00 13	23.70 3	23.70	1	15.00	38.70	20.78	32.86	9	16.01	8	648
Northern Division Totals		22	3	69,693	0	0	0.00 26	43.63 9	43.03	1	15.00	56.63	30.37	46.59	17	22.94	11	900
										_								
SOUTHERN DIVISION														LT		I		
Alton	Alton	8	Madison-Jersey	18,157	0	0	0.00	0.00 0	0.00	1	16.00	16.00	8.06	11.44	5	5.82	5	267
Cairo	Cairo		Alexander	1,417	0	0	0.00 0	0.00 0	0.00	1	4.00	4.00	0.91	1.50	1	0.20	0	41
Interurban	E.St. Louis, Granite City & Belleville		St. Clair-Monroe	68,022	0	0	0.00 0	0.00 0	0.00	2	68.60	68.60	45.14		13	18.51	10	1,033
Southern Division Totals		53	5	87,596	0	0	0.00 0	0.00 0	0.00	4	88.60	88.60	54.11	69.58	19	24.53	15	1,340
										_								
TOTAL ILLINOIS-AMERICAN		124		260,926	29,556	15	31.46 111	131.87 64	131.27	7	113.60	273.43	125.61	181.97	78	80.25	50	3,592
Notes:	(1) Regional Connections To The Metron	alitan l	Mactawater Peclamatic	. District of C	reater Chicago (M	WPDGC) are not	matered and											

TOTAL ILLINOIS-AMERICAN
Notes:
PWI-Purchased Water
WTF-Water Treatment Facility
SW-Surface Water
ADD-Average Daily Demand
MDD-Maximum Daily Demand
WRF-Water Reclamation Facility
ADF-Average Daily Flow
MDF-Maximum Daily Flow

(1) Regional Connections To The Metropolitan Wastewater Reclamation District of Greater Chicago (MWRDGC) are not metered and no flow information is provided.

(2) MDF data not available for Country Club and Rollins.

(3) Chicago-Metro Division does not inventory water mains or collection mains by district.

ILLINOIS-AMERICAN WATER COMPANY SYSTEM DATA June 30, 2002

Exhibit No. 2.1 Page 2 of 2

						V	VASTEWATER	SYSTEM FAC				
						Tr	eatment				Col	lection
DISTRICT	COMMUNITIES SERVED		COUNTY	Regional	Regional	Water	WRF	System	2001	2001	Lift	Collection
	Primary	No.		Connections	Capacity	Reclamation	Capacity	Capacity	ADF	MDF	Stations	Main
				(1)	(mgd)	Facilities	(mgd)	(mgd)	(mgd)	(mgd)(2)		(miles) (3)
CHICAGO METRO DIVISION												
Alpine Heights	Village of Orland Park	1	Will	1	0.45			0.45				
Arbury	Mokena & Arbury Hills Sub.	2	Will			1	0.50	0.50	0.40	2.50		
Arrowhead	Wheaton & Milton Township	2	DuPage									
Central States	Joliet	1	Will			1	0.40	0.40	0.02	0.10	1	
Chicago Suburban	Mt. Prospect & Prospect Heights	2	Cook	8	21.39			21.39			5	
Country Club	Elmhurst	1	DuPage	1	0.75			0.75	0.32		1	
DuPage	Lisle & Lisle Township	2	DuPage	2	0.90			0.90			2	
Fernway	Orland Park & Orland Hills	1	Cook	2	3.65			3.65			1	
Hollis	Sandwich	1	Kendall									
Liberty Ridge West	Wheaton & Winfield	1	DuPage									
Liberty Ridge East	Wheaton		DuPage									
Lombard	Lombard & Villa Park	2	DuPage									
Midwest Palos	Palos Township	1	Cook									
Moreland	Norwood Township	1	Cook	1	1.57			1.57				
Nettle Creek	Morris	1	Grundy			1	0.09	0.09	0.02	0.07	1	
Potter Golf/Sunset Manor/Forest Estates	Niles, Glenview & Rolling Meadows	3	Cook	1	0.45		0.00	0.45			-	
Ridgecrest	Morris	Ť	Grundy	·	0.10	1	0.10	0.10	0.06	0.28	1	
River Grange	St. Charles	1	Kane			1	0.01	0.01	0.01	0.05	1	
Rollins/Elgin	Elgin	1	Kane	1	0.45	•	0.0.	0.45	0.04	0.00		
Santa Fe	Lemont & Woodridge	2	DuPage	· ·	0.10	1	1.00	1.00	0.29	1.34	5	
Southwest Suburban	Homer Glen	1	Will	2	1.47	3	2.35	3.82	2.40	8.94	21	
Terra Cotta	Prairie Grove	1	McHenry		1.47	1	0.10	0.10	0.01	0.05	1	
Valley-Marina	Oswego	1	Kendall			1	0.10	0.10	0.25	0.56	2	
Valley View	Glen Ellyn, Lombard & Milton Township	1	DuPage	5	6.97	ı	0.23	6.97	1.12	4.42		
Waycinden	Des Plaines & Mt. Prospect	1	Cook	2	14.82			14.82	1.12	4.42	1	
West Suburban	Bolingbrook	1	Will	3	15.41			15.41	2.67	7.49	8	
Chicago Metro Division Totals	Bollingbrook	32	7	29	68.28	11	4.80	73.08	7.61	25.78	51	366
Chicago Metro Division Totals		32	'	29	00.20	II	4.00	73.06	7.01	23.76	31	300
EASTERN DIVISION												
Champaign	Champaign & Urbana	11	Champaign-Douglas									
Pontiac	Pontiac	1	Livingston									
Sterling	Sterling	1	Whiteside									
Streator	Streator	4	LaSalle									
Eastern Division Totals	Otreator	17	5	0	0.00	0	0.00	0.00	0.00	0.00	0	0
Lastern Division Totals					0.00		0.00	0.00	0.00	0.00		
NORTHERN DIVISION												
Lincoln	Lincoln	1	Logan									
Pekin	Pekin	4	Tazewell	<u> </u>	 							
Peoria	Peoria	17	Peoria	<u> </u>	 							
Northern Division Totals	i cond	22	3	0	0.00	0	0.00	0.00	0.00	0.00	0	0
TOTAL DIVISION TOTALS					0.00	<u> </u>	3.00	0.00	0.00	0.00		-
SOUTHERN DIVISION		+		<u> </u>	 		-					
Alton	Alton	8	Madison-Jersey		 		+					
Cairo	Cairo	3	Alexander		 							
Interurban	E.St. Louis, Granite City & Belleville	42	St. Clair-Monroe	<u> </u>	 							
Southern Division Totals	L.ot. Louis, Granite Oity & Delieville	53	5. Claii-Worlde	0	0.00	0	0.00	0.00	0.00	0.00	0	0
Octation Division Totals		- 33	, ,		0.00		0.00	0.00	0.00	0.00	U	•
TOTAL ILLINOIS-AMERICAN		124	20	29	68.28	11	4.80	73.08	7.61	25.78	51	366
· · · · · · ILLIITOIO AINLINIOAIT	1	124	1 20	1 23	00.20		7.00	, 5.50	7.01	20.70	7	550

Notes: PW=Purchased Water WTF=Water Treatment Facility SW=Surface Water ADD=Average Daily Demand MDD=Maximum Daily Demand WRF=Water Reclamation Facility ADF=Average Daily Flow

MDF=Maximum Daily Flow

(1) Regional Connections To The Metropolitan Wastewater Reclamation District of Greater Chicago (MWRDGC) are not metered and no flow information is provided.

⁽²⁾ MDF data not available for Country Club and Rollins.

⁽³⁾ Chicago-Metro Division does not inventory water mains or collection mains by district.

ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 3.0

DIRECT TESTIMONY OF

MARK L. JOHNSON

ILLINOIS-AMERICAN WATER COMPANY

OF MARK L. JOHNSON

1	Q.	Please state your name.
2	A.	Mark L. Johnson
3	Q.	Please state your business address.
4	A.	100 North Water Works Drive, Belleville, Illinois 62223.
5	Q.	By whom are you employed and in what capacity?
6	A.	I am employed by Illinois-American Water Company ("Illinois-American" or "Company") as
7		Vice President-Engineering.
8	Q.	Please summarize your higher education experience.
9	A.	I obtained a B.S. Degree in Civil Engineering from Worcester Polytechnic Institute in 1976.
10		earned an M.S. Degree in Environmental Engineering from the University of Maine in 1977. In
11		1996, I successfully completed the Utility Executive Management Program at the University of
12		Michigan Business School.
13	Q.	Please summarize your employment experience.
14	A.	I joined Bridgeport Hydraulic Company ("BHC") in 1978 as an Engineer. In 1979, I became
15		Superintendent-System Operations for BHC. In 1983, I became Director-Engineering. In
16		1987, I was made Vice President-Engineering. In 1990, I became President and Chief
17		Operating Officer of Stamford Water Company, a subsidiary of BHC, and also Vice President-
18		Environmental Management of BHC.

1		From April 1, 1993 until September 1, 1999, I served as Vice President-Production for
2		Northern Illinois Water Corporation ("NIWC"). On September 1, 1999, I became Vice
3		President-Engineering for Illinois-American.
4	Q.	Are you a registered professional engineer?
5	A.	Yes, in the states of Illinois and Connecticut.
6	Q.	Are you a member of any professional organizations?
7	A.	I am a member of the American Water Works Association and a diplomate of the American
8		Academy of Environmental Engineers.
9	Q.	Please summarize your responsibilities as Vice President-Engineering of Illinois-
10		American.
11	A.	I am responsible for the planning, design and construction of water, wastewater and general
12		facilities for the Company. This work includes:
13		• Administering the capital investment program consisting of an average of 20 to 40 projects
14		annually with individual budgets greater than \$100,000, and typical total yearly budgets
15		ranging from approximately \$10 million to \$40 million;
16		• Supervising a staff of 13 engineers and technicians;
17		Utilizing knowledge of state and federal regulatory requirements to ensure compliance with
18		environmental requirements;
19		• Coordinating the procurement of all project design and construction services, including
20		contract administration, requests for proposals, and scope development; and

1		• Providing comprehensive system planning for 5, 10 and 15-year intervals for use in
2		projecting facility needs and expansion requirements.
3	Q.	Have you testified before this Commission in other proceedings?
4	A.	Yes. I have testified in several cases involving NIWC, including rate cases and certificate cases.
5		I have testified in Illinois-American's merger case with United Water Illinois and the Illinois-
6		American 2000 rate case.
7	Q.	Have you testified before any other regulatory commissions?
8	A.	Yes. I have testified before the Connecticut Public Utilities Commission.
9	Q.	As Vice President-Engineering of the Company, are you generally familiar with the
10		business, facilities and operations of the Company in each of its divisions?
11	A.	Yes.
12	Q.	What is the purpose of your testimony?
13	A.	I will describe steel structure painting needs of the Company, describe the use of temporary
14		reverse osmosis equipment to remove nitrates at the Streator District in 2001 and describe the
15		major capital projects completed in 2001 and planned for 2002 and 2003.
16		
17		STEEL STRUCTURE PAINTING
18		
19	Q.	Please describe the Company's steel structures.
20	A.	The Company has 167 steel structures that are utilized for water treatment, backwash storage
21		and distribution storage. The total capacity of the steel structures is 149 million gallons.

1	Q.	Please describe the Company's steel structure painting program.
2	A.	Modern paint systems generally provide an average service life of 15 years. This requires
3		approximately 10 steel structures to be painted each year. Illinois-American has a
4		comprehensive five-year painting schedule as shown in Exhibit No. 3.1. The Company is in the
5		process of inspecting all the steel structures to develop a comprehensive database, painting
6		priorities and a long-term steel structure painting program. This should be completed at the end
7		of 2003.
8	Q.	What are the current steel structure painting costs and how much should be expensed
9		each year?
10	A.	Using average steel structure painting costs for 2000, 2001 and 2002, the average cost (interior
11		and exterior) per gallon of steel structure capacity is \$0.24 per gallon. The average size of
12		Illinois-American's steel structures is 892,216 gallons. Assuming 10 steel structures are painted
13		each year, the annual average cost is \$2,141,318. This is the amount that should be expensed
14		each year.
15		
16		TEMPORARY REVERSE OSMOSIS NITRATE REMOVAL TREATMENT
17		STREATOR WATER TREATMENT FACILITY-2001
18		
19	Q.	Why was temporary reverse osmosis treatment required in 2001 at the Streator Water
20		Treatment Facility (WTF)?
21	A.	The source of supply for the Streator WTF is the Vermilion River. The Vermilion River has a
22		long history of high nitrates related to agricultural fertilizer runoff. Illinois-American has been
23		successful in dealing with the nitrate problem through blending and watershed management.

A.

When nitrate levels in the Vermilion River are low, water is taken directly from the river to the Streator WTF and the side-channel reservoir is filled. When nitrate levels in the Vermilion River are high, low nitrate water stored in the 237 million gallon side-channel reservoir is blended with river water to meet the 10 mg/l standard. In late 2000 and 2001, nitrate levels in the Vermilion River were unusually high and the low nitrate water in the side-channel reservoir was depleted. Temporary reverse osmosis treatment was rented and placed in service for approximately 40 days until the river nitrate levels fell to a safe level. The cost of this temporary treatment was \$497,000.

Q. How is Illinois-American dealing with the nitrate problem?

In 1993, NIWC performed an ion-exchange nitrate removal treatment pilot study, looked for an alternative groundwater source in the Ticona Aquifer, studied expansion of the side-channel reservoir and examined solving the problem at the source through watershed management. The least cost option was watershed management and the Vermilion Watershed Task Force was created. This group has been very active in promoting best management practices for fertilizer use in the watershed and was successful in keeping nitrate levels down for seven years. It is now clear, however, that voluntary watershed action is not sufficient and permanent nitrate removal treatment will be required at the Streator WTF.

Q. Why was reverse osmosis treatment utilized in 2001?

19 A. The equipment was readily available and this type of treatment had not been piloted in 1993.

20 The Company wanted to make sure that all viable treatment techniques were examined in the

21 field, as permanent nitrate removal equipment might be required.

Q. How should the \$497,000 cost be treated from an accounting standpoint?

1	A.	Mr. Harris will provide detailed testimony on this issue but the accounting treatment should be
2		the same as that used for all the 1993 nitrate issue alternatives discussed earlier.
3		
4		MAJOR 2001 CAPITAL PROJECTS
5	Q.	What major Capital Projects were completed in 2001?
6	A.	The major 2001 Capital Projects are described as follows:
7		• Belleville Rechlorination Station (Interurban-\$256,887)- This project included the
8		construction of a new rechlorination station at the Yorktown Elevated Tank site. This
9		facility provides seasonal rechlorination for the northeastern portion of the Belleville
10		distribution system, particularly the Village of Shiloh and Scott Air Force Base. The project
11		will improve water quality and treatment system reliability.
12		• Prospect Main (Peoria \$506,172)-This project included the installation of 4,000 feet of
13		20" and 24" water main to improve flow out of the San Koty Station and improve
14		distribution pressure/flow in the Peoria High Service Area.
15		• Well 66 & Supply Main (Champaign-\$587,451)-This project included the installation of
16		a new 3 million gallon per day (mgd) well (No.66) and 2,600 feet of 20" supply main. The
17		addition of Well 66 provides the Champaign District with a total well yield of 38.5 mgd
18		(35.0 mgd with the largest well out of service), which will allow the system to meet peak
19		demands.
20		• East Water Treatment Facility SCADA (Champaign-\$1,334,663)-This project
21		included the installation of a new Intelution-based SCADA system which automates the

entire facility. The work included the installation 19 automatic control valves, new sensing
devices, control wiring, Programmable Logic Controller (PLC) and personal computer
installation and programming and two 6 mgd high service pumps. The project replaced
outdated equipment, improves system reliability and improves operating efficiency.

- Newton Township Main Extension (Streator-\$258,297-net)- This project included the installation of 14,847' of a combination of 8" and 6" main to serve 51 residents with poor individual wells in Newtown Township. The project is partially funded by a \$400,000 Community Development Assistant Program (CDAP) grant obtained by Newtown Township.
- PAC System Replacement (Pontiac-\$182,067)-This project included the installation of a new powdered activated carbon (PAC) storage and feed system at the Pontiac WTF.
 This completely enclosed silo system improves chemical storage/handling and safety.
- Woodridge Booster Station and Tank (West Suburban/Santa Fe-\$3,497,592)-This project included the construction of a 15.0 mgd booster pumping station and a 5.0 million gallon water storage tank. These facilities receive and deliver Lake Michigan water to the West Suburban and Santa Fe Districts and the Village of Bolingbrook.
- West Suburban Water Main Improvements (West Suburban-\$6,322,603)-This project included the installation of approximately 20,000' of 36", 7,500' of 20", 1,000' of 16" and 4,200' of 12" water main in the West Suburban District. These new mains facilitate delivery of Lake Michigan water to the West Suburban District and the Village of Bolingbrook.
- Homer Booster Station and Tank (Southwest Suburban-\$2,483,706)-This project included the installation of a new 5.0 mgd booster pumping station and a 2.0 million gallon

1			water storage tank. These facilities are required to deliver Lake Michigan water to the
2			Southwest Suburban District.
3		•	Derby Meadows Water Reclamation Facility (WRF) Expansion (Southwest
4			Suburban-\$1,099,067)-The Derby Meadows WRF was expanded from an average day
5			capacity of 0.6 mgd to 0.9 mgd. This expansion provides needed sewage treatment
6			capacity in the Southwest Suburban District.
7		•	Oak Valley WRF Excess Flow Clarifier (Southwest Suburban-\$1,725,226)-This
8			project included the installation of a 70' diameter clarifier and associated pumping and
9			piping improvements. This project has increased the wet weather handling capacity of the
10			facility. The potential of sewage backup in customer's homes during wet weather has been
11			reduced.
12		•	Meter Reading Equipment (Corp-\$511,200)-This project included the purchase and
13			deployment of new Schlumberger meter reading equipment and software throughout the
14			state. All Illinois-American districts now have consistent meter reading equipment and
15			software.
16			
17			MAJOR 2002 CAPITAL PROJECTS
18	Q.	Ple	ease describe major Capital Projects that will be completed in 2002.
19	A.	Th	e major 2002 Capital Projects are described as follows:

- Town Hall Road/59th Street Main & Booster-Phase I (Interurban-\$2,124,428)-This first phase of the project includes the installation of 12,800' of 24" water main and a new booster pump station. This project will enhance distribution pressure/flow in the southern portion of the Belleville system and will enhance reliability, distribution pressure/flow to the communities of Millstadt, Waterloo and Columbia.
 - **I-74 Relocation-Phase I (Peoria-\$2,500,000)** This is a two-year construction project involving renovation and improvements to a 13-mile stretch of I-74 through the City of Peoria. This complex relocation project requires the elimination of nine (9) of the existing fourteen (14) water main crossings of I-74, rebuilding the remaining five (5) crossings, installation of parallel distribution reinforcement piping and miscellaneous side street relocations.
 - Standby Power Improvements-Phase I (Peoria-\$400,000)- This project includes the installation of standby power units at the San Koty Station (1,000 KW) and San Koty Wells No. 16 & 18 (250 KW). The San Koty projects will be completed and placed in service in 2002. This project will provide power reliability for the Peoria system.
 - \$1,300,000)-This project includes the installation of ion exchange nitrate removal facilities at the Streator WTF. The ion exchange nitrate removal equipment will be completed and in service by June 1, 2002. These facilities are required to remove increasing levels of nitrates related to agricultural runoff in the Vermilion River watershed. The ion exchange nitrate removal facility will increase annual operating and maintenance costs for this facility by \$46,901 (assuming 60 days of service).

- Sterling East WTF Improvements-Phase FRadium Removal Facilities (Sterling\$2,500,000)-This project includes the installation of radium removal facilities at the Sterling
 East WTF. The radium removal facilities are required to remove radium from the source
 wells, which have radium levels approaching the 5.0 picocuries per liter (pCi/L) Maximum
 Contaminant Level (MCL). Illinois-American has performed pilot testing of Reverse
 Osmosis (RO) and Radium Selective Adsorption (RSA) treatment options. Ion Exchange
 (IX) treatment is also an option, which does not require pilot testing. RO and IX appear to
 be the most viable treatment options, with waste disposal the critical element. RO is a
 proven technology for radium removal and is most probable for this installation. The RO
 radium removal facility will increase annual operating and maintenance costs for this facility
 by \$138,743. The radium removal equipment will be completed and in-service in 2002.
 - Bolingbrook 20" Transmission Main-Phase I (West Suburban-\$750,000)-This two-year project includes the installation of 12,000' of 20" transmission main in west Bolingbrook to improve the availability and reliability of the Lake Michigan water supply to the rapidly developing west side of Bolingbrook. 40% of the transmission main will be completed and placed into service in 2002.
 - Customer Service Software (Corp-\$4,563,594)-This project includes the purchase and installation of new Enhanced Customer Information System (ECIS) software by Orcom.

 This software will allow integration of the Illinois-American customer service system into the American Water Works Company national call center.

MAJOR 2003 CAPITAL PROJECTS

2	Q.	Please describe major Investn	nent Projects that will be	completed in 2003.
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- 3 A. The major 2003 Investment Projects are described as follows:
 - Town Hall Road/59th Street Main & Booster-Phase II (Interurban-\$1,775,572)-This second phase of the project includes the installation of 8,200' of 24" water main. This project will enhance distribution pressure/flow in the southern portion of the Belleville system and will enhance reliability, distribution pressure/flow to the communities of Millstadt, Waterloo and Columbia.
 - Construct Well No. 20 (Lincoln-\$325,000)-This project includes the installation of a new 1 mgd well at the South Wellfield in Lincoln. This project will increase the reliable well capacity to 4.2 mgd and allow the system to meet future peak demands.
 - <u>I-74 Relocation-Phase II (Peoria-\$1,118,320)-</u>This is a continuation of the two-year construction project involving the renovation and improvements to a 13-mile stretch of I-74 through the City of Peoria which is being commenced in 2002.
 - Standby Power Improvements-Phase II (Peoria-\$290,000)-This project includes the installation of a standby power unit at the Dodge Street Station (500 KW). The standby power unit will be placed in service by June 1, 2003. This project will provide power reliability for the Peoria system.
 - West WTF Lime Equipment Improvements (Champaign-\$228,000)-This project includes the replacement of two sets of lime feed equipment at the West WTF in Champaign. This project is part of a long term lime feed replacement program.

- Streator WTF Improvements-Phase II-Clearwell, Pump Station and Chemical Storage/Feed Facilities (Streator-\$2,850,000)-This project includes the installation of a new 350,000 gallon clearwell, high service pump station and chemical storage/feed improvements at the Streator WTF. The clearwell, pump station and chemical storage/feed facilities will be completed and in-service by June 1, 2003. These facilities will dramatically improve clearwell / pumping reliability and replace aged equipment. The project also is expected to enable use of alternative disinfectants, which should help to assure continued compliance with Total Trihalomethanes (TTHM) and Haloacetic Acids (HAA5) requirements. The improvements to the chemical storage/ feed equipment will help to maintain continued safety and reliability.
 - Sterling East WTF Improvements-Phase II-Chemical Storage/Feed Facilities

 (Sterling-\$1,700,000)-This project includes the installation of chemical feed/ storage improvements at the Sterling East WTF. The chemical storage/feed facilities will be completed and placed in service by June 1, 2003. The improvements to the chemical storage/ feed equipment will help to maintain continued safety and reliability.
 - Bolingbrook 20" Transmission Main-Phase II (West Suburban-\$1,210,000)-This project includes the installation of 12,000' of 20" transmission main in west Bolingbrook to enhance the availability and reliability of the Lake Michigan water supply to the rapidly developing west side of Bolingbrook. 60% of the project will be completed and placed into service in 2003.
 - Bolingbrook West Standpipe and Booster (\$1,320,000)-This project includes the construction of a new 3 million gallon standpipe and booster station in the West Suburban District. This project will address the shortage of storage and lack of storage dispersion

- within this rapidly growing system. The standpipe and booster will be placed into service by

 June 1, 2003.
- Sewer Lining/Manhole Replacement (Chicago Metro-\$402,500)-This project
 includes the investigation and relining of deteriorated sewers and manhole replacement in
 various districts in the Chicago Metro Division. This is part of a long-term program that will
 enhance sewer reliability.
- <u>Chicakasaw WRF Influent Screen Replacement (Southwest Suburban-\$270,000)</u>
 This project includes the replacement of aged influent screens at the Chickasaw WRF. This

 project will enhance pre-treatment and reliability.
- 10 **Q.** Does this conclude your testimony?
- 11 A. Yes.

ILLNOIS-AMERICAN WATER COMPANY STEEL STRUCTURE PAINTING 2003-2007

Exhibit No. 3.1 Page 1 of 1

Steel Structure	Tank Type	District	2003	2004	2005	2006	2007	Total
0.001 0.1 00.010	runk Typo	Diotriot	2000	2004	2000	2000	2001	Total
Comprehensive Inspections		State	\$200,000					\$200,000
Cardinal Street	Standpipe	AL	\$400,000					\$400,000
Liberty East Hydro Tank	Hydro.	CM	\$25,000					\$25,000
Liberty West Hydro Tank	Hydro.	CM	\$25,000					\$25,000
Arrowhead Elevated Tank	Elevated	CM	\$110,000					\$110,000
Bollingbrook Well #10	Elevated	CM	\$185,000					\$185,000
Peoria Route 116	Elevated	PO	\$330,000					\$330,000
Cairo Washwater	Elevated	CA	\$120,000					\$120,000
Granite City Washwater	Standpipe	IN	\$90,000					\$90,000
Chickasaw Well #4	Hydro.	CM	\$167,000					\$167,000
Santa Fe Well #1	Elevated	CM	\$110,000					\$110,000
Granite City Elevated	Elevated	IN	\$400,000					\$400,000
			*,					*,
West Suburban Tank B-Well #8	Elevated	CM		\$150,000				\$150,000
Sterling WTF Backwash	Reservoir	SL		\$30,000				\$30,000
Sterling WTF Filters	Filter	SL		\$15,000				\$15,000
Rollins Hydro Tank	Hydro.	CM		\$25,000				\$25,000
Chicago Suburban Well#4	Reservoir	CM		\$162,500				\$162,500
Chicago Suburban Well #2	Reservoir	CM		\$40,000				\$40,000
Tolono	Reservoir	CP		\$285,000				\$285,000
Grand Blvd. 1	Reservoir	PO		\$750,000				\$750,000
Streator Backwash	Elevated	SR		\$150,000				\$150,000
WTF 4 Superstructure	Reservoir	CP		\$25,000				\$25,000
WTF E6 Superstructure	Reservoir	CP		\$25,000				\$25,000
Pontiac WTF Precipator 2 & 3	Reservoir	PT		\$50,000				\$50,000
Camelot Elevated	Elevated	PO		\$225,000				\$225,000
Sterling WTF Detention	Reservoir	SL		\$30,000				\$30,000
Pontiac WTF Filter #6	Filter	PT		\$30,000				\$30,000
Fernway Tank A	Elevated	CM		\$110,000				\$110,000
Waycinden Tank B-Well #2	Reservoir	CM		\$75,000				\$75,000
Bollingbrook Tank 2-Well #6	Elevated	CM			\$150,000			\$150,000
Peoria WTF Washwater 1	Standpipe	PO			\$245,000			\$245,000
ESL WTF Aldrich Units 1-4	Reservoir	IN			\$225,000			\$225,000
ESL WTF Washwater	Standpipe	IN			\$100,000			\$100,000
ESL WTF Aldrich Units 5-8	Filter	IN			\$500,000			\$500,000
French Village #1	Reservoir	IN			\$503,000			\$503,000
Champaign Elevated	Elevated	CP			\$350,000			\$350,000
Waycinden Tank A-Well #3	Reservoir	CM			\$160,000			\$160,000
Country Club Tank	Reservoir	CM				\$100,000		\$100,000
St. Joseph	Elevated	CP				\$100,000		\$100,000
WTF Clarifier and Floculator #2	Reservoir	PO				\$475,000		\$475,000
Harold St.	Standpipe	AL				\$443,000		\$443,000
French Village #2	Reservoir	IN				\$500,000		\$500,000
Peoria WTF Washwater #2	Standpipe	PO				\$207,000		\$207,000
West 7th	Reservoir	SL				\$125,000		\$125,000
West Plant Backwash	Elevated	CP				\$100,000		\$100,000
San Koty Clearwell	Reservoir	PO				\$211,000		\$211,000
San Koty Contact	Standpipe	PO					\$127,000	\$127,000
Deepwell No. 1	Reservoir	IN					\$452,700	\$452,700
East Plant Basins	Reservoir	CP					\$250,000	\$250,000
Pfeffer Road Reservoir	Reservoir	CP					\$200,000	\$200,000
Grand Blvd. 2	Reservoir	PO					\$815,500	\$815,500
Chouteau Grit	Standpipe	IN					\$275,000	\$275,000
					_			
TOTAL			\$2,162,000	\$2,177,500	\$2,233,000	\$2,261,000	\$2,120,200	\$10,953,700

ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 4.0

DIRECT TESTIMONY OF RONALD D. STAFFORD

ILLINOIS-AMERICAN WATER COMPANY

DIRECT TESTIMONY OF RONALD D. STAFFORD

2 A. Ronald D. Stafford.

1

Q.

3 Q. Please state your business address.

Please state your name.

- 4 A. 300 North Water Works Drive, Belleville, Illinois 62223.
- 5 Q. By whom are you employed and in what capacity?
- 6 A. I am employed by American Water Works Service Company, Inc. ("Service Company"), an
- 7 affiliate of Illinois-American, as Director of Rates and Planning for Illinois-American Water
- 8 Company ("Illinois-American" or "Company"). I also serve as Assistant Treasurer and
- 9 Assistant Comptroller of Illinois-American.
- 10 Q. Please summarize your higher education experience.
- 11 A. I am a graduate of Ball State University with a Bachelor of Science Degree in Accounting. I
- also have earned a Masters Degree in Business Administration, with concentrations in
- Management and Finance from Southern Illinois University at Edwardsville.
- 14 Q. Are you a Certified Public Accountant?
- 15 A. Yes. I am licensed in the State of Illinois.
- 16 Q. Have you participated in additional educational activities?
- 17 A. Yes. I have attended various seminars, including the Seminar on Water Utility Regulation
- sponsored by the National Association of Regulatory Utility Commissioners. I also have
- 19 participated in continuing education programs sponsored by Service Company.

1 Q. Please summarize your employment experience.

2 A. I began my employment with the Service Company in Richmond, Indiana as an Accountant in 3 September 1981. In May 1983, I was promoted to the position of Rate Analyst. In June 4 1986, I was promoted to the position of Senior Rate Analyst. In May 1990, I was promoted 5 to the position of Revenue Requirement Specialist and remained in that position with the Service 6 Company until my promotion to Assistant Director of Rates and Revenue for Illinois-American 7 in October 1993. I was named an Assistant Treasurer of Illinois-American in December 1993. 8 In January 1996, I was promoted to the position of Director of Rates and Revenue. In 2000, I 9 became an employee of the Service Company, as Director of Rates and Revenue for Illinois-10 American. Effective January 1, 2002, my title changed to Director of Rates and Planning. On 11 July 24, 2002, I also was elected as an Assistant Comptroller of Illinois-American.

12 Q. Have you previously testified before this Commission in other proceedings?

13 A. Yes. I have testified on behalf of Illinois-American in numerous prior rate cases, certificate cases, and merger cases.

15 Q. Have you testified before any other regulatory commissions?

16 A. Yes. I have testified before the Iowa Utilities Board, the Missouri Public Service Commission 17 and the Public Utilities Commission of Ohio.

18 Q. Please summarize your responsibilities as Director of Rates and Planning.

A. My responsibilities primarily involve the preparation and presentation of applications for rate adjustments and other matters with the Illinois Commerce Commission (the "Commission"). I also am responsible for budget preparation and financial analysis.

- 1 Q. Are you generally familiar with the business, facilities and the operations of the
- 2 Company in each of its divisions?
- 3 A. Yes.
- 4 Q. Are you generally familiar with the books and records of the Company?
- 5 A. Yes.

FUTURE TEST YEAR PROJECTIONS

- 7 Q. What test year has the Company proposed in this proceeding?
- A. As Mr. Ruckman has testified, the Company is proposing, and has presented its schedules using, a future test year comprising the twelve months ending December 31, 2003. The Company also is presenting, where appropriate, information for the historic years comprising the twelve months ending December 31, 2000 and December 31, 2001 and the current year comprising the twelve months ending December 31, 2002.
- 13 Q. How were the future test year projections developed?
- 14 A. The projections initially were developed primarily by personnel at each district office and each of the Division and State Corporate offices (each of which is individually referred to as 15 16 "business center"). The responsibility for each department's projection within the business 17 center rests with the department head. Recent historical experience is used, usually from one to 18 five years, with appropriate adjustments for known or projected changes. Where necessary 19 and possible, contacts are made by local and corporate management personnel with suppliers of 20 goods and services to confirm estimates. The projections developed by the separate 21 departments are consolidated and reviewed by each business center's management staff prior to

1	submission to the Company's corporate office. With respect to capital investment projections,
2	all proposed expenditures are supported by documentation which defines the scope of the
3	work, reports when funds are required, justifies the use of Company resources, explains the
4	urgency and adequacy of the proposed projects, outlines adverse effects of not accomplishing
5	the proposed work, and provides detailed cost estimates. Capital investment projections are
6	the outgrowth of operating experience and analysis of investments required for providing a
7	continuously acceptable level of water service.

The Company's Corporate Office staff assists with and coordinates the development of the projections. The Corporate Office staff also prepares the projections of corporate items such as state and federal income tax, interest expense, and preferred and common dividends. The projections are then presented to senior management for review, and changes are made as appropriate. The Company's projections are then presented to the Company President for review and approval.

- 14 Q. Has the Company submitted the "G" schedules required in Subpart J of the proposed 15 revised Standard Filing Requirements applicable to this case?
- 16 A. Yes. These schedules are contained in Exhibit No. 9.0.
- Q. Did you prepare, or caused to be prepared under your direction and supervision, these "G" schedules?
- 19 A. Yes.

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- 20 Q. Please generally describe these schedules.
- 21 A. These schedules provide information in support of the selection of a future test year.

- 1 Q. Were any adjustments made to the 2003 projections described above in developing the
- 2 Company's exhibits?

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- 3 A. Yes, in developing the test year operating income statement at present rates, adjustments to the
- 4 2003 projection were made to reflect appropriate ratemaking treatment of certain items.
- 5 Q. How does the Company assure that costs are maintained within approved projections?
 - A. All capital expenditures and certain expenditures for operations and maintenance projects are supported by work orders approved by the division managers. The scope of the work and the cost estimate described in the work order must conform with the description contained in the approved projections. Purchase orders are issued for materials, supplies, equipment, and services described in the work order and authority for approval is conditioned upon their conformity with the work order. With respect to construction projects, detailed cost analyses are prepared as the work progresses and the project status is reviewed periodically with respect to schedule, cost, and quality. Post-completion reviews are prepared to compare actual costs and benefits with the original plans. A similar process is followed for routine expenditures and other expenditures of minor magnitude except that the control point is the detailed schedule that supports the projection rather than a specific work order. A monthly report of operations is prepared that describes the Company's accomplishments and compares projections to actual results. At least twice each year, the Company's officers and managers meet to review progress. Additionally, on a periodic basis, the Company's officers meet to compare projections to actual results and to review progress. Quality control reports, physical inventories, internal audits and construction inspection reports are key elements of the control process.

- 1 Q. In your opinion, are the 2003 projections reasonable and reliable?
- 2 A. Yes.
- 3 Q. What is the basis of your opinion?
- 4 A. The 2003 projections were developed in accordance with the "Guide for Prospective Financial 5 Information" (1999) issued by the American Institute of Certified Public Accountants. In 6 Exhibit 4.1, which also is Schedule G-2, the Company has submitted the opinion of 7 PricewaterhouseCoopers, certified public accountants, that the preparation and presentation of 8 the projections comply with the Guide. Furthermore, the projections are reasonable, reliable, 9 and were made in good faith. All of the basic assumptions used in preparing the projections are reasonable, evaluated and justified in the exhibits, testimony and workpapers supporting this 10 11 filing to allow the Commission Staff and any intervenors to test the appropriateness of the 12 projections. The assumptions and methodologies used in developing the projections are the 13 same as those reflected in the 2003 projections prepared for the Company's management. The 14 2003 projections prepared do not reflect the effect of the rate increase proposed in this 15 The accounting treatment which has been applied to anticipated events and proceeding. 16 transactions in the projections is the same as the accounting treatment to be applied in recording 17 the events once they have occurred.
- 18 Q. Have you made a comparison of prior years projected data with actual data for those
 19 years to verify the reliability and accuracy of the Company's projections?
- A. Yes. Schedule G-1 presents a comparison of projections of revenues, operating expenses and utility operating income to actual revenues, operating expenses, and utility operating income for each of the years 1999 through 2001. Schedule G-1 also presents a comparison of projected to

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actual capital investments for the same years. For these years, the overall percentage difference between actual and projected revenues was only 0.9%. The overall percentage difference between actual and projected operating expenses was only 3.2%. Actual capital additions varied from projected capital investments by 3.3%. The differences between projected and actual data shown on the Schedule are very small and demonstrate the accuracy and reliability of the Company's projections.

- Q. Does Schedule G-5 summarize the procedures and major assumptions used by the Company to prepare the test year 2003 operating and investment projections?
- 9 A. Yes. Schedule G-5 also is Exhibit 4.2.

10 Q. Please describe the remaining G Schedules.

Schedule G-3 is a statement of Assumptions used in the Forecast; Schedule G-4 is a Statement of Accounting Treatment; Schedule G-6 is a schedule identifying inflation rates applied in developing test year projections; Schedule G-7 is a schedule showing Proration of Accumulated Deferred Income Taxes; Schedule G-8 shows Actual Gross Additions and Retirements Compared to Original Budget; Schedule G-9 shows a Comparison of Budgeted Non-Payroll Expense to Actual; Schedule G-10 shows Budgeted Payroll Expense compared to actual; Schedule G-11 shows Budgeted Number of Employees; Schedule G-12 shows Forecasted Property Taxes; Schedule G-13 shows a Comparison of Actual Financial Results to the Original Approved Forecast for Each of the Past Twelve Months; and Schedules G-15 through G-18 provide an Income Statement, Balance Sheet, Statement of cash flows, and Statement of retained earnings, respectively.

1 RATE DESIGN

2.	O.	How	were the	proposed	rates	designe	\mathbf{d} ?
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- A. The proposed rates are based upon across-the-board revisions to all rates for all Districts for which a rate increase is proposed in accordance with revenue requirements applicable to each District. The Company has selected this approach to: improve communications with customers, enhance customer understanding, reduce rate case expenses, minimize customer impacts, and simplify administration. In addition, current rates for most Districts are based on cost of service studies performed only three years ago.
- Q. Has the Company submitted a cost of service study as referenced in Schedule E-7,
 Subpart H, of the proposed revised Standard Filing Requirements applicable to this
 case.
- 12 A. No. As Mr. Rumer has testified, the requirement is waived because the Company has provided
 13 data to enable Staff to perform a cost of service study.

14 Q. Is the Company continuing its single-tariff pricing?

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Yes. The use of a single, or uniform, rate tariff applicable to all districts in the Southern Division was approved by the Commission in Docket No. 92-0116. In Docket No. 95–0076, the Commission approved the proposal of the Company and Staff to begin movement to include the Peoria District in the single-tariff pricing for the Southern Division. That movement was continued in the Company's most recent prior rate case, Docket No. 97-0102. In Docket 00-0340, Streator District and the Pontiac Districts were added to single-tariff pricing, with gradual movement towards uniform rates. In the present case, the Southern Division and the Peoria,

1	Streator, and Pontiac Districts remain in single-tariff pricing. For the Streator District, the
2	Company is proposing the customer charge and volumetric rates as applicable to the Southern
3	Division.

- Q. Does the Company propose to include any additional operating districts in single-tariff
 pricing?
- A. No. The Chicago Metro District, which includes the former water and wastewater service areas of Citizens Utilities Company of Illinois' operations, already is approved for a separate single-tariff pricing.
- 9 Q. In this rate case, is the Company proposing any changes to the design of its standbyservice tariff?
- 11 A. No.

12 Q. Will the Company make its standby service tariff applicable to its Eastern Division?

13 The Eastern Division, which comprises the former service areas of Northern Illinois Water A. 14 Corporation, has had standby service tariffs since April 23, 1997 for the Sterling District, 15 pursuant to Commission Order in Docket No. 96-0317, and for the Champaign and Pontiac 16 Districts since March 14, 1998, pursuant to Commission Order in Docket No. 97-0254. 17 Pursuant to the then effective tariffs, Northern Illinois Water Corporation entered into standby 18 demand water service agreements with Northwestern Steel and Wire Company dated April 24, 19 1998 (Sterling District) and Caterpillar Tractor, Inc. dated October 16, 1998 (Pontiac 20 Division). The Company believes that no change should be made to the standby service rate 21 design for the Eastern Division at this time, until further experience is obtained.

1		"B" SCHEDULES
2	Q.	Has the Company submitted the "B" schedules required in Subpart E of the proposed
3		revised Standard Filing Requirements applicable to this case?
4	A.	Yes. These schedules are contained in Exhibit No. 11.0.
5	Q.	Did you prepare, or cause to be prepared under your direction and supervision, these
6		"B" schedules?
7	A.	Yes.
8	Q.	Was the information contained in these schedules obtained or derived from the books
9		and records of the Company?
10	A.	Yes. The source of all the basic accounting information contained in these schedules is the
11		Company's books and records. The data relating to the year ending December 31, 2000 and
12		2001 reflects the actual operating results for those periods.
13		The data provided for the "current" year ending December 31, 2002, and the projected future
14		test year ending December 31, 2003, are estimated in accordance with the methodology
15		explained above.
16	Q.	Generally, what do the "B" schedules show?
17	A.	The "B" schedules show the determination of rate base. Information is provided for the single
18		tariff pricing group (Southern Division/Peoria District/Streator District/Pontiac District), the
19		Champaign District, the Sterling District, the Pekin District, the Lincoln District, the Chicago
20		Metro Water District, and the Chicago Metro Sewer District. Data is also provided for total
21		water and total company.

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- A. Schedule B-1, in summary manner, shows the computation of rate base for the Company and for each jurisdictional area referenced above. The rate base for the projected 2003 test year is an average rate base for the year, except where noted below. Rate base is computed at original cost.
- 6 Q. Please describe the other B schedules.
- 7 A. Schedule B-2 provides a summary of adjustments to rate base. Details of these adjustments are provided, beginning with Schedule B-2.1.
- 9 Schedule B-3 provides a comparative balance sheet for the prior three years and the test year.
- Schedule B-4 provides a summary of adjustments to plant in service.
- Schedule B-5 provides an analysis of gross plant additions, retirements and transfers for the three years prior to the test year.
- Schedule B-5.1 provides information on gains and losses on sales of property.
- Schedule B-5.2 provides information on certain property merged or acquired from other utilities since the last rate case.
- Schedule B-5.3 provides information on certain property leased to the Company.
- Schedule B-6 provides detail of the depreciation reserve for the test year and prior three years.

 The Company does not propose any revision to its depreciation rates which were approved by
 the Commission in Docket No. 00-0340, the depreciation rates previously approved for its

1	Eastern Division (formerly Northern Illinois Water Corporation), or the depreciation rates
2	previously approved for its Chicago Metro Division (formerly Citizens Utilities Company of
3	Illinois).
4	Schedule B-7 provides information on construction work in progress for the test year.
5	Schedule B-7.1 states the percentage complete of construction work in progress for the test
6	year.
7	Schedule B-7.2 provides information on the allowance of funds used during construction, for the
8	test year and prior three years.
9	Schedule B-8 summarizes the calculation of working capital by component for each year. The
10	methodology used to calculate cash working capital is the same as that employed by the
11	Commission in Illinois-American's prior rate order.
12	Schedule B-8.1 shows the calculation of materials and supplies.
13	Schedules B-9 and B-9.1 provide information on accumulated deferred income taxes, as
14	explained in the testimony of Mr. Harris.
15	Schedule B-10 provides information on deferred charge items included in rate base, including
16	those explained in the testimony of Messrs. Ruckman and Harris.
17	Schedules B-11 and B-12 provide information on property held for future use included in rate
18	base.

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1	Schedule B-13 provides information on customer deposits for the test year and the prior three
2	years.

- 3 Schedule B-14 provides budget payment balances information.
- Schedule B-15 provides information on additions to and transfers from customer advances and contributions in aid of construction.

6 Q. Generally, how were the projected balances for rate base items developed?

A. The following rate base components are based upon the simple average of the test year beginning and end of year balances: Utility Plant-in-Service, FAS 109 Reg. Asset –Net of Liability, Utility Plant Acquisition Adjustment-DuPage, Reserve for Accumulated Depreciation and Amortization, Deferred Charges, Savings Sharing, Contributions-in-Aid-of-Construction, Accumulated Depreciation on Contributed Property, Bolingbrook Acquisition Rate Base Neutrality, Customer Advances for Construction, and Investment Tax Credit – Pre 1971.

Please discuss the inclusion of the FAS 109 Regulatory Asset Net of Regulatory Liability as shown on Schedule B-1.

The Company adopted the Statement of Financial Accounting Standards No. 109 in 1993. In general, SFAS 109 requires utilities to reflect on its balance sheet, regulatory assets for recognition of the future increase in revenue requirements, primarily from the reversal of tax benefits previously flowed through to customers. Also, regulatory liabilities are reflected for recognition of the future reduction in revenue requirements, primarily from deferred income taxes previously provided for at tax rates greater than statutory levels and from the reversal of investment tax credits, through amortization. The Company's treatment of these balances is

- 1 consistent with the treatment granted in the Company's previous rate cases, Docket Nos. 95-
- 2 0076, 97-0102 and 00-0340.

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- 3 Q. Please discuss the inclusion of the Utility Plant Acquisition Adjustment DuPage.
- 4 A. Citizens Utilities Company of Illinois acquired DuPage Utility Company in 1991, and also
- 5 completed a number of other acquisitions prior to Citizen's last rate case (Docket 94-0481). In
- Docket 92-0305, and continuing with the rate order issued in Docket 94-0481, the
- 7 Commission approved DuPage's method of calculating rate base, which included the
- 8 Acquisition Adjustment. The amounts shown are the unamortized balances.
- 9 Q. How were the components of the working capital allowance developed?
 - A. Working capital allowance includes three components, as further detailed on Schedule B-2. Those components are cash working capital, materials and supplies and deferred charges. To calculate cash working capital, a formula used by Staff in Illinois-American's last rate proceeding was employed based on District or Division specific data. The formula for calculating cash working capital begins with operating expenses before income taxes and deducts amortization of rate case expense, uncollectible expense, and real estate taxes. The result is multiplied by 1/8. The 1/8th factor represents the proportion of annual expenses at any one time which would be paid by the Company but not yet recovered from the ratepayer. For the Champaign and Lincoln Districts, the 1/8th factor is modified slightly to recognize the fact that some billing in that district is performed on a bimonthly basis rather than a monthly basis.

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1 Q. Please describe the other components of working capital.

A. A thirteen month average for materials and supplies was used. Deferred charges include deferred maintenance, deferred Streator R/O costs, and deferred security costs. Deferred Streator R/O costs are discussed in the testimony of Mr. Harris. Deferred security costs are discussed in the testimony of Mr. Ruckman. Deferred maintenance includes primarily steel structure painting and secondarily some pump and well maintenance. The cost of these maintenance programs was deferred at the time of completion. The costs are then amortized over ten years for steel structure painting and seven years for pump and well maintenance.

Q. Please discuss the reduction to rate base entitled Bolingbrook acquisition rate base neutrality.

On July 25, 2002, the Company completed an asset swap wherein the Company obtained the Village of Bolingbrook's water distribution assets in exchange for the Company's sewage treatment facility. In addition to the exchange of assets, the Company also incurred an installment payment debt obligation to the Village of Bolingbrook for the water assets. This debt obligation is included in the capital structure sponsored by Mr. Ruckman. The water assets obtained and the wastewater assets exchanged, are reflected as additions to or reductions to Chicago Metro's Water and Wastewater rate bases, where appropriate, including adjustments to the accumulated reserve for depreciation, contributions-in-aid-of-construction, and accumulated depreciated on contributed property, consistent with the Commission's approval of journal entries to record this transaction in Docket 01-0001. One provision of the agreement with the Village of Bolingbrook is that the Company will only petition the Commission to add, in rate cases subsequent to the asset exchange, an amount to rate base for the exchanged assets

1		that is no greater than the average rate base per customer for all Chicago Metro Water District,
2		multiplied by the number of customer residing in the Bolingbrook Service Area. Initially, rate
3		base impact resulting from this asset exchange would exceed this formula, necessitating the
4		adjustment. Over time, as the acquired assets are further depreciated, the rate base deduction
5		will diminish and eventually will be eliminated. This rate base deduction reflects the adjustment
6		necessary to be in compliance with the agreement with the Village.
7	Q.	Please discuss the development of the accumulated reserve for deferred federal and
8		state income taxes.
9	A.	The development of the reserve reflects the adjustment to deferred taxes for difference in book
10		and tax timing differences. The reserve reflects an average calculated in accordance with the
11		proration methodology as established by Internal Revenue Service regulation Reg. §1.167(1)-
12		1(h)(6).
13	Q.	Please discuss the development of the test year balance of pre-1971 federal
14		investment tax credits.
15	A.	The amount of this item, which is deducted from rate base, represents the simple average of the
16		beginning and year-end balances of pre-1971 federal investment tax credits. Those balances
17		reflect the annual amortization of pre-1971 federal investment tax credits referenced later in my
18		testimony.

"C SCHEDULES"

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2		revised Standard Filing Requirements applicable to this case?
3	A.	Yes. These schedules are contained in Exhibit No. 12.0.
4	Q.	Did you prepare, or cause to be prepared under your direction and supervision, the
5		"C" schedules?
6	A.	Yes.
7	Q.	Was the information contained in these schedules obtained or derived from the books
8		and records of the Company?
9	A.	Yes. The source of all the basic accounting information contained in these schedules is the
10		Company's books and records. The data relating to historic years reflect the actual operating
11		results for the respective periods. The data provided for the "current" year and the projected
12		test year are estimated in accordance with the methodology I have described.
13	Q.	Generally, what do the "C" schedules show?
14	A.	The "C" schedules provide the operating income data for the single tariff pricing group
15		(Southern Division/Peoria District/Streator District/Pontiac District), the Champaign District, the
16		Sterling District, the Pekin District, the Lincoln District, the Chicago Metro Water District, and
17		the Chicago Metro Sewer District. Data is also provided for total water and total company.
18	Q.	Please describe Schedule C-1.
19	A.	Schedule C-1 provides a summary income statement for each jurisdictional area referenced
20		above. It summarizes data contained in subsequent "C" schedules. It provides operating
21		revenue under present and proposed rates, and projected operating expenses and revenue

Has the Company submitted the "C" schedules required in Subpart F of the proposed

1		deductions. Schedule C-1 shows that, in the test year, present rates would yield an earned
2		return of only -0.52% to 6.19%, and the proposed rates would yield a return of 8.02%, which
3		is the Company's estimated cost of capital for the test year.
4	Q.	Please describe Schedule C-2.
5	A.	This schedule provides a summary of the adjustments to operating income.
6	Q.	Please describe Schedules C-2.1 through C-2.4.
7	A.	These schedules provide detail of the adjustments required to reflect ratemaking treatment of
8		certain items or to correct certain original operating projections.
9		Schedule C-2.1 reflects the cost of preparation and presentation of this rate filing.
10		Schedule C-2.2 shows an adjustment to steel structure maintenance expense, as discussed in
11		the testimony of Mr. Johnson.
12		Schedule C-2.3 shows an adjustment adding the amortization of the Streator deferred reverse
13		osmosis charge explained in the testimony of Messrs. Harris and Johnson.
14		Schedule C-2.4 shows the calculation Citizens acquisition related savings sharing expense,
15		discussed later in my testimony.

16 Q. Please describe Schedule C-3.

17 A. This schedule provides sales statistics.

18 Q. Please describe Schedule C-4.

19 A. This schedule provides comparative income statements for the prior years and the test year.

- 1 Q. Please describe Schedule C-5 and C-5a.
- 2 A. These schedules provide the calculation of federal and state income tax at present and proposed
- 3 rates, respectively.
- 4 Q. Please briefly describe the calculation of current federal and state income tax expense.
- 5 A. In Schedule C-5 various additions and deductions are made to utility operating income, and the
- 6 Company's budgeted tax rates are applied to the resulting taxable income. The Company's
- budgeted federal tax rate is 35% and the Company's budgeted effective state tax rate is 4%.
- 8 For state income tax, taxable income is multiplied by the tax rate and the result is offset by the
- 9 current year investment tax credit. Interest cost is deducted since it is deductible for tax
- purposes but not included in utility operating income. Other adjustments to utility operating
- income reflect differences between book and taxable income. For example, book depreciation
- is not used to calculate current income tax. Rather, a separate calculation is made for tax
- depreciation. An adjustment is then made to utility operating income to add back book
- depreciation expense and to subtract tax depreciation to arrive at taxable income.
- 15 Q. Please explain Schedule C-5.1.
- 16 A. This schedule provides information regarding the consolidated federal income tax return.
- 17 Q. Please describe Schedules C-5.2 and C-5.3.
- 18 A. These schedules include the calculation of deferred income tax expense.
- 19 **Q.** Please describe Schedule C-5.4.
- 20 A. This schedule provides calculation of synchronized interest.

- 1 Q. Please describe Schedule C-5.5.
- 2 A. This schedule shows investment tax and job development credits.
- 3 Q. Please describe Schedule C-6.
- 4 A. This schedule provides information on social and service club dues.
- 5 Q. Please describe Schedule C-6.1.
- 6 A. This schedule provides information on industry association dues.
- 7 Q. Please describe Schedule C-6.2.
- 8 A. This schedule provides information on expenses incurred for outside services.
- 9 Q. Please describe Schedule C-7.
- 10 A. This schedule provides information on charitable contributions.
- 11 Q. Please describe Schedule C-8.
- 12 A. This schedule shows selling and advertising expense.
- 13 Q. Please describe Schedule C-9.
- 14 A. This schedule shows expenses for civic and political activities.
- 15 Q. Please describe Schedules C-10 and 10.1.
- 16 A. These schedules give information on rate case expense.
- 17 Q. Please describe Schedule C-11.1.
- 18 A. This schedule provides information on direct payroll expense for various functions.

- 1 Q. Please describe Schedule C-11.2.
- 2 A. This schedule provides data on the number of employees.
- 3 Q. Please describe Schedule C-11.3.
- 4 A. This schedule provides information on executive compensation. In its order in Docket No. 02-
- 5 0285, the Commission permitted exclusion from in Schedule 11.3 of certain confidential
- 6 information.
- 7 Q. Please describe Schedule C-11.4.
- 8 A. This schedule provides information on employee benefits.
- 9 Q. Please describe Schedule C-11.5.
- 10 A. This schedule provides information on incentive compensation, except for certain confidential
- information excluded from Schedule 11.5 pursuant to the order in Docket No. 02-0285.
- 12 Q. Please describe Schedule C-11.6.
- 13 A. This schedule provides a reconciliation of overhead and clearing costs.
- 14 Q. Please describe Schedule C-12.
- 15 A. This schedule provides the calculation of depreciation expense.
- 16 Q. Please describe Schedule C-13.
- 17 A. This schedule provides a summary of affiliated interest transactions.
- 18 Q. Please describe Schedule C-14.
- 19 A. This schedule provides information on operating leases.

- 1 Q. Please describe Schedule C-15.
- 2 A. This schedule provides information on operating expense incurred for major maintenance
- 3 projects.
- 4 Q. Please describe Schedule C-16.
- 5 A. This schedule provides information on historical uncollectible expense, as well as pro forma
- 6 uncollectible expense for the test year at present and proposed rates.
- 7 Q. Please describe Schedule C-17.
- 8 A. This schedule provides information on insurance expense.
- 9 Q. Please describe Schedule C-18.
- 10 A. This schedule provides information on taxes other than income taxes.
- 11 Q. Please describe Schedule C-19.
- 12 A. This schedule gives data on property taxes.
- 13 Q. Please describe Schedule C-20.
- 14 A. This schedule gives information on local taxes.
- 15 Q. Please describe Schedule C-21.
- 16 A. This schedule gives data on miscellaneous general expenses.
- 17 Q. Please describe Schedule C-22.
- 18 A. This schedule gives information on cost savings programs.

1	Q.	Please describe Schedule C-23.
2	A.	This schedule provides information on miscellaneous operating revenues.
3	Q.	Please describe Schedule C-24.
4	A.	This schedule provides information on reserves for legal expense.
5	Q.	Please describe Schedule C-25.
6	A.	This schedule provides information on add-on taxes.
7	Q.	Please describe Schedule C-26.
8	A.	This schedule gives information on the amortization of deferred charges, including the deferred
9		charges described in the testimony of Messrs. Ruckman and Harris.
10	Q.	Please describe Schedule C-32.
11	A.	This schedule gives information on non-utility operations.
12		CITIZENS ACQUISITION SAVINGS
13	Q.	Please briefly describe Illinois-American's acquisition of properties of Citizens Utilities
14		Company of Illinois ("CUCI").
15	A.	On May 15, 2001, in Docket No. 00-0476, the Commission approved a transaction in which
16		Illinois-American subsequently acquired the water and wastewater systems of CUCI. The
17		acquisition closed on January 15, 2002.
18		In Docket No. 00-0476, the Commission also ordered that, in rate proceedings filed within
19		three years after the order, savings resulting from the acquisition should be shared between
20		Illinois-American's shareholders and customers on a 50-50 basis.

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On August 14, 2001, in Docket No. 01-0556, Illinois-American filed with the Commission its petition for approval of a methodology for calculating the acquisition savings. An order was issued in Docket No. 01-0556 on July 16, 2002 approving a methodology for calculating the acquisition savings. In that docket, Staff agreed with and the Commission approved Illinois-American's proposed methodology for calculation of the acquisition savings. Staff also agreed and the Commission ordered that, in the next rate case, Illinois-American should quantify the savings consistent with that methodology.

8 Q. Will savings result from the of the CUCI properties?

9 A. Yes. The acquisition will produce significant economies and efficiencies which will result in a reduced level of costs as compared to the level which would exist for the separate companies on an aggregate basis ("acquisition savings" or "savings").

12 Q. What methodology has Illinois-American utilized to quantify the acquisition savings?

13 A. In accordance with the agreement reached with the Commission Staff and the Order in Docket
14 No. 01-0556, Illinois-American has utilized a two-part methodology: one part covering savings
15 unrelated to the cost of capital; and the other covering cost-of-capital related savings.

Q. Please explain the methodology for quantification of savings not related to the cost of capital.

To quantify acquisition savings not related to cost of capital, the methodology is as follows: (1) Illinois-American has determined the level of acquisition costs for each savings category for the calendar year immediately preceding announcement of the acquisition, that year being 1998; (2) in the form of workpapers, Illinois-American is providing substantiation that elimination of

specific 1998 costs ("base year costs") has resulted from the acquisition; (3) Illinois-American has adjusted the base year costs to the level for the rate case test year using known changes in cost levels for historical periods and forecasted cost data developed for the projected test year rate filing (where assumptions are used to determine savings for a particular savings category, such assumptions have been identified and explained); and (4) fifty percent of the savings so demonstrated has been allocated to Illinois-American's shareholders and fifty percent has been allocated to ratepayers, in accordance with the Commission's Order in Docket No. 00-0476. The shareholders' portion of savings for the test year has been added to the revenue requirement in this rate proceeding. For all savings categories, cost increases have been netted against cost decreases.

For the base year costs, CUCI data has been utilized. Illinois-American is making available to Staff and any Intervenors all CUCI data available to Illinois-American including, but not limited to, CUCI general ledgers and/or other documentation and records that are reasonably required to document the base year costs.

To adjust the base year costs to the level for the test year in a rate proceeding, Illinois-American has utilized actual CUCI data for years already concluded, or, if CUCI data is unavailable or distorted, normalized Illinois-American data for a comparable cost category/item. If no comparable Illinois-American cost category/item exists for a given year, a 2.5% cost change has been applied to update the savings amount for that year. As with the quantification of base year costs, all available CUCI or Illinois-American data reasonably needed to document the updated savings calculation will be provided. To update the savings calculation for years not yet complete, Illinois-American has utilized projected Illinois-American data for a

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comparable savings category/item that is developed as a part of the forecast submitted in this proceeding.

As indicated above, Illinois-American has not utilized distorted CUCI or Illinois-American data for years which have already occurred, during the adjustment process. In determining whether data is distorted, Illinois-American has considered operating information relating to the expense and compared the expense levels for the year to prior year(s). Any unusual trends or unusual operating conditions have been analyzed and documented for review.

For each savings category, Illinois-American has explained the causal connection between the acquisition and the resulting savings.

Q. Please discuss the second part of the methodology, related to cost-of-capital savings.

The cost of capital methodology itself has two approaches: one for the area presently served by CUCI, and the other for Illinois-American's other service areas. Each approach will be discussed below.

CUCI Service Territory:

In connection with the acquisition, Illinois-American assumed approximately \$23,325,000 of debt currently on the books of CUCI's parent, Citizens Communications Company ("assumed debt"). Illinois-American expects that the acquisition will result in certain cost of capital-related savings equal to the difference between the assumed debt interest rate when Citizens Communications Company ("CCC") was responsible for the assumed debt and the assumed debt interest rate when Illinois-American or its affiliates became responsible for the assumed debt ("cost of debt savings"). The assumed debt interest rate is linked to the Bond Market

Association Municipal Swap Index ("Benchmark") so that the Commission can estimate what
the assumed debt interest rate would have been absent the acquisition. The procedure for
calculating the savings on the assumed debt is as follows:

$$ADS_{t} = Spread + Bench_{t} - ADI_{IAWC,t}$$

$$Spread = ADI_{CCC,0} - Bench_{0}$$

Where	ADS _t	=	Savings on the assumed debt at time <i>t</i> ;
	Spread	=	Difference between interest rate on Benchmark and assumed debt for the twelve months immediately preceding the acquisition;
	Bench _t	=	Interest rate on the benchmark at time t ;
	Bench ₀	=	Average interest rate on the benchmark for the twelve months immediately preceding the acquisition;
	ADI _{IAWC,t}	=	Interest rate on assumed debt to Illinois-American at time t ; and
	ADI _{CCC,0}	=	Average interest rate on to CCC for the twelve months immediately preceding the acquisition.

Under the approved methodology, to calculate the total cost of debt savings in dollars, cost of debt savings will be applied to the portion of assumed debt reflected in the capital structure allowed for each Illinois-American rate case through May, 2004. Fifty percent (50%) of the total cost of debt savings in dollars will be included in the revenue requirement for only the service territory acquired in Docket No. 00-0476 ("CUCI service territory"). However, if the assumed debt interest rate increases following the acquisition, vis-à-vis the assumed debt interest rate absent the acquisition (as estimated by the sum of the benchmark and spread), then the increase in the assumed debt interest rate will be absorbed by Illinois-American.

Non-CUCI Service Territory:

Under the approved methodology, the assumed debt will be included in the Illinois-American capital structure allowed for each rate case through maturity. Thus, the same capital structure will be used for both CUCI and Non-CUCI service territories.

To measure acquisition-related cost of capital savings for non-CUCI service territories, the embedded cost of debt excluding the assumed debt ("cost of debt excluding assumed debt") will be compared with the embedded cost of debt including the assumed debt ("cost of debt including assumed debt"). The additional debt issued as part of the acquisition financing will be included in both embedded cost of debt calculations.

To calculate the non-CUCI service territory acquisition-related cost of capital savings in dollars, the savings resulting from the difference between the cost of debt including assumed debt and the cost of debt excluding assumed debt will be applied to the long-term debt ratio in each Illinois-American rate case through May, 2004. Fifty percent (50%) of the non-CUCI service territory acquisition-related cost of capital savings in dollars will be included in the revenue requirement for the non-CUCI service territory. However, if the cost of debt including assumed debt exceeds the cost of debt excluding assumed debt, then the increase in the embedded cost of debt will be absorbed by Illinois-American.

Q. Does this conclude your testimony?

19 A. Yes, it does.



Illinois - American Water Company

(a wholly-owned subsidiary of American Water Works Company, Inc.)

Projected Financial Information December 31, 2003 and 2002



PricewaterhouseCoopers LLP Bank of America 800 Market St. St Louis MO 63101-2695 Telephone (314) 206 8500 Facsimile (314) 206 8514

Report of Independent Accountants

To the Board of Directors of Illinois - American Water Company

We have examined the accompanying projected statement of utility operating income for the year ending December 31, 2003 and the projected statements of rate base and capital structure at December 31, 2003 and 2002 (projected financial information) of Illinois - American Water Company (the Company), a wholly-owned subsidiary of American Water Works Company, Inc. Our examination was made in accordance with standards established by the American Institute of Certified Public Accountants and, accordingly, included such procedures as we considered necessary to evaluate both the assumptions used by management and the preparation and presentation of the projected financial information.

The accompanying projected financial information has been prepared by management based on its operating projections for the years ending December 31, 2003 and 2002. The projected financial information and this report were prepared in connection with an application to the Illinois Commerce Commission by the Company for an increase in water rates and should not be used for any other purpose.

In our opinion, the projected financial information referred to in the first paragraph is presented in conformity with the guidelines for presentation of projected information established by the American Institute of Certified Public Accountants, as set forth in its <u>Guide for Prospective Financial</u> <u>Information</u>, and the underlying assumptions provide a reasonable basis for management's projections, given the hypothetical assumptions that water rates in effect during 2001 will not change prior to December 31, 2003 and that the costs of the Company's proposed steel structure maintenance program and the amortization of the deferred security costs will be recoverable in future rates. However, even if water rates in effect during 2001 do not change prior to December 31, 2003 and the costs for steel structure maintenance and amortization of deferred security costs are not allowed to be recovered in rates, there will usually be differences between projected and actual results because events and circumstances frequently do not occur as expected, and those differences may be material. We have no responsibility to update this report for events and circumstances occurring after the date of this report.

September 13, 2002

Pricewaterbonaccopers LLP

Illinois-American Water Company

(a wholly-owned subsidiary of American Water Works Company, Inc.)

Projected Statement of Utility Operating Income For the Year Ending December 31, 2003 (Dollars in thousands)

Operating revenues	\$ 145,282
Operating expenses:	
Operation and maintenance	94,249
Depreciation and amortization	28,776
Taxes on operating income:	
General	9,254
Income tax benefit	(423)
	131,856
Utility operating income	\$ 13,426

Projected Statement of Rate Base December 31, 2003 and 2002 (Dollars in thousands)

	December 31,			
		2003 2002		
Gross utility plant in service at original cost	\$	805,652	\$	773,149
FAS 109 regulatory asset, net of related liability		1,545		1,644
Utility plant acquisition adjustment - Dupage		242		256
Less: Reserve for accumulated depreciation				
and amortization		229,037		204,529
Net utility plant in service		578,402		570,520
Plus: Cash working capital		12,393		10,149
Materials and supplies		2,243		2,189
Deferred charges		14,584		11,668
Acquisition savings sharing		281		270
Accumulated depreciation contributed property		32,809		29,361
Less: Customer advances for construction		32,399		29,369
Contributions in aid of construction		122,934		120,390
Bolingbrook rate base adjustment		5,084		6,327
Deferred federal income tax		22,411		20,770
Deferred state income tax		5,393		5,034
Investment tax credit - pre 1971		67		87
Jurisdictional rate base at original cost	\$	452,424	\$	442,180

Projected Statement of Capital Structure December 31, 2003 and 2002 (Dollars in thousands)

	December 31,		
	2003		2002
Long-term debt	\$ 296,040	\$	277,986
Common Equity	 241,738		243,755
Total	\$ 537,778	\$	521,741

Summary of Significant Projection Assumptions and Accounting Policies

1. Introduction

The projected statement of utility operating income for the year ending December 31, 2003 and the projected statements of rate base and capital structure at December 31, 2003 and 2002 (Projected Financial Information), except as discussed below, to the best of management's knowledge and belief, reflect the projected rate base and projected capital structure at December 31, 2003 and 2002 and the projected utility operating income of Illinois-American Water Company (the Company), a wholly-owned subsidiary of American Water Works Company, Inc. (American), assuming no change prior to December 31, 2003 in water rates from those rates in effect at December 31, 2001. The Projected Financial Information reflects management's judgment as of September 13, 2002, the date of the Projected Financial Information. The Projected Financial Information reflects the Company's acquisition of Citizens Communications Company (Citizens) water and wastewater assets, which was completed on January 15, 2002 and approved by the Illinois Commerce Commission (the commission) on May 15, 2001 (see Note 2). The Projected Financial Information reflects management's belief of the expected conditions and the Company's expected course of action assuming no change in water rates prior to December 31, 2003.

The Projected Financial Information was prepared in connection with an application to the Commission by the Company for an increase in water rates and should not be used for any other purpose. The assumptions disclosed herein are those that management believes are significant to the Projected Financial Information. However, even if water rates in effect during 2001 do not change prior to December 31, 2003 and the costs for steel structure maintenance and amortization of deferred security costs are not allowed to the recovered in rates, there will usually be differences between projected and actual results because events and circumstances frequently do not occur as expected, and those differences may be material.

2. Acquisition

On January 15, 2002 the Company completed its purchase of the water and wastewater assets of Citizens in Illinois for approximately \$231 million in cash, debt and common stock in a transaction accounted for under the purchase method of accounting in accordance with Statement of Financial Accounting Standards No, 141, "Business Combinations." The operations that were acquired provide service to approximately 48,000 water customers and 36,000 wastewater customers in portions of 32 communities located in 7 counties near Chicago. For the purpose of the Projected Financial Information, the Company assumes a cost savings adjustment of 50% calculated in accordance with the Commission's order dated May 15, 2001.

3. Significant Accounting Policies

The Company's accounting policies used in the preparation of this Projected Financial Information are in conformity with accounting principles generally accepted in the United States of America for regulated public utilities and accounting procedures prescribed by the Commission for ratemaking purposes. The Company follows the provisions of Statement of Financial Accounting Standards No. 71, "Accounting for the Effects of Certain Types of Regulation" (SFAS No. 71), which provides guidance for the preparation of financial statements of companies in regulated industries.

Summary of Significant Projection Assumptions and Accounting Policies

Utility Plant and Equipment

Additions to utility plant and replacements of retired units of property are capitalized. Costs include material, direct labor, and such indirect items as engineering and supervision, payroll taxes and benefits, transportation, and an allowance for funds used during construction (AFUDC). Repairs, maintenance and minor replacements of property are charged to current operations. The costs incurred to acquire and internally develop computer software for internal use are capitalized as a unit of property. The cost of property units retired in the ordinary course of business plus removal cost (net of salvage) is charged to accumulated depreciation.

Utility plant acquisition adjustments include the difference between the purchase price of utility plant and its original cost (less accumulated amortization) when first devoted to public service and are being amortized to income over periods ranging from five to forty-years.

Depreciation is computed on the straight-line method over the estimated service lives of assets as approved by the Commission.

In accordance with the Commission's regulations, depreciation on contributed facilities is charged to contributions in aid of construction.

Regulatory and Long-Term Assets

The Company has recorded a regulatory asset for the additional revenues expected to be realized as the tax effects of temporary differences previously flowed through to customers reverse. These temporary differences are primarily related to the difference between book and tax depreciation on property placed in service before the adoption by the Commission of full normalization for rate making purposes.

The regulatory asset for income taxes recoverable through rates is net of the reduction expected in future revenues as deferred taxes previously provided, attributable to the difference between the state and federal income tax rates under prior law and the current statutory rates, reverse over the average remaining service lives of the related assets.

Debt expense is amortized over the lives of respective issues. Call premiums on the redemption of long-term debt, as well as associated unamortized debt expense, are deferred and amortized to the extent they will be recovered through future service rates. Expenses of preferred stock issues without sinking fund provisions are amortized to current operations over thirty years from date of issue; expenses of issues with sinking fund provisions are charged to operations as shares are retired.

Deferred business services project expenses consist of reengineering and start-up activities for consolidated customer and shared administrative service centers that have been established by American. These costs will be amortized over a 20-year period beginning in fiscal 2002.

Programmed maintenance costs are deferred and amortized to current operations on a straight-line basis over periods ranging from five to ten years, as authorized by the Commission in their determination of rates charged for service.

Summary of Significant Projection Assumptions and Accounting Policies

Customer Advances and Contributions in Aid of Construction

The Company may receive advances and contributions to fund construction necessary to extend service to new areas. As determined by the Commission, advances for construction are refundable for limited periods of time as new customers begin to receive service. Amounts which are no longer refundable are reclassified to contributions in aid of construction.

Recognition of Revenues

Water service and wastewater revenues include amounts billed to customers on a cycle basis and unbilled amounts determined using estimated usage from the date of the latest meter reading to the end of the accounting period.

Employees' Stock Ownership Plan

The Company participates in an Employees' Stock Ownership Plan (ESOP) sponsored by American which provides for beneficial ownership of American common stock by all associates who are not included in a bargaining unit. Each participating associate can elect to contribute an amount that does not exceed 2% of their wages. In addition to the associate's participation, the Company makes a contribution equivalent to ½% of each participant's qualified compensation, and matches 100% of the contribution by each participant. The Company expenses its matching contributions to the ESOP.

Savings Plan for Employees

The Company participates in a 401(k) Savings Plan for Employees sponsored by American. All associates can make contributions that are invested at their direction in one or more funds including a fund consisting entirely of American common stock. The Company currently matches 50% of the first 5% of each employee's wages contributed to the plan. All of the Company's matching contributions are invested in the fund of American common stock. The trustee of the plan may purchase shares of American common stock at the prevailing market price in the open market or private transactions. The Company expenses its contributions to the plan.

Pension Benefits

The Company participates in a noncontributory defined benefit pension plan sponsored by American covering substantially all associates. Benefits under the plan are based on the associate's years of service and average annual compensation for those 60 consecutive months of employment which yield the highest average. Pension cost of the Company is based on an allocation from American of the total cost related to the plan.

The Company also sponsors a noncontributory defined benefit pension plan covering substantially all former Northern Illinois Water Corporation (Northern) associates. Benefits under this plan are based on the associate's years of service and average annual compensation for those 60 consecutive months of employment, which yield the highest average. During 2001, all non-union employees were consolidated into the American noncontributory defined benefit pension plan described above. The assets of the plan for former Northern non-union employees have not yet been consolidated into the American plan.

The Company's funding policy for both plans is to contribute at least the minimum amount required under the Employee Retirement Income Security Act of 1974.

Summary of Significant Projection Assumptions and Accounting Policies

Postretirement Benefits Other Than Pensions

The Company participates in an American plan that provides certain life insurance benefits for retired associates and certain health care benefits for retired associates and their dependents. Substantially all associates may become eligible for these benefits if they reach retirement age while still working for the Company. Retirees and their dependents under age 65 can elect either a point-of-service managed care plan or a health maintenance organization (HMO). Associates who elect to retire prior to attaining age 65 are generally required to make contributions towards their medical coverage until attaining age 65. Retirees and their dependents age 65 and over are covered by a Medicare supplement plan. Costs of the Company are based on an allocation from American of the total cost related to the plan.

The Company sponsors a plan that provides certain life insurance benefits and certain health care benefits for associates and their dependents that have retired from Northern. Substantially all former Northern associates may become eligible for these benefits if they reach retirement age while still working for the Company.

The Company's policy is to fund postretirement costs as benefits are paid.

4. Hypothetical Assumptions

The purpose of the Projected Financial Information is to reflect water rates in effect pursuant to the Company's and Citizens' most recent rate orders and the Company's projected cost of service for the year ending December 31, 2003 including costs associated with Citizens' operations. Such information will then be included in the Company's application for an increase in water rates.

Water Rates

The preparation of the Projected Financial Information is based on the assumption that the water rates in effect at December 31, 2001 will not change prior to December 31, 2003.

Steel Structure Maintenance

The preparation of the Projected Financial Information is based on the assumption that the Company will be allowed to recover in rates a proposed amount of \$2.1 million per year for its steel structure maintenance program.

Deferred Security Costs

The Projected Financial Information is based on the assumption that the Company will be able to recover in rates the amortization of the deferred costs associated with the Company's increased security measures, as well as the on-going costs of those security measures. The Company has deferred costs related to increased security measures that were implemented to secure facilities after the terrorist attacks on September 11, 2001. The deferral of these costs has been continued through August 31, 2003 for purposes of the Projected Financial Information. The total projected deferred security costs of \$12.5 million are to be amortized over a 5-year period beginning in September 2003. Additionally, the Company has projected on-going security costs to be approximately \$6.7 million annually. In accordance with regulatory filing guidelines to ensure proper consideration of these costs, the Company has included both the projected annual

Summary of Significant Projection Assumptions and Accounting Policies

amortization expense of \$2.5 million and the projected on-going annual security cost expense of \$6.7 million in the Projected Financial Information for the year ended December 31, 2003.

5. Operating Revenues

Projected operating revenues were derived by applying the water rates and tariffs in effect at December 31, 2001 to current and historical water consumption trends adjusted for expected changes in the number and mix of customers during 2003. For residential water customers, usage was averaged for the latest five years, and a reduction factor based on 2001 base usage and the 11-year average of weather-related usage was applied to all but two districts to recognize the downward trend in residential water usage. For all other classifications, data for the most recent 12- to 24-month period was used. Projected rates and water consumption for major customers was specifically analyzed.

6. Operating and Maintenance Expenses

As discussed in the following assumptions, operating and maintenance expense items have been projected based on a number of factors. For those areas where firm bids have not been received or other pertinent information is not available, management expects the cost escalator rate to be 2.5% which is equivalent to, the Company's projection of the Water and Sewerage Maintenance Index, a component of the Consumer Price Index, for the years ending December 31, 2003 and 2002. Where appropriate, this cost escalator rate was used in the development of operating and maintenance expense amounts.

Operating and maintenance expenses include the following:

Operating Labor and Salaries

Operating labor and salaries expense assumes wage increases for 2003 and 2002 based on union contracts currently in effect, for contracts expiring prior to December 31, 2003, and expected annualized wage increases of 3% for each year were projected from the expiration date of the contract through 2003. Wage levels for non-union associates were projected to increase annually by 4.5% for 2002 and 4% for 2003. Operating labor and salaries expense also assumes that the Company will be responsible for approximately 74% of the costs of American associates who perform regional functions in the Company's Corporate office. These costs were projected in total in the same manner as previously described. Expense for the 2003 Annual Incentive Plan is based on a range of 5.0% to 22.5% of each associate's annual salary midpoint, based on their salary band, for 2002 (increased by the 2.5% inflationary factor for 2003), and applied at a target rate of 85%.

Summary of Significant Projection Assumptions and Accounting Policies

Purchased Water

The Company purchases water for its Chicago Metro Division from fourteen suppliers, who in turn purchase water from the City of Chicago. Projected purchased water expense is based on recent historical results, adjusted to reflect a 4% annual increase through 2003 due to a published planned rate increase from the City of Chicago.

Maintenance

The 2003 projected maintenance expense reflects management's estimate of programmed maintenance activities based on needed maintenance projects and an amount projected for nonprogrammed maintenance activities based upon historical activity levels. A projected annual increase factor of 2.5% for 2003 and 2002 was applied where appropriate.

Fuel and Power

Projected fuel and power usage is based on projected system delivery for the year ending December 31, 2003. Projected fuel and power rates are based on estimates provided by the Company's fuel and power suppliers. None of the five suppliers who serve the Company's various service areas expect annual increases in fuel and power rates for 2002. For 2003, a projected annual increase factor of 2.5% was applied to projected fuel and power rates.

Chemical Expense

Projected chemical expense is based on individual chemical costs established through competitive bidding on a two-year basis (2001 and 2002) for most chemicals. Projected chemical expense for 2003, with the exception of dechlorination and carbon lease costs discussed below, were adjusted to reflect a 2.7% anticipated reduction in system demand, and then a 2.5% increase in chemical costs. Dechlorination costs were projected based on an annual increase factor of 2.5%. All monthly leased granular activated carbon (GAC) costs were then added to the projected individual monthly chemical costs. Leased GAC costs were projected at contract prices established or projected based on data obtained from manufacturers/suppliers. Expected chemical usage for the year ending December 31, 2003 assumes a normal weather pattern, normal source water quality, current Safe Drinking Water Act requirements and a reduction in the level of unaccounted for water loss.

Management Fees

Budgets for the national Customer Call Center (customer service), the national Shared Services Center (financial services), regional data processing centers and corporate offices of American Water Works Service Company, Inc. (Service Company) are prepared annually in accordance with budget procedures established by American. From these budgets and actuarial estimates of related pension costs, projections were made of expenses to be charged as management fees during 2003.

Customer Accounting

Customer accounting expense includes the cost for personnel to prepare and mail bills, process accounts receivable transactions, read customers' meters and collect payments on bills. This expense also includes the provision for losses on uncollectible accounts receivable which was projected based on historical charge-off experience applied to projected revenues. Other customer accounting expenses are based on recent historical data adjusted by a projected 2.5% annual increase factor where appropriate.

Summary of Significant Projection Assumptions and Accounting Policies

Waste Disposal

Utilizing information based on historical data, a schedule was established for planned cleaning of lagoons. Cost information regarding the cleaning and disposal projects was obtained from the last successful contractor, and that cost, adjusted for an annual inflationary increase of 2.5% for 2003, was used. Contract waste disposal expense for wastewater was based on recent historical data.

Insurance Expense

The Company provides group life and medical insurance for its employees. Utilizing the projected employee workforce level for active associates, each associate was analyzed for projected wage levels, life insurance, optional life insurance, personal dependent coverage and medical plan. Other postretirement benefits, costs incurred related to Statement of Financial Accounting Standards No. 106, "Employers' Accounting for Postretirement Benefits Other than Pensions" (SFAS 106), were projected based on actuarial evaluations. Projected group insurance expense was analyzed to determine reductions in operating costs resulting from calculating capital labor credits. Current and retired associates, along with dependents of deceased employees, were individually analyzed to determine the expenses to be reimbursed to the Company for said coverage. Individual premium rates were analyzed, and the cost of each individual type of insurance coverage was projected on the basis of an analysis of existing insurance contracts and anticipated changes. The Company expects individual premium rates to increase approximately 13.5% in 2003 and 10% in 2002.

Individual insurance premium and SFAS 106 costs for American associates, who perform regional functions in the Corporate Office, were projected in the same manner as described above, with approximately 74% allocated to the Company.

Projections were made of premium costs for the various insurance policies protecting the Company and its assets. These projections were based on information provided by the Service Company Director of Risk Management who is responsible for working with insurance brokers in obtaining competitive bids for the Company's insurance needs. 2003 premium costs for general liability, excess liability, workmen's compensation and property insurance were based on information provided by the Service Company Director of Risk Management starting with current expense, including Chicago, for the policy period beginning October 2001, a projected 9.7% increase in 2002 and a 4.5% increase in 2003 on October anniversary dates. Other premium costs were based on the current expense as of July 2002, and a 9% increase on the premium anniversary dates for each type of coverage in 2003. Projected insurance other than group expense was analyzed to determine reductions in operating costs resulting from calculating capital labor credits.

Workmen's compensation premium expense for American associates, who perform regional functions in the corporate office, were projected in the same manner as described above, with approximately 74% allocated to the Company.

Summary of Significant Projection Assumptions and Accounting Policies

In addition to annual premium expense, high losses since 1996 throughout the American System have resulted in increased expense beginning in 2002 for retrospective adjustments to cover prepaid insurance premium deficits. Personnel in the Service Company also provided the additional retrospective premium expense information.

Pension Expense

Pension benefit expenses were projected based on actuarial evaluations calculated in accordance with the requirements contained in Statement of Financial Accounting Standards No. 87 "Employers' Accounting for Pensions" (SFAS 87). Projected SFAS 87 expense includes a 9.55% increase over the most recent 2002 estimate. Similarly, the Company is funding its current annual level of pension costs based on actuarial evaluations. Projected pension expense was further analyzed to determine reductions in operating costs resulting from calculating capital labor costs.

General Office Expense

A review was made of recent historical costs associated with operating the general office of the Company. Based on that review, an itemized projection by month was made for such expenditures as stationery, office cleaning services, bank service charges, other utility bills and employee-related expenses for 2002. A projected annual increase factor of 2.5% for 2003 was applied where appropriate.

Rent Expense

Rent expense represents the costs related to rental and lease agreements, which were reviewed to ascertain monthly and yearly costs. All agreements for equipment and property subject to increase were reviewed with the property owners to determine possible increases. An annual increase of 2.5% for 2003 was projected for those items for which projected costs could not be determined on the basis of such reviews.

Regulatory Expense

Projected regulatory expense includes amortized regulatory expense for the three-year period March 2001 through March 2004 and amortized depreciation study expense for the five-year period March 2001 through March 2006.

Miscellaneous Expense

A review was made of recent historical costs associated with materials used and expenses incurred in the operation of source of supply plant, pumping plant, production plant, water treatment plant, distribution system plant and customer service. This review was exclusive of related labor expenses. A review was made of other historical expenses associated with outside services utilized, injury and damages expenses, employee educational expenses, legal expenses, transportation expenses and other general expenses. The Company's overall goals and programs that might affect these items were also reviewed. Projected transportation, ESOP and savings plan expenses were analyzed to determine reductions in operating costs resulting from calculating capital labor credits. Based on these reviews, an itemized projection was made for expenses to be incurred in 2003 and 2002. A budget for the Belleville Laboratory, which performs testing and analysis for the American Water System, is prepared annually in accordance with established water quality procedures. Annual projected expenses were then developed and provided by American for each utility subsidiary.

Summary of Significant Projection Assumptions and Accounting Policies

Savings Plan and ESOP expenses for Service Company associates who perform regional functions in the corporate office are projected, with approximately 74% allocated to the Company. A projected annual increase factor of 2.5% for 2003 was applied for other costs where appropriate.

Depreciation Expense

Projected depreciation expense was calculated using depreciation rates previously established for each account. Additions and retirements for utility plant accounts and contributions in aid of construction included for purposes of calculating the projected depreciation expense for 2003 are based on the Company's capital investment projections.

Amortization Expense

The Company performed a review of all projected construction improvements to determine if any work was to be performed on leased property or if any utility plant acquisition adjustments were projected. A review was then made of all current amortized costs, which included regulatory asset AFUDC and utility plant acquisitions. Based on this review, no significant cost increases for individual items were projected, except for the amortization of deferred security costs incurred during 2001 and projected through 2003. No new capital leases were projected for 2003.

7. Taxes on Operating Income

General Taxes

General taxes consist of the following:

- Property
- Payroll
- Invested capital tax
- Other general

The projected general taxes expense includes the additional property tax base resulting from projected utility plant additions, increases in invested capital and projected increased labor costs. Real estate property tax projections are based on reassessments and changes in property tax rates. All other projected tax rates are assumed to remain the same as the rates in effect during the year ended December 31, 2001.

Federal and State Income Taxes

Projected federal and state income tax expense is based on the application of existing federal and state income tax laws and regulations.

Income Taxes

The Company, its parent and affiliates participate in a consolidated federal income tax return. Federal income tax expense for financial reporting purposes is provided on a separate return basis, except that the federal income tax rate applicable to the consolidated group is applied to separate company taxable income and the benefit of net operating losses, if any, is recognized currently.

Summary of Significant Projection Assumptions and Accounting Policies

Certain income and expense items are accounted for in different time periods for financial reporting than for income tax reporting purposes. Deferred income taxes have been provided on the difference between the tax bases of assets and liabilities and the amounts at which they are carried in the financial statements. These deferred income taxes are based on the enacted tax rates anticipated to be in effect when such temporary differences are expected to reverse. Regulatory assets and liabilities are recognized for the effect on revenues expected to be realized as the tax effects of temporary differences previously flowed through to customers reverse.

Investment tax credits have been deferred and are being amortized to income over the average estimated service lives of the related assets.

Effective December 1, 1990, the Company was directed to prospectively defer state investment tax credits and amortize the tax credit over the average life of the related property. State investment tax credits generated prior to that date were recorded as a reduction to the state tax liability on a flow-through basis.

The difference between the expected federal income tax expense at the statutory rate of 35% and the projected federal income tax expense included in the projected statement of utility operating income results principally from the scheduled amortization of deferred investment tax credits for 2003.

For the purposes of determining taxable operating income, the Company is allowed to deduct interest expense, which is not included in the Projected Statement of Utility Operating Income. Projected interest expense for fiscal 2003 is approximately \$16.2 million.

The state income tax provision is determined by use of the unitary tax method as required by the State of Illinois. This method determines the percentage of U.S. taxable income for American and all of its subsidiaries that are applicable to the Company by calculating a percentage determined by taking the relative proportion of the Company revenues, payroll and assets and dividing it by the consolidated American revenue, payroll and assets. The state income tax rate is expected to approximate 4%.

8. Customer Advances for Construction and Contributions in Aid of Construction

Projected contributions in aid of construction assumes projects financed by customer advances and contributions are completed in the year the funds are received and that advances and contributions will approximate the projected construction costs required to complete the project. For 2003 and 2002, the Company has projected that substantially all funds received will be subject to refund; therefore, all such funds have been reflected as customer advances. Projected customer advances are partially or wholly refunded to the customers over a 10 year period. Any advance amounts remaining are credited to contributions in aid of construction and the related depreciation on the contributed property is charged to contributions in aid of construction.

Summary of Significant Projection Assumptions and Accounting Policies

9. Rate Base

Capital Investment Projections

Projected additions to utility plant (net of retirements) are \$32.5 million and \$52.2 million for 2003 and 2002, respectively.

Working Capital Allowance

The working capital allowance consists primarily of cash working capital. To calculate the cash working capital, the Company used a formula approach whereby 45 days (i.e., one-eighth of a year) of operating expenses before taxes less rate case expense amortization, depreciation and amortization, uncollectible expense and real estate taxes was considered an estimate of cash working capital requirements.

10. Capital Structure Assumptions

Major capital structure change assumptions, excluding retained earnings and dividends, are as follows:

	(Dollars in thousands)				
	December 31, 2003		December 31, 2002		
6.0% Series, General Mortgage Bonds	\$	20,000	\$	-	
5.65% Series, General Mortgage Bonds				30,000	
4.92% Series, General Mortgage Bonds		-		103,758	
Variable Rate, Tax Exempt Bonds		-		23,325	
7.19% Series, General Mortgage Bonds		-		(21,000)	
9.87 Fixed and variable payment debt		(1,457)		6,828	
9.22% Series, General Mortgage Bonds		(600)		(600)	
6.50% Shiloh note		(135)		(126)	
Unamortized debt issuance costs		246		(790)	
Preferred Stock Redemptions and Sinding Fund Deposits				(610)	
	\$	18,054	\$	140,785	

Summary of Significant Projection Assumptions and Accounting Policies

11. Dividends

The Company has projected dividend payments of \$9,860,531 and \$1,747,136 to its common stockholders and \$33,958 and \$-0- to its preferred stockholders in 2002 and 2003, respectively. Projected common stock dividends are based on 75% of projected net income.

SUMMARY OF OPERATING REVENUE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing current and historical information, monthly analyses of customer growth and loss trends were projected for each customer classification. The schedule reflected the Company's projections of customer gains and losses.

Where available, ten years or more of bill analyses and historical sales information by month were compiled to reflect per day volumetric usage for all classifications. Within classifications, a further review by type of billing was performed to assure that distortions were not reflected. For residential customers, the most recent 12-to 60-month period was averaged, thus establishing a monthly historical gallons per day factor. For all except two districts, this average historical gallons per day factor was adjusted to reflect a continuing decline in indoor usage per customer. For all other classifications, data for the most recent 12- to 24-month period was reviewed to calculate a per day volumetric usage. A further review was performed and any account determined to be significant enough to affect an average was individually projected. For these accounts, individual water sales were reflected. Further reviews of the larger customers were accomplished by direct contact. Where appropriate, adjustments were made on the basis of the further reviews. Any significant deviations from the average calculation were footnoted on the individual water sales backup.

Based upon an analysis by management, private fire service customers were projected on the basis of current trends. The projection of hydrant installations was based on discussions with municipal customers. Utilizing the monthly bill analysis as a basis, the number of meters, by size and by classification, were projected from the forecasted billing schedule to calculate the public fire protection charge billed to each customer. After establishing the projected volumetric sales by classification, the number of private fire services by size and the proposed number of hydrant installations, the current tariffs were applied to develop revenues.

Based upon historical bulk sales and the review of possible future sales, a determination was made as to the volumetric total. Since these sales are made through a water dispensing machine or fire hydrant, an average cost per thousand gallons was developed from the most recent historical 12-month period and applied to the projected sales.

Summary of Operating Revenue Projection 2003 Operating Projection

Unbilled revenues were projected based upon historical average reading or billing schedules.

To project Other Operating Revenues, a review was made of historical collections within that category of revenues, including non-payment reconnection fees, after hours reconnection fees, insufficient check fees, home inspection fees, sewer billing revenue (consistent with the methodology approved in Docket No. 95-0076), late payment fees, rents from water property, laboratory services and municipal tax revenues. A review was also made to determine whether future plans would significantly affect these items. Except where annual rents from water property remain unchanged, 2003 projections reflect an increase of 2.5% over 2002 plan costs.

Summary of Projections

Based upon the analysis described above, Residential Water Revenues are projected to be \$83,511,598; Commercial Water Revenues are projected to be \$20,453,475; Industrial Water Revenues are projected to be \$8,489,683; Fire Service Water Revenues are projected to be \$8,523,150; Public Authority Water Revenues are projected to be \$5,645,706; Resale Water Revenues are projected to be \$8,027,492; Other Water Revenues for bulk sales are projected to be \$70,702; Net Unbilled Water Revenues are projected to be (\$51,397). Residential Wastewater Revenues are projected to be \$8,252,280. Commercial Wastewater Revenues are projected to be \$1,187,220. Total Water Revenues are projected to be \$134,670,409, and total Sewer Revenues are projected to be \$9,439,500. Other Operating Revenues are projected to be \$1,172,588.

Description of Workpapers

Form 168A - Line Number 2 reflects projections of Water Revenues by months. Line Number 3 reflects projections of Sewer Revenues by months. Line Number 4 reflects projections of Other Operating Revenues by months. Line Number 6 reflects projections of total operating revenues for each month.

SUMMARY OF LABOR EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing the authorized associate count form, a detailed analysis was completed that established the necessary associate levels required to safely operate, provide necessary services and complete planned programs for the Company throughout the year. Historical data adjusted for implementation of cost containment programs and other efficiencies were utilized to calculate the number of regular and overtime hours required to perform the various necessary programs and associate functions. The number of hours was projected by function, which were then distributed to the operations/maintenance and capital lines. Individual projected hourly rates, by month for 2003, were applied to the projected hours to calculate the total monthly operations/maintenance and capital labor expense. Based on the 15 union contracts in effect, known wage rates for 2003 were used. If the actual rates were not established, 3.0% annual increases were projected from the expiration date of the contract through 2003. Wage levels for non-union associates were projected to increase 4% annually over actual 2002 levels.

Expenses for American Water Works Service Company, Inc. associates, who perform regional functions in the Corporate Office, were projected in the same manner as described above. Labor allocations include 15.80% to Iowa-American Water Company, 10.45% to American Lake Water Company, and the remaining 73.75% to Illinois-American Water Company.

Expense for the 2003 Annual Incentive Plan was included in Operations/Maintenance Labor for all exempt associates. Individual participant projections were calculated based on a range of 5.0% to 22.5% of the annual salary midpoint, depending on the associate's salary band, and then applied at a target rate of 85%. The annual salary midpoint was increased by 2.5% over 2002.

Summary of Projections

Based on the analysis described above, Operations/Maintenance Labor is projected to be \$21,313,734, and Capital and Other Labor is projected to be \$3,146,757.

Description of Workpapers

Form 168A - Line 8 reflects total projected operations/maintenance labor by month. Form 329 - Line 60 reflects capital and other labor by month.

SUMMARY OF PURCHASED WATER EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing recent historical purchased water information, a projection was made for each month of the total amount of water to be purchased. There are fourteen suppliers that provide purchased water to the Chicago Metro Division (American Lake Water Co., City of Chicago, Desplaines, DuPage Water Commission, Elmhurst, Glenview, Lisle, Lombard, Oak Lawn, Orland Park, Tinley Park, Village of Bedford Park, Wheaton, and Winfield). The source of all purchased water is Lake Michigan. Cost information was adjusted to reflect a 4% annual cost increase through 2003, based on a published planned increase from the City of Chicago.

Summary of Projections

Based on the analysis described above, Purchased Water expense is projected to be \$14,186,124.

Description of Workpapers

Form 168A - Line Number 9 reflects the monthly projections of Purchased Water expenses.

SUMMARY OF FUEL AND POWER EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing recent pumping statistics for each pumping station, a projection was made for each month of the total amount of water to be delivered to the distribution system after production uses were eliminated. Using those projections, a monthly power consumption figure per million gallons of system delivery was calculated. This calculation was based upon review of recent ratios of power consumption per million gallons of system delivery and implementation of pump efficiencies, e.g., variable frequency drives. Pump delivery performances were analyzed at each station based upon system delivery. Steps taken by the Company to control the percentage of unaccounted-for water also were reflected. The projected power consumption was then applied to projected power consumption rate schedules that reflect on or off peak power usage schedules, demand charges, projected rates and power company fuel cost adjustments. Projected power rates were based on direct correspondence with local power suppliers. Within the fourteen operating districts, there are five power utility suppliers (Ameren UE, Illinois Power Company, Cairo Public Utilities, Central Illinois Light Company, and Commonwealth Edison). None of the five power utility suppliers projected a rate increase for the year 2002. 2003 expense was adjusted to reflect an average decrease of 1.26% based on a reduction in 2003 system delivery from the 2002 plan and then a 2.5% increase on the adjusted amount.

Summary of Projections

Based on the analysis described above, Fuel and Power expense is projected to be \$5,282,516.

Description of Workpapers

Form 168A - Line Number 10 reflects the monthly projections of Fuel and Power expenses. Notes on Power Suppliers:

1	Alton	Ameren UE
2	Cairo	Cairo Public Utilities
3	Interurban	Ameren UE, Illinois Power Co.
4	Pekin	Central Illinois Light Co.
5	Peoria	Central Illinois Light Co.
6	Lincoln	Central Illinois Light Co.
7	Champaign	Illinois Power Co.
8	Streator	ComEd
9	Sterling	ComEd
10	Pontiac	ComEd
11	Chicago Water	ComEd
12	Chicago WWater	ComEd
13	Santa Fe Water	ComEd
14	Santa Fe WWater	ComEd

SUMMARY OF CHEMICAL EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

The projection of monthly system delivery used to project Fuel and Power expense was also used to project the total delivered water requiring treatment. This projection also reflects the steps taken by the Company to reduce the percentage of unaccounted-for water. Recent historical data was used to calculate internal plant treated water usage. Projected total delivered water and internal plant usage by month was then combined to determine the total treated water requirement. A review was made of changes in the water treatment process resulting primarily from compliance with Safe Drinking Water Act regulations. The most recent historical pounds per million gallons per month, adjusted to reflect changes in treatment requirements discussed above, were used to establish the usage for each chemical required in the treatment process. Monthly chemical costs were developed from the pounds per million gallons per month required to treat the total projected treated water at the established costs per pound. Individual chemical costs were established through competitive bidding on a two-year basis (2001 and 2002) for most chemicals. 2003 chemical costs, with the exception of dechlorination and carbon lease costs explained below, were adjusted to reflect an average decrease of 1.26% based on a reduction in 2003 system delivery from the 2002 plan and then a 2.5% increase on the adjusted amount.

Dechlorination costs, projected at an annual increase of 2.5% over the 2002 plan, were moved in 2003 from Waste Disposal expense to Chemical expense to more accurately reflect total chemical costs.

All monthly leased granular activated carbon (GAC) costs were then added to the projected individual monthly chemical costs. Leased GAC costs were projected at contract prices established or projected based on data obtained from manufacturers/suppliers.

Summary of Projections

Based on the analysis described above, Chemical expense is projected to be \$3,830,983.

Description of Workpapers

Form 168A - Line Number 11 reflects the monthly projections for Chemical expense.

SUMMARY OF WASTE DISPOSAL EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing information based on historical data, a schedule was established for the removal of sludge from lagoon compounds constructed where treatment waste cannot be discharged into a municipal sewer system or river and for the removal and disposal of filter discharge wastes. Where treatment waste is discharged into a municipal sewer system, costs were based on volumetric municipal rates. Based upon management's review of the conditions of these lagoons, it was then determined that the lagoons at Interurban (Granite City) and Peoria (San Koty and Main Station) would require cleaning in 2003. Cost information for sludge removal was received from the last successful bidding contractors, and those costs were used, adjusted to reflect an increase of 2.5% over 2002 plan costs.

Costs also include contract waste disposal expense for wastewater collected from sanitary sewer mains in the Chicago Wastewater District and transferred to regional treatment facilities. These costs were developed based on recent historical information.

Dechlorination costs, projected at an annual increase of 2.5% over the 2002 plan, were moved in 2003 from Waste Disposal to Chemical expense to more accurately reflect total chemical costs.

Summary of Projections

Based on the analysis described above, Waste Disposal expense is projected to be \$1,761,864.

Description of Workpapers

Form 168A - Line Number 12 reflects monthly projections of waste disposal expense.

SUMMARY OF MANAGEMENT FEES EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Business plans for the national Call Center (customer service), the national Shared Services Office (financial services), regional data centers and Corporate Offices of the American Water Works Service Company (Service Company) are prepared annually in accordance with business plan procedures established by those areas of operation. From those business plans, projections were made of expenses to be charged as Management Fees during 2003.

Summary of Projections

Based on the analysis described above, Management Fees expense is projected to be \$6,843,171.

Description of Workpapers

Form 168A - Line Number 13 reflects monthly projections of Management Fees expense.

SUMMARY OF GROUP INSURANCE EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Utilizing the projected associate workforce level for active associates, each associate was analyzed for projected wage levels, life insurance, optional life insurance, personal dependent coverage and medical plan (HMO, Managed Choice or Out-of-Network Comprehensive Medical). The medical plans for former Northern Illinois Water Corporation associates are PPO (same as Managed Choice) or Traditional (same as Comprehensive Medical). FAS 106 (OPEBS) expense was projected based on actuarial evaluations and is being funded in accordance with such evaluations. Projected group insurance expense was analyzed to determine reductions in operating costs resulting from calculating capital labor credits. Current and retired associates, along with dependents of deceased employees, were individually analyzed to determine the expenses to be reimbursed to the Company for said coverage. All numbers were projected on a month-by-month basis to allow for changes in levels of coverage. Individual premium rates were analyzed, and the cost of each individual type of insurance coverage was projected on the basis of an analysis of existing insurance contracts and anticipated changes.

FAS 106 expenses were projected based on System costs provided by the Corporate Office. Individual premium rates were projected to increase by 13.5% in January 2003 from the December 2002 level.

Premium and OPEBS expenses for American Water Works Service Company, Inc. associates, who perform regional functions in the Corporate Office, were projected in the same manner as described above. Premium and OPBS allocations include 15.80% to Iowa-American Water Company, 10.45% to American Lake Water Company, and the remaining 73.75% to Illinois-American Water Company.

Summary of Projections

Based on the analysis described above, Group Insurance expense is projected to be \$5,932,300.

Description of Workpapers

Form 168A - Line Number 14 reflects the projections of monthly Group Insurance expense.

SUMMARY OF PENSION EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Post-retirement pension benefit expenses were projected based on actuarial evaluations calculated in accordance with FAS 87. Similarly, the Company is funding its current annual level of pension costs based on actuarial evaluations. Projected pension expense was further analyzed to determine reductions resulting from calculating capital labor credits.

Summary of Projections

Based on the analysis described above, Pension Expense is projected to be \$2,575,060.

Description of Workpapers

Form 168A - Line Number 15 reflects projections of the monthly expense for pensions.

SUMMARY OF REGULATORY EXPENSE PROJECTION $\underline{2003\ OPERATING\ PROJECTION}$

Procedure and Assumptions

Monthly projected expense includes amortized regulatory expense for the three-year period March 2001 through March 2004 and amortized depreciation study expense for the five-year period March 2001 through March 2006.

Summary of Projections

Based on the analysis described above, Regulatory Expense is projected to be \$90,996.

Description of Workpapers

Form 168A - Line Number 16 reflects projections of the monthly expense for pensions.

SUMMARY OF INSURANCE OTHER THAN GROUP EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Projections were made of premium costs for the various insurance policies protecting the Company and its assets. These projections were based on information provided by the American Water System Director Risk Management in the Service Company Corporate Office who is responsible for working with insurance brokers in obtaining competitive bids for the Company's insurance needs. 2003 premium costs for General Liability, Excess Liability, Workmen's Compensation and Property Insurance were based on information provided by the Director Risk Management starting with current expense, including Chicago, for policy period beginning October 2001, projected 9.7% increase in 2002 and 4.5% increase in 2003 on October anniversary dates. Other premium costs for Directors and Officers, Fiduciary, Crime, Employee Practices, and Kidnap/Ransom were also based on information provided by the Director Risk Management starting with current expense, including Chicago, for policy period beginning July 2002 and 9% increase in 2003 on July anniversary dates for each type of coverage. Projected Insurance Other Than Group expense was analyzed to determine reductions in operating costs resulting from calculating capital labor credits.

Workmen's Compensation premium expense for American Water Works Service Company, Inc. associates, who perform regional functions in the Corporate Office, were projected in the same manner as described above. Workmen's Compensation allocations include 15.80% to Iowa-American Water Company, 10.45% to American Lake Water Company, and the remaining 73.75% to Illinois-American Water Company.

In addition to annual premium expense, high losses since 1996 throughout the American System have resulted in projections beginning in 2002 for retrospective adjustments to cover prepaid insurance premium deficits. Personnel in the Service Company Corporate Office also provided the additional retrospective premium expense information.

Summary of Projections

Based on the analysis described above, Insurance Other Than Group expense is projected to be \$3,066,123.

Description of Workpapers

Form 168A - Line Number 17 reflects projections of the monthly expense for Insurance Other Than Group premiums.

SUMMARY OF CUSTOMER ACCOUNTING EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Uncollectible expense was calculated by month by applying a charge-off rate to projected district-specific billed and unbilled revenues and adjusting for known changes. Dividing district-specific net charge-offs by district-specific billed revenues developed the charge-off rate

Utilizing recent historical information and projected number of customers, projections were made for the monthly costs associated with expenses related to the reading of customer meters, customer bill forms/envelopes, customer postage, processing and collecting customer bill payments, providing other customer service functions and commercial operations. Recent historical data was used to analyze expenses related to customer accounting for each month.

2003 customer postage costs reflect an annual increase of 8.8% over 2002 plan costs based on recent notification from the U.S. Post Office that first class postage will increase from 34 cents to 37 cents and assuming a similar increase for all postage classes. An annual increase of 2.5% over 2002 plan costs was used to develop remaining customer accounting costs, with three exceptions. Those exceptions are (1) 2002 plan costs were overstated in the Chicago Metro Division and reduced in 2003 by \$336,000, (2) 2002 plan includes approximately \$36,000 in miscellaneous customer accounting and telephone expenses that will not occur in 2003 due to the conversion to the national Call Center and (3) 2002 plan is understated for lock box processing fees and the 2003 plan was revised to reflect an average of March and April 2002 actual expense which was annualized and adjusted upward by 2.5%.

Summary of Projections

Based on the analysis described above, Customer Accounting expense is projected to be \$2,855,299.

<u>Description of Workpapers</u>

Form 168A - Line Number 18 reflects the monthly projections of Customer Accounting expense.

SUMMARY OF RENTS EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

A review of all rental and lease agreements was made to ascertain monthly and yearly costs. All agreements for equipment and property subject to increase were reviewed with the property owners to determine possible increases, where applicable. An annual increase factor of 2.5% was added to those items for which projected costs could not be determined on the basis of such reviews.

Summary of Projections

Based on the analysis described, above, Rents expense is projected to be \$1,144,640.

Description of Workpapers

Form 168A - Line Number 19 reflects the projected monthly expense for Rents.

SUMMARY OF GENERAL OFFICE EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

A review was made of the recent historical costs associated with operating the general office functions of the Company. Based on that review, an itemized projection by month was made for such expenditures as stationery and office supplies, office cleaning services, bank service charges, other utility bills and employee-related expenses. 2003 costs reflect an increase of 2.5% over 2002 plan costs with two exceptions. Those exceptions are (1) 2003 plan reflects a reduction of \$29,000 in miscellaneous and employee expense due to the conversion to the National Call Center and (2) 2003 postage costs reflect an annual increase of 8.8% over 2002 plan costs based on recent notification from the U.S. Post Office that first class postage will increase from 34 cents to 37 cents and assuming a similar increase for all postage classes.

Summary of Projections

Based on the analysis described above, General Office expense is projected to be \$1,829,578.

Description of Workpapers

Form 168A - Line Number 20 reflects the monthly projection of General Office expense.

SUMMARY OF MISCELLANEOUS EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

A review was made of the recent costs associated with materials used and expenses incurred in the operation of source of supply plant, pumping plant, production plant, water treatment plant, transmission and distribution system, and administrative facilities. This review was exclusive of related labor expenses. A review was made of other recent expenses associated with outside services utilized, injury and damages expenses, employee educational expenses, legal expenses, transportation expenses and other general expenses. The Company's overall goals and programs that might affect these items were also reviewed. Projected transportation, 401K and ESOP expenses were analyzed to determine reductions in operating costs resulting from calculating capital labor credits. Based on these reviews, an itemized projection was made for expenses to be incurred in 2003. 2003 costs reflect an increase of 2.5% over 2002 plan costs with the following exceptions: (1) 401K and ESOP were analyzed individually using projected labor and Company contributions, (2) Belleville Laboratory expense explained below, and (3) ongoing security costs at an annual cost of \$6,688,892 which were not included in the 2002 plan.

A business plan for the Belleville Laboratory, which performs testing and analysis for the American System, is prepared annually in accordance with established water quality procedures. Annual projected expenses were then developed and provided by the American Water Works Corporate Office for each utility subsidiary.

401K and ESOP expenses were calculated for American Water Works Service Company, Inc. associates, who perform regional functions in the Corporate Office. 401K and ESOP allocations include 15.80% to Iowa-American Water Company, 10.45% to American Lake Water Company, and the remaining 73.75% to Illinois-American Water Company.

Summary of Projections

Based on the analysis described above, Miscellaneous expense is projected to be \$14,305,758.

Description of Workpapers

Form 168A - Line Number 21 reflects the monthly projections of Miscellaneous expense.

SUMMARY OF MAINTENANCE EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Maintenance labor costs associated with the 2003-projected maintenance expenses were calculated as a part of the projection of total labor costs. Maintenance expense projections were based upon a review of historical expenditures associated with such maintenance and specific plans to complete needed maintenance projects.

Each item of maintenance was reviewed individually. All annual Company programs and long-range programs were reviewed for possible effects. A review of historical data was performed in the formulation of anticipated expenses. Adjustments were made, where appropriate, to reflect recent or new regulations for items such as flowable backfill, shoring requirements and confined space requirements. A review of the Company's utility plant investment plan was made to determine whether changes in expenses would result from the installation of new equipment, mains and services, etc. Program expenses were based on each individual program goal. Amortized program projects were reviewed for expiration or inclusion in the current and future projections. Other 2003 costs reflect an increase of 2.5% over 2002 plan costs with the exception of computer maintenance that included analyses for individual software packages, AS400 and personal computer/printer maintenance.

Summary of Projections

Based on the analysis describe above, Maintenance expense is projected to be \$5,110,288.

Description of Workpapers

Form 168A - Line Number 25 reflects the monthly projections of total maintenance costs exclusive of labor costs.

SUMMARY OF DEPRECIATION EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Established utility plant accounts and contributions in aid of construction balances were reviewed. Each account was then adjusted for additions, retirements and contributions each month based on planned construction and acquisitions. Depreciation rates established for each account were then applied to the projected plant and contribution balances by month for 2003.

Summary of Assumptions

Based on the analysis described above, Depreciation expense is projected to be \$26,098,161.

Description of Workpapers

Form 168A - Line Number 27 reflects the Depreciation projections by month.

SUMMARY OF AMORTIZATION EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

A review of all projected construction improvements was made to determine if any work was to be performed on leased property or if any utility plant acquisition adjustments were projected. A review was then made of all current amortized costs, which included regulatory asset AFUDC, utility plant acquisition adjustment for the acquisition of Shiloh and amortization of Champaign municipal franchise tax. All individual amortizations were then itemized by month. Based on this review, cost changes for two items were projected: (1) correction to reflect \$13,500 for amortization of DuPage acquisition adjustment in the Chicago Metro Division and (2) \$2,494,740 for amortization of deferred security costs. No new capital leases were projected for 2003.

Summary of Projections

Based on the analysis described above, Amortization expense is projected to be \$2,581,740.

Description of Workpapers

Form 168A - Line Number 28 reflects projected monthly Amortization expenses.

SUMMARY OF GENERAL TAXES EXPENSE PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

Monthly schedules were prepared utilizing recent historical information, workforce projections, anticipated investment and capital levels and projected levels for property tax, payroll taxes, Illinois invested capital tax, franchise taxes and environmental taxes. Current and projected property tax bases were reviewed for possible future property tax increases. Projected payroll tax expense was analyzed to determine reductions in operating costs resulting from calculating capital labor credits. Reviews were made to determine possible payroll tax increases in both federal and state taxes. A review of preferred stock redemptions and expenses, long-term debt and common stock was made in determining the projected Illinois invested capital tax. The most current tax rate was utilized.

2003 property tax expense reflects an increase of 2.5% over 2002 plan expense with three exceptions. Those exceptions are (1) property tax on the land and new water treatment facility in Alton decreased due to a reassessment of property value, (2) elimination of property tax for the Company call center (CSOC) in 2003 due to projected sale of the building in 2002 after conversion to the national Call Center and (3) Interurban District enterprise zone tax abatement in Madison County that has expired.

Payroll tax expenses were calculated for American Water Works Service Company, Inc. associates, who perform regional functions in the Corporate Office. Labor allocations include 15.80% to Iowa-American Water Company, 10.45% to American Lake Water Company, and the remaining 73.75% to Illinois-American Water Company.

Summary of Assumptions

Based on the analysis described above, General Taxes expense is projected to be \$9,253,922.

Description of Workpapers

Form 168A - Line Number 29 reflects projections of General Taxes by month.

SUMMARY OF CAPITAL INVESTMENT PROJECTION 2003 OPERATING PROJECTION

Procedure and Assumptions

An analysis was made of the Company's utility plant in service to ascertain the necessary items to be replaced and added for 2003. This projection was based on wear and tear, decay, action of the elements, inadequacy, obsolescence, change in demand, requirements of public authorities, compliance with the Safe Drinking Water Act, efficiencies and the Company's established goals and long-range programs. The projected utility plant items were identified either as recurring items or Investment Projects. All items were then segregated into categories based upon the type of work to be performed or equipment to be purchased. The Company's management staff and the System Company engineering staff prior to inclusion in the projection reviewed the Investment Project section of the capital investment projection, based on a detailed listing of all larger projects.

Utilizing recent historical information, cost projections were made for labor-intensive items based on the time required to replace or add each item. Wage rates utilized to prepare operations and maintenance labor was applied to project all Company capital labor costs. Vendors and contractors were contacted for current and projected costs for property items such as new and replacement services, hydrants, meters and meter installations. Where appropriate, projected unit increases were reconciled with projected customer growth. 2003 recurring investment item costs reflect an annual increase of 2.5% over the original approved 2002 plan.

Summary of Projections

Based on the analysis described above, the gross additions to utility plant in service are projected to be \$37,101,255 in 2003.

Description of Workpapers

Form 993 reflects the annual projection of capital investment for the Company.

ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 5.0

DIRECT TESTIMONY OF

JOSEPH D. HARRIS

ILLINOIS-AMERICAN WATER COMPANY

DIRECT TESTIMONY OF JOSEPH D. HARRIS

1	Q.	Please state your name.
2	A.	Joseph D. Harris.
3	Q.	Please state your business address.
4	A.	300 North Water Works Drive, Belleville, Illinois 62223.
5	Q.	By whom are you employed and in what capacity?
6	A.	I am employed as Senior Financial Analyst by American Water Works Service Company, Inc.
7		("Service Company"), an affiliate of Illinois-American Water Company ("Illinois American" or
8		"Company"). I also serve as Assistant Treasurer and Assistant Comptroller of Illinois-
9		American.
10	Q.	Please summarize your higher education experience.
11	A.	I received a Bachelor of Science degree, with a major in Accounting, from Eastern Illinois
12		University in 1981. I am a Certified Public Accountant.
13	Q.	Please summarize your employment experience.
14	A.	I joined Northern Illinois Water Corporation ("NIWC") in February 1982 as Staff Accountant.
15		In January 1986, I became Chief Accountant of NIWC. Upon acquisition of NIWC by
16		Illinois-American in 1999, I became Comptroller of Illinois-American. In April, 2002, following
17		the consolidation of the Accounting functions of the Company into the American Shared
18		Services Center, I became Senior Financial Analyst with the Service Company and Assistant
19		Comptroller of Illinois-American.

1	Q.	Are you a member of any industry or professional associations?
2	A.	Yes. I am a member of the American Institute of Certified Public Accountants and the Illinois
3		State CPA Society.
4	Q.	Please summarize your responsibilities as Senior Financial Analyst.
5	A.	My responsibilities primarily involve the preparation of applications for rate adjustments with the
6		Illinois Commerce Commission (the "Commission"). I am also responsible for budget
7		preparation and financial analysis.
8	Q.	Have you testified before this Commission in prior rate cases?
9	A.	Yes, in rate cases of NIWC.
10	Q.	Are you generally familiar with the operations, books and records of Illinois-
10	Q.	The you generally luminar with the operations, books and records of immors
11	Ų.	American?
	A .	
11		American?
11 12	A.	American? Yes.
11 12 13	A.	American? Yes. Has the Company submitted the "B" schedules required in Subpart E of the proposed
11 12 13 14	A. Q.	American? Yes. Has the Company submitted the "B" schedules required in Subpart E of the proposed revised Standard Filing Requirements applicable to this case?
11 12 13 14 15	A. Q. A.	American? Yes. Has the Company submitted the "B" schedules required in Subpart E of the proposed revised Standard Filing Requirements applicable to this case? Yes. These schedules are contained in Exhibit No. 11.0.
11 12 13 14 15	A. Q. A.	American? Yes. Has the Company submitted the "B" schedules required in Subpart E of the proposed revised Standard Filing Requirements applicable to this case? Yes. These schedules are contained in Exhibit No. 11.0. Did you prepare, or cause to be prepared under your direction and supervision, certain

1	Q.	Which "B" schedules did you prepare or cause to be prepared?
2	A.	Schedules B-9, Accumulated Deferred Income Taxes; B-9.1, Detailed Listing of Balance Sheet
3		Assets and Liabilities; and a portion of Schedule B-10, Deferred Charges.
4	Q.	Did you prepare or cause to be prepared these schedules from the books and records
5		of the Company?
6	A.	Yes.
7	Q.	Please generally describe these schedules.
8	A.	Schedule B-9 shows accumulated deferred income taxes. Schedule B-9.1 provides detail in
9		support of accumulated deferred income taxes. Schedule B-10 shows a calculation of deferred
10		charge items included in rate base.
11	Q.	Has the Company submitted the "C" schedules required in Subpart F of the proposed
12		revised Standard Filing Requirements applicable to this case?
13	A.	Yes. These schedules are contained in Exhibit No. 12.0.
14	Q.	Did you prepare, or cause to be prepared under your direction and supervision certain
15		of the "C" schedules?
16	A.	Yes.
17	Q.	Which "C" schedules did you prepare or cause to be prepared?
18	A.	Schedules C-5, Income Taxes; Schedule C-5.1, Consolidated Federal Income Tax Return;
19		Schedule C-5.2, Deferred Income Tax Expense; Schedule C-5.3, Differences between Book
20		and Tax Depreciation; and a portion of Schedule C-26, Amortization of Deferred Charges.

1	Q.	Did you prepare or cause to be prepared these schedules from the books and records
2		of the Company?
3	A.	Yes.
4	Q.	Please generally describe these schedules
5	A.	Schedule C-5 provides the calculation of federal and state income tax; Schedule C-5.1
6		discusses the allocation of consolidated federal income tax; Schedule C-5.2 shows the
7		calculation of deferred income tax expense; Schedule C-5.3 shows the calculation of the
8		differences between book and tax depreciation and the calculation of deferred income taxes
9		attributable to these differences; and Schedule C-26 provides information on amortization of
10		deferred charges.
11	Q.	You testified that you prepared or caused to be prepared a portion of Schedules B-10
12		and C-26. Please explain your statement.
13	A.	In his direct testimony, Exhibit No. 3.0, Mr. Johnson explained why temporary reverse osmosis
14		treatment was required in 2001 in the Streator District. The cost of this temporary treatment
15		was \$497,000.
16		The Company has recorded this cost item as a deferred charge. It proposes to amortize this
17		deferred cost item in revenue requirements over a three-year period, and to include the
18		unamortized balance in rate base.

 Q. Is there precedent for the Company's propo 	ne Company's propos	r une C	preceaent i	is there	Ų.	1
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- 2 A. Yes. In 1993, NIWC incurred significant expense at Streator investigating various alternatives
- 3 to deal with high nitrate conditions in the Vermillion River, the source of supply for Streator. In
- 4 his direct testimony, Mr. Johnson describes that work.
- NIWC recorded the costs of that investigation as a deferred charge and, in its rate case in
- Docket No. 93-0184, requested that the cost be amortized in revenue requirements, with the
- 7 amortized balance included in rate base.
- The Commission agreed and allowed NIWC to amortize the cost in rates, with the unamortized
- 9 balance included in rate base.
- Illinois-American has followed this precedent in dealing with the reverse osmosis expense.

11 Q. Is there another item which you included in Schedules B-10 and C-26?

- 12 A. Yes. Through 2002 only, we are deferring steel structure painting costs. The annual
- amortization of this item is included in Schedule C-26 and the unamortized balance in Schedule
- B-10. Beginning 2003, the Company proposes to expense a normalized level of steel structure
- painting costs, as discussed in the testimony of Mr. Johnson.

16 **Q.** Does this conclude your testimony?

17 A. Yes.

ILLINOIS COMMERCE COMMISSION

EXHIBIT NO. 6.0

DIRECT TESTIMONY OF
MICHAEL A. RUMER

ILLINOIS-AMERICAN WATER COMPANY

OF MICHAEL A. RUMER

1 2 3 4	Q.	Please state your name.
5	A.	Michael A. Rumer.
6	Q.	Please state your business address.
7	A.	300 North Water Works Drive, Belleville, Illinois 62223.
8	Q.	By whom are you employed and in what capacity?
9	A.	I am employed by Illinois-American Water Company ("Illinois-American" or "Company") as a
10		Financial Analyst.
11	Q.	Please summarize your higher education experience.
12	A.	I graduated from Indiana University in 1987 with a Bachelor of Science Degree in Business
13		Administration, with an Accounting major. In 1991, I attended the Western Utility Rate
14		Seminar sponsored by the National Association of Regulatory Utility Commissioners, the
15		California Public Utilities Commission and the University of Utah. I have participated in various
16		continuing education programs sponsored by American Water Works Service Company, Inc.
17		(the "Service Company"), an affiliate of Illinois-American.
18	Q.	Please summarize your employment experience.
19	A.	In 1979, I began my employment with the Service Company in Richmond, Indiana as a Junior
20		Accountant in the Property Accounting Department. In September 1981, I became the

Supervisor of that same department. My responsibilities included overseeing the processing of

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work orders, maintenance of Continuing Property Records ("CPR") and the reserves for book
and accelerated depreciation and all other accounts associated with Utility Plant In Service

("UPIS") for twenty-one operating Districts in the Mid-America Region of the Service
Company. In July 1989, I accepted the position of Rate Analyst in the Rates and Revenue
Department and was promoted to Senior Rate Analyst in July 1991. In October 1993, I
transferred to Illinois-American as a Senior Rate Analyst and was promoted to Revenue
Requirement Specialist in July 1995. My title was changed to Financial Analyst in April 2002.

8 Q. Please summarize your responsibilities as Financial Analyst.

- 9 A. My present duties consist of preparing, and assisting in the presentation, of filings for rate adjustments, and performance of various budgeting functions, for Illinois-American.
- 11 Q. Have you testified before this Commission in prior rate cases of the Company?
- 12 A. Yes.
- 13 Q. Have you testified before other regulatory commissions in prior rate cases of other 14 subsidiaries of American Water Works Company?
- 15 A. Yes. I have testified in rate cases before the Ohio Public Utilities Commission and the Indiana
 Utility Regulatory Commission.
- 17 Q. Are you generally familiar with the operations, books and records of Illinois-
- 18 American?
- 19 A. Yes.

1 Q. Has the Company submitted the schedules required in Subpart D of the proposed 2 revised Standard Filing Requirements applicable to this case? 3 A. Yes. These schedules are contained in Exhibit 10.0. 4 Were the schedules contained in Exhibit 10.0 prepared by you or under your direction Q. 5 and supervision? 6 A. Yes. 7 Was the information contained in Exhibit 10.0 obtained or derived from the books and Q. 8 records of the Company? 9 A. Yes. 10 To the best of your knowledge, information and belief, is the accounting information Q. 11 contained in these schedules true and correct? 12 Yes. A. 13 Q. Please describe Schedule A-1 of Exhibit 10.0. 14 A. Schedule A-1 provides a summary of standard information requirements such as the areas 15 requesting a change in rates, utility representatives and contacts including telephone numbers 16 and addresses. 17 Please describe Schedule A-2 of Exhibit 10.0. Q. Schedule A-2 is an Overall Financial Summary of all of the "B" Schedules (Exhibit No. 11.0), 18 A. 19 "C" Schedules (Exhibit No. 12.0) and "D" Schedules (Exhibit No. 13.0) of the proposed 20 revised Standard Filing Requirements applicable to this case. It also shows the additional

- 1 revenue requirement to be recovered from the proposed rates. This schedule shows the
- 2 information by rate service area as well as for total company.
- 3 Q. Please describe Schedule A-2.1 of Exhibit 10.0.
- 4 A. Schedule A-2.1 contains the computation of the jurisdictional gross revenue conversion factor.
- 5 Q. Please describe Schedule A-3 of Exhibit 10.0.
- 6 A. Schedule A3 provides a comparison of revenue at present rates and revenue at proposed
- 7 rates.
- 8 Q. Please describe Schedule A-4 of Exhibit 10.0.
- 9 A. Schedule A-4 compares jurisdictional information contained in Schedule A-2, Overall Financial
- Summary, with the findings by the Commission in the Company's prior rate order, together with
- a brief explanation of the changes in conditions which necessitate the requested rate increase.
- 12 Q. Please describe Schedule A-5 of Exhibit 10.0.
- 13 A. Schedule A-5 provides a jurisdictional allocation cost summary based on costs for the test year.
- 14 Q. Has the Company submitted the "E" schedules required in Subpart H of the proposed
- revised Standard Filing Requirements applicable to this case?
- 16 A. Yes. These schedules are contained in Exhibit No. 14.
- 17 Q. Were the schedules contained in Exhibit No. 14 prepared by you or under your
- 18 direction and supervision?
- 19 A. Yes.

1 Q. Was the information contained in Exhibit No. 14 obtained or derived from the books 2 and records of the Company? 3 A. Yes. 4 Q. To the best of your knowledge, information and belief, is the accounting information 5 contained in these schedules true and correct? 6 A. Yes. 7 Please describe Schedule E-1 of Exhibit 14.0. Q. 8 A. Schedule E-1 contains the present rate schedules which the Company proposes to revise. 9 Please describe Schedule E-2 of Exhibit 14.0. Q. 10 Schedule E-2 contains the proposed rate schedules filed in this proceeding. A. 11 Q. Please describe Schedule E-3 of Exhibit 14.0. 12 A. This schedule contains copies of present rate schedules scored to show the proposed changes. Please describe Schedule E-4 of Exhibit 14.0. 13 Q. 14 A. This schedule contains the Statement of Changes which was filed with the proposed tariffs and 15 summarizes the rationale underlying the proposed changes. Please describe Schedule E-5 of Exhibit 14.0. 16 Q.

-5-

Schedule E-5 shows the billing units by rate class for the historic year, current year and test

year.

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A.

1 Q. Please describe Schedule E-6 of Exhibit No. 14.0

- 2 A. Schedule E-6 provides detailed information as to revenue by rate class at current rates
- 3 compared with proposed rates.

4 Q. Has the Company submitted an embedded cost of service study?

- 5 A. No. The Company has proposed an across-the-board rate increase. As provided in Section
- 6 285.5305 of the proposed revised Standard Filing Requirements, the requirement for filing an
- 7 embedded cost of service study is waived where the utility provides the necessary data
- 8 referenced in subsections (b), (c) and (d) to enable Staff to perform a cost of service study.
- 9 The Company has made such data available to Staff.

10 Q. Please describe Schedule E-9 of Exhibit No. 14.0.

11 A. Schedule E-9 provides bill comparisons for the different rate classes.

12 Q. How were the changes in the Charges for Municipal Franchise Fees determined?

- 13 A. The Charges for Municipal Franchise Fees are based upon water revenues and the number of
- 14 customers within the franchise boundaries. Therefore, as the franchise revenues increase or
- decrease, the fees to recover those revenues will correspondingly increase or decrease.
- Similarly, as the customer base increases, the fees become less, since the revenues being
- 17 recovered are shared by a greater number of customers.

- Q. Is the Company proposing any changes to certain miscellaneous tariff charges for the
- 2 Lincoln District and the Chicago-Metro Division, formerly Citizens Utilities Company
- 3 **of Illinois?**

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- 4 A. Yes. For uniformity, the Company is proposing to make applicable to Lincoln District and the 5 Chicago-Metro Division its tariff provisions for a non-sufficient funds (NSF) charge and service 6 reconnection charges and a late payment charge in Lincoln District. The Company's current 7 charges for these items were approved in Docket Nos. 97-0102 and 97-0081, Cons., based 8 upon cost studies. The late payment charge is authorized by 83 Ill. Adm. Code § 280.90. The 9 costs incurred by the Company for NSF and service reconnections during normal business 10 hours are not materially different for Lincoln District or the Chicago-Metro Division than for the 11 Northern and Southern Divisions. The \$15 NSF charge was developed based on the cost of 12 labor and labor-related expenses (approximately \$8); forms and postage (approximately \$3); 13 and bank charges (approximately \$4). The reconnection charge during normal business hours 14 was developed based upon labor for outside commercial department employees (\$15); clerical 15 employees (\$4); labor-related expenses (\$11); and transportation, postage, forms and other 16 materials (\$2).
- 17 Q. Is the Company proposing any changes to the Sewage Treatment Plant Connection
- 18 **Fee?**
- 19 A. Yes. The current average project unit cost of \$658.00 per population equivalent (PE) is based
- on 1995 construction costs. The Company is proposing to increase this fee to \$831.76 per PE
- based on the Construction Cost Index at June 2002, as published in the *Engineering News*
- 22 Record.

- 1 Q. Does this conclude your testimony?
- 2 A. Yes.

Direct Testimony

of

Paul R. Moul, Managing Consultant P. Moul & Associates

Concerning

Cost of Equity

Illinois-American Water Company Direct Testimony of Paul R. Moul <u>Table of Contents</u>

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ILLINOIS COMMERCE COMMISSION

DOCKET NO. 02-

PREPARED DIRECT TESTIMONY OF PAUL R. MOUL

SEPTEMBER 1, 2001

1 J	. INTRODUCTION A	ND SUMMARY OF	F RECOMMENDATION
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- 2 1. Q. Please state your name and address.
- A. My name is Paul Ronald Moul. My business address is 251 Hopkins
- 4 Road, Haddonfield, NJ 08033-3062. I am Managing Consultant of the
- firm P. Moul & Associates, an independent, financial and regulatory
- 6 consulting firm. My educational background, business experience and
- qualifications are provided in IAWC Exhibit 7.1 that follows my direct
- 8 testimony.
- 9 2. Q. What is the purpose of your testimony?
- A. My testimony presents evidence, analysis, and a recommendation
- 11 concerning the rate of return on common equity that the Illinois
- Commerce Commission ("ICC" or the "Commission") should allow
- 13 Illinois-American Water Company ("IAWC" or the "Company") an
- opportunity to earn on its rate base. My analysis and recommendation is
- supported by the detailed financial data contained in IAWC Exhibit 8.0,
- which is a multi-page document that is divided into twelve (12) schedules.
- Additional evidence, in the form of appendices, follows my direct
- testimony, and is incorporated herein by reference. Those appendices deal

19			with the technical aspects of my testimony and are identified as IAWC
20			Exhibits 7.2 through 7.9.
21	3.	Q.	Based upon your analysis, what is your conclusion concerning the
22			appropriate rate of return on equity for IAWC in this case?
23		A.	My conclusion is that the Company should be afforded an opportunity to
24			earn a rate of return on common equity of at least 11.015%. My
25			recommended rate of return on common equity of 11.015% is used in
26			conjunction with the capital structure ratios and senior capital cost rates
27			developed by Mr. Frederick L. Ruckman, the Company's Vice President
28			and Treasurer. The post-tax overall rate of return is 8.01% and is shown
29			on Schedule 1 of IAWC Exhibit 8.0. When applied to the Company's rate
30			base, this rate of return will compensate investors for the use of their
31			capital and allow the Company to attract new capital based on its own
32			financial profile.
33	4.	Q.	How is your testimony organized?
34		A.	I have addressed the following issues and organized my testimony as
35			follows:
36			I. Introduction and Summary of Recommendation
37			II. Water Utility Risk Factors
38			III. Fundamental Risk Analysis
39			IV. Cost of Equity General Approach
40			V. Discounted Cash Flow Analysis
41			VI. Risk Premium Analysis

42			VII. Capital Asset Pricing Model
43			VIII. Credit Quality Issues and Conclusion
44	5.	Q.	How have you determined the cost of equity in this case?
45		A.	In arriving at my recommended cost of equity, I employed capital market
46			and financial data relied upon by investors to assess the relative risk, and
47			hence the cost of equity, for a public utility, such as IAWC. In this regard,
48			I relied on three well-recognized market-determined measures: the
49			Discounted Cash Flow ("DCF") model, the Risk Premium analysis, and
50			the Capital Asset Pricing Model ("CAPM"). I have also considered the
51			Comparable Earnings approach, but did not use those results directly in
52			my recommended rate of return on common equity. It is my
53			understanding that in recent years the ICC has not taken the Comparable
54			Earnings approach into account in determining the cost of common equity.
55			The results of my application of the Comparable Earnings approach are
56			provided in IAWC Exhibit 7.9 and have been used for confirmation
57			purposes.
58			By considering the results of a variety of approaches, I determined
59			that an 11.015% rate of return on common equity for IAWC is reasonable,
60			and indeed represents the minimum required return for the Company.
61			This is consistent with well-recognized principles for determining a fair
62			rate of return. In this regard, the Commission should consider the
63			principles that I have set forth in IAWC Exhibit 7.2. The end result of the

rate of return finding by the Commission must cover the Company's

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65 interest and dividend payments, provide a reasonable level of earnings 66 retention, produce an adequate level of internally generated funds to meet 67 capital requirements, be commensurate with the risk to which IAWC's 68 capital is exposed, and support reasonable credit quality. 69 6. Q. What market evidence have you considered in measuring the cost of 70 equity in this case? 71 A. The models that I used to measure the cost of equity for the Company 72 were applied with market data developed from two proxy groups. The 73 first proxy group consists of six publicly traded water companies. I will 74 refer to these companies as the "Water Group" throughout my testimony. 75 I have not separately measured the cost of equity for component 76 companies of the Water Group. Rather, by employing group average data 77 for the Water Group, I have minimized the effect of any anomalies in the 78 market data for an individual company. I have also taken this position 79 because the determination of the cost of equity for an individual company 80 has become increasingly problematic because consolidation in the utility 81 industry has altered the valuation perspective of investors that is not 82 necessarily related to the underlying fundamentals of a firm. 83 I have not analyzed the market data for American Water Works 84 Company, Inc. ("AWW"), which is the parent company of IAWC, because 85 it is currently the target of an acquisition. On September 16, 2001, AWW 86 entered into an agreement with RWE Aktiengesellchaft ("RWE") whereby

Thames Water, the UK subsidiary of RWE, would merge with AWW.

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The cash purchase price of AWW's stock represented a 36.5% premium over the stock's average price for the 30 trading days prior to the announcement. Since that time, AWW's stock reflects the pending acquisition premium and it would be unsuitable to measure the cost of equity in this case.

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A.

The second proxy group consists of natural gas distribution companies. I will refer to them as the "Gas Distribution Group" throughout my testimony. The Commission is familiar with three of these companies and the one additional company has operations nearby. Natural gas distribution companies provide additional evidence of the cost of equity in this case because the number of water companies with traded stocks continues to decline due to consolidation in the industry.

Please summarize the basis for your recommended cost of equity in this proceeding?

By considering the results of a variety of approaches, I determined the cost of equity consistent with well-recognized principles for determining a fair rate of return. My cost of equity determination was derived from the results of the methods/models identified above. In general, the use of more than one method provides a superior foundation to arrive at the cost of equity. Moreover, at any point in time, individual methods may provide an incomplete measure of the cost of equity depending upon a variety of extraneous factors which may influence market sentiment. The

110			following table provides a summary of the indicated costs of equity using					
111			each of the three approaches.					
112 113 114				Water <u>Group</u>	Gas Distribution <u>Group</u>			
115			DCF	9.68%	11.97%			
116			Risk Premium	12.00%	12.25%			
117			CAPM	13.13%	12.26%			
118	8.	Q.	You indicated that your recom	You indicated that your recommendation represents the minimum level of				
119			required equity return for the Company. What factors cause you to reach					
120			that conclusion?					
121		A.	The cost of equity data presented above does not reflect fully the					
122			compensation that a utility is entitled to when determining a fair rate of					
123			return on common equity. For example, I have not directly incorporated					
124			the results from the Comparable Earnings analysis into my					
125			recommendation. Had these results been included in the measures of the					
126			cost of equity shown above, th	e results would ha	ave been higher.			
127	9.	Q.	How have you used these	data to determin	ne cost of equity for the			
128			Company in this case?					
129		A.	I have analyzed the market-de	termined models	of the cost of equity using			
130			a series of combinations. Thos	se results are:				

131 132		Water <u>Group</u>	Gas Distribution <u>Group</u>
133 134	DCF and RP	10.84%	12.11%
135	DCF and CAPM	11.41%	12.12%
136	Average	11.13%	12.12%

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From these combinations of the cost of equity and other factors, I have determined that a reasonable range of the cost of equity is 10.84% to 12.12%. From this range, the Company's allowed rate of return on common equity should be at least 11.00%. To this cost rate, I have added an increment to reflect the flotation costs associated with the Company's recent issuance of common stock. In connection with this issuance, the Company paid an \$112,500 assessment to the ICC. The Company is entitled to recovery of this expense in its rate of return on common equity. In this regard, the common stock issuance cost allowance is 0.015% $(\$112,500 \div 3 = \$37,500 \div \$243,632,832)$ over the effective period of the proposed rates. This recovery is reasonable because it is compatible to the issuance expenses reflected in the embedded cost at long-term debt. Use of an 11.015% (11.00% + 0.015%) rate of return on common equity in computing the Company's revenue requirements in this case will help minimize the magnitude of the proposed rate increase.

II. WATER UTILITY RISK FACTORS

153 10. Q. What background information concerning the Company have you considered as part of your testimony?

155 A. IAWC is a wholly owned subsidiary of AWW, the nation's largest water
156 utility holding company. AWW has 25 water utility subsidiaries that
157 operate in 23 states. Even though the stock of AWW is presently traded
158 on the New York Stock Exchange ("NYSE"), it will be acquired by RWE
159 in the near future.

IAWC provides service to its customers through thirty-six water supply districts and eighteen wastewater districts organized in four divisions. The Company meets its customer's needs through both surface and ground water supplies. In 2001, IAWC provided water service to approximately 220,000 customers. The 2002 acquisition of customers from Citizens Communications has added about 48,000 water and 36,000 wastewater customers. Over the years, the Company has acquired a number of systems from other companies. The acquisition of the water and wastewater assets of Citizens Communications is the most recent example.

In 2001, the Company's water sales were represented by approximately 37% to residential, 18% to commercial, 20% to industrial, 9% to public authorities, and 16% to resale customers. Combined, sales to industrial customers and sales for resale represent 36% of total sales. While representing a significant portion of sales, these customers comprise less than one-quarter of one-percent of the Company's customers (i.e., 476 customers). As explained in the testimony of Mr. Ruckman, the Company faces competitive and bypass threats from some commercial, industrial

178 and resale customers. This means that the water demands of a few 179 customers can have a significant impact on the Company's operations. Q. 180 11. Please identify some of the risk factors which impact the water utility 181 industry. 182 A. The business risk of the water utilities has been strongly influenced by 183 water quality concerns. With the passage of the Safe Drinking Water Act 184 Amendments of 1996 ("SDWA"), which re-authorized the SDWA for the second time since its original passage in 1974, the SDWA instituted 185 186 policies and procedures governing water quality. Significant aspects of 187 the 1996 Act provide that the Environmental Protection Agency ("EPA"), 188 in conjunction with other interested parties, will develop a list of 189 contaminants for possible regulation and must update that list every 5 190 years. From that list, EPA must select at least five contaminants and 191 determine whether to regulate them. This process must be repeated every 192 five years. The EPA may bypass this process and adopt interim 193 regulations for contaminants which pose an urgent health threat. 194 The current priorities of the EPA include regulations directed to: 195 (i) microbials, disinfectants and disinfection byproducts, (ii) radon, (iii) 196 radionuclides, (iv) ground water, and (v) arsenic. The regulations which 197 emanate from the EPA concerning certain potentially hazardous 198 substances noted above, together with the Federal Clean Water Act and 199 the Resource Conservation and Recovery Act, will bear upon the risk of

all water utilities. Most of these regulations affect the entire water industry

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201 in contrast with certain regulations issued pursuant to the Clean Air Act, 202 which may impact only selected electric utilities. This business risk 203 factor, together with the important role which water service facilities 204 represent within the infrastructure, underscores the public policy concerns 205 which are focused on the water utilities. Moreover, since September 11, 206 2001, water utilities are operating on heightened alert to protect drinking 207 water supplies. Many water utilities, including IAWC, have taken additional security safeguards including (i) limiting access to treatment 208 209 and storage facilities, (ii) conducting additional testing and monitoring, 210 (iii) reassessing security procedures and systems, and (iv) providing 211 additional training to their personnel. The security measures which have 212 been taken by water utilities to safeguard the public water supply place 213 them in a category similar to the electric utilities that are concerned with 214 protecting the nation's energy supply.

12. Q. How do these issues impact the water utility industry?

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A.

Managers of water utilities have in the past and will in the future focus increased attention on environmental and related regulatory issues. Drinking water quality has also received heightened attention out of concern over the integrity of the source of supply which is often threatened by changing land use, the permissible level of discharged contaminants established by state and federal agencies, and now potential threats from terrorist. Moreover, water companies have experienced increased water treatment and monitoring requirements and escalating

224 costs in order to comply with the increasingly stringent regulatory 225 requirements noted above. Water utilities may also be required to expend resources to undertake research and employ technological innovations to 226 227 comply with potential regulatory requirements. These factors are 228 symptomatic of the changing business risk faced by water utilities. The 229 importance of drinking water quality on public health reached headline 230 proportions surrounding problems encountered in Milwaukee, Wisconsin, New York City, and Washington, DC. These situations have increased the 231 232 perceived risk of water utilities to investors. 233 13. Q. Are there other factors that influence the business risk of water utilities? 234 Being the sole purveyor of potable water from an established A. 235 infrastructure does not insulate a water utility's operations from general business conditions, regulatory policy, the influence of weather, and 236 237 customers' usage habits. It is also important to recognize that water 238 companies face higher degrees of capital intensity than other utilities, 239 more costly waste disposal requirements and threats to its source of 240 supply. The headlines surrounding MTBE contamination and the 241 regulation of arsenic are cases-in-point. 242 14. Q. Are there other structural issues that affect the business risk of water utilities? 243 244 A. Yes. As noted above, the high fixed cost of water utilities makes earnings 245 vulnerable to significant variations when usage fluctuates with weather, 246 the economy, and customer conservation efforts. While the wise use of

247 water is always the objective, the business risk of the water utility industry 248 can be affected by increased customer awareness of conservation. 249 Moreover, current building standards have mandated the use of fixtures 250 that must comply with more stringent water use requirements. 251 15. Q. Please identify some of the specific water utility risk factors which impact 252 the Company. 253 A. The Company must conform its operations to the requirements of the SDWA and Enhanced Surface Water Treatment Rule, ("ESWTR"), which 254 255 include monitoring and testing, compliance with the lead and copper rule, 256 regulation of Disinfection/Disinfection By-Products ("DDBP"), and other 257 contaminants. Attention to security has also moved to the forefront for the Company. Moreover, high capital intensity is a characteristic typically 258 found in the water utility business. In this regard, IAWC's investment in 259 260 net plant is 3.32 times its annual revenue, which is higher than the Water 261 Group's figure of 2.97 times. In comparison, the Gas Distribution 262 Group's investment in net plant is only 0.74 times its annual revenue. 263 16. Q. How have the bond rating agencies viewed the business risks facing water 264 utilities? S&P has established a risk-adjusted or matrix approach to the financial 265 A. 266 benchmarks used to assess the credit quality of all regulated public 267 utilities, including water utilities. For some time, S&P has applied a 268 matrix approach which adjusts its financial benchmarks according to each 269 company's business risk profile. That is to say, more lenient criteria are

applied to companies with lower business risk, whereas more stringent criteria are applied to companies with higher business risk. In this regard, S&P has categorized each water utility according to an assessment of its business risk. This risk evaluation has been expressed by business profile assignments that are intended to represent a specific level of business risk. Each regulated firm is assigned to a category on a scale of 1 (strong) to 10 (weak). That is to say, a business profile "1" equates to the lowest business risk, while business profile "10" equates to the highest business risk. In assigning a business profile, S&P has enumerated the key items it considers: regulation, markets, operations, competitiveness, and management.

According to S&P, the business profiles of the water utility industry range from "2" to "4." The Water Group's average business profile is "3." The average business profile of the Gas Distribution Group is also "3." IAWC has not been assigned a business profile by S&P, but in my opinion it would not be higher than the "3" shown by the Water Group and Gas Distribution Group.

How is the Company's risk profile affected by its construction program?

The Company is engaged in a continuing capital expenditure program necessary to fulfill the needs of its customers and to comply with various regulations. For the future, the Company expects its capital expenditures,

net of customer advances to be:

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Q.

A.

292 293 294 295 296 297 298 299 300 301			Capital Expenditures 2002 \$ 27,986,560 2003 31,931,818 2004 27,664,380 2005 26,923,195 2006 25,211,286 Total \$139,717,239
302			Over the next five years, these capital expenditures will represent an
303			approximate 40% (\$139,717,239 ÷ \$347,776,000) increase in net utility
304			plant (less contributions in aid of construction) from the levels at
305			December 31, 2001. It is noteworthy that the Company's capital
306			expenditures for the replacement of its infrastructure, to meet the
307			requirements of the SDWA, and to implement additional security
308			measures generally are not revenue producing. As noted previously, a fair
309			rate of return for the Company represents a key to a financial profile that
310			will provide the Company with the ability to raise the capital necessary to
311			meet its capital needs on an ongoing basis.
312	18.	Q.	How should the Commission respond to the evolving business
313			environment facing the Company?
314		A.	The Company is faced with the requirement to invest in new facilities and
315			to maintain and upgrade existing facilities in its service territories.
316			Security issues are also a significant concern at this time. Where a
317			substantial ongoing capital investment is required to meet the high quality

318			of product and service that customers demand, supportive regulation is
319			absolutely essential.
320			III. <u>FUNDAMENTAL RISK ANALYSIS</u>
321	19.	Q.	Is it necessary to conduct a fundamental risk analysis to provide a
322			framework for a determination of a utility's cost of equity?
323		A.	Yes. It is necessary to establish a company's relative risk position within
324			its industry through a fundamental analysis of various quantitative and
325			qualitative factors that bear upon investors' assessment of overall risk.
326			The qualitative factors which bear upon the Company's risk have already
327			been discussed in Section II. The quantitative risk analysis follows in this
328			Section III. The items that influence investors' evaluation of risk and their
329			required returns are described in IAWC Exhibit 7.3. For this purpose, I
330			have compared IAWC to the S&P Public Utilities, an industry-wide proxy
331			consisting of various regulated businesses, to the Water Group, and to the
332			Gas Distribution Group.
333	20.	Q.	What are the components of the S&P Public Utilities?
334		A.	The S&P Public Utilities is a widely recognized index which is comprised
335			of electric power and natural gas companies. These companies are
336			identified on page 3 of Schedule 5 of IAWC Exhibit 8.0. I have used this
337			group as a broad-based measure of all types of utility companies.
338	21.	Q.	What criteria did you employ to assemble your first comparison group?
339		A.	The Water Group that I employed in this case includes companies that are
340			engaged in similar business lines to IAWC and have publicly-traded

common stock. The Water Group companies have the following common (i) they are listed in Edition 9 of The Value Line characteristics: Investment Survey in the section "Water Utility Industry" (ii) their stock is publicly-traded, (iii) they have not reduced or omitted their dividend, and (iv) they are not currently involved in a publicly-announced merger or acquisition. As explained previously, I have excluded AWW from the Water Group because it has announced plans to be acquired by RWE of Essen, Germany. It would be inappropriate to include a company that is being acquired in a proxy group because the stock price of that company usually disconnects from its underlying fundamentals. I will discuss this issue in further detail later in my testimony. The Water Group includes American States Water Co., California Water Service Group, Connecticut Water Services, Middlesex Water Company, Philadelphia Suburban Corp., and SJW Corp. Other water companies, such as Artesian Resources, Birmingham Limited, Pennichuck Corp., and York Water Co. were not included in my Water Group because they are not part of the Value Line publication. In addition, Pennichuck Corp. is presently the target of an acquisition by Philadelphia Suburban Corporation. Southwest Water which is included in Value Line was eliminated from the Water Group because of a dividend reduction which is unusual for a water company. Q. What criteria did you employ to assemble your Gas Distributions Group? The Gas Distribution Group that I employed in this case includes A. companies that are engaged in the distribution of natural gas and have

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364 publicly-traded common stock. The Gas Distribution Group companies 365 have the following common characteristics: (i) they are listed Edition 3 of in The Value Line Investment Survey in the section "Natural Gas 366 367 Distribution Industry," (ii) their stock is publicly-traded, (iii) they have not 368 reduced or omitted their dividend, (iv) they operate in the central region of 369 the U.S., and (v) they are not currently involved in a publicly-announced 370 merger or acquisition. The Gas Distribution Group includes Atmos 371 Energy Corporation, Laclede Group, Inc., NICOR, Inc., and Peoples 372 Energy Corporation. 373 23. Q. In the selection of your Gas Distribution Group you have applied a 374 geographic screening criteria. Why have you not applied a geographic screening criteria in the composition of your Water Group? 375 376 A. Unlike the Gas Distribution, a broader definition of the Water Group is 377 necessary with the objective of assembling a sufficient number of 378 companies for proxy group purposes. There are a very limited number of 379 companies from which the Water Group can be assembled. As such, a 380 geographic screening criteria is not suitable for the water industry because 381 the overall population of available companies is quite small. This is 382 dissimilar to the gas industry whereby geographic screening criteria can be 383 applied to a larger population of available gas companies. 384 24. Q. How do the bond ratings compare for, the Water Group, the Gas 385 Distribution Group, and the S&P Public Utilities?

386 A. Presently, the corporate credit rating ("CCR") for the Water Group is A+ from S&P and A1 from Moody's. The Gas Distribution Group has similar 387 credit quality as shown by an A+ rating from S&P and A1 rating from 388 389 Moody's. The CCR is a designation by S&P that focuses upon the credit 390 quality of the issuer of the debt, rather than upon the debt obligation itself. 391 The incorporation of "ultimate recovery risk" associated with senior 392 secured debt led to the "notching" process that now permits separate ratings on specific debt obligations of each company. For the S&P Public 393 394 Utilities, the average composite rating is BBB+ by S&P and Baa1 by 395 Moody's. Many of the financial indicators that I will subsequently discuss 396 are considered during the rating process. 397 25.

Q. What factors influence the bond ratings assigned by the credit rating agencies?

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A public utility must have the financial strength to support its credit standing in order to fulfill its public service responsibilities. The credit rating agencies consider various qualitative and quantitative factors in assigning grades of creditworthiness. On June 18, 1999, S&P modified its benchmark criteria with a focus on the relative business risk of a firm regardless of its industry-type. These benchmarks replaced former criteria that were directed toward specific types of utilities. Now, each water company will be measured against a uniform set of financial benchmarks applicable to all firms that are assigned to a specific business profile. S&P has indicated that no rating changes should be expected from the new

409			financial ta	rgets because	they were	developed by	integrating prior		
410			financial benchmarks and historical industrial medians. The financial						
411			benchmarks for a utility with a "3" business profile include:						
412 413 414 415 416 417 418 419 420 421			Rating AA A BBB BB	Pre-Tax Interest <u>Coverage</u> 4.0-3.4x 3.4-2.8 2.8-1.8 1.8-1.1 1.1-0.3	Debt <u>Leverage</u> 42.0-47.5% 47.5-53.0 53.0-61.0 61.0-67.0 67.0-74.0	Funds from Operations Interest Coverage 4.5-3.9x 3.9-3.1 3.1-2.1 2.1-1.3 1.3-0.5	Funds from Operations to Total <u>Debt</u> 31.5-26.0% 26.0-20.0 20.0-14.0 14.0-9.5 9.5-4.0		
422	26.	Q.							
423			Distribution	How do the financial data compare for IAWC, the Water Group, Gas Distribution Group and the S&P Public Utilities?					
424		A.	The broad categories of financial data that I will discuss are shown on						
425			Schedules 2, 3, 4, and 5 of IAWC Exhibit 8.0. The data cover the five-						
426			year period 1997-2001. I will highlight the important categories of						
427			relative risk as follows:						
428			<u>Size</u> .	In terms of	capitalization,	IAWC and the	Water Group are		
429			smaller than the average size of the Gas Distribution Group and the S&P						
430			Public Utilities. All other things being equal, a smaller company is riskier						
431		than a larger company because a given change in revenue and expense has							
432	a proportionately greater impact on a smaller firm. As I will demonstrate								
433			later, the size	e of a firm can	impact its cost	of equity.			
434			<u>Marl</u>	ket Ratios.	Market-base	ed financial 1	ratios, such as		
435			earnings/pric	ce ratios and d	lividend yields,	provide a partia	al measure of the		
436			investor-req	uired cost of	equity. If all o	other factors are	e equal, investors		

will require a higher return on equity for companies that exhibit greater risk, in order to compensate for that risk. That is to say, a firm that investors perceive to have higher risks will experience a lower price per share in relation to expected earnings; a high earnings/price ratio is thus indicative of greater risk¹.

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There are no market ratios available for IAWC. The average earnings/price ratios were lower for the Water Group than for the Gas Distribution Group. The average earnings/price ratio for the S&P Public Utilities was higher than that of the Water Group and the Gas Distribution Group. The five-year average dividend yields were highest for the Gas Distribution Group, followed by the S&P Public Utilities and the Water Group. The five-year average market-to-book ratio was highest for the Water Group, followed by the S&P Public Utilities and the Gas Distribution Group.

Common Equity Ratio. The level of financial risk is measured by the proportion of long-term debt and other senior capital that is contained in a company's capitalization. Financial risk is also analyzed by comparing common equity ratios (the complement of the ratio of debt and other senior capital). That is to say, a firm with a high common equity ratio has lower financial risk, while a firm with a low common equity ratio has higher financial risk. The five-year average common equity ratios,

For example, two otherwise similarly situated firms each reporting \$1.00 earnings per share would have different market prices at varying levels of risk (i.e., the firm with a higher level of risk will have a lower share value, while the firm with a lower risk profile will have a higher share value).

based on permanent capital, were 48.5% for IAWC, 50.8% for the Water Group, 55.4% for the Gas Distribution Group, and 40.6% for the S&P Public Utilities.

Return on Book Equity. Greater variability (i.e., uncertainty) of a firm's earned returns signifies relative levels of risk, as shown by the coefficient of variation (standard deviation ÷ mean) of the rate of return on book common equity. The higher the coefficients of variation, the greater degree of variability. For the five-year period, the coefficients of variation were 0.128 (1.6% ÷ 12.5%) for IAWC, 0.072 (0.8% ÷11.1%) for the Water Group, 0.175 (2.1% ÷ 12.0%) for the Gas Distribution Group, and 0.162 (1.9% ÷ 11.7%) for the S&P Public Utilities. The relative earnings variability reveals higher risk for the Gas Distribution Group and the S&P Public Utilities, followed by IAWC, and finally the Water Group.

Operating Ratios. I have also compared operating ratios (the percentage of revenues consumed by operating expense, depreciation and taxes other than income).² The five-year average operating ratios were 67.4% for IAWC, 71.0% for the Water Group, 89.3% for the Gas Distribution Group and 83.5% for the S&P Public Utilities.

<u>Coverage</u>. The level of fixed charge coverage (i.e., the multiple by which available earnings cover fixed charges, such as interest expense) provides an indication of the earnings protection for creditors. Higher

² The complement of the operating ratio is the operating margin which provides a measure of profitability. The higher the operating ratio, the lower the operating margin.

levels of coverage, and hence earnings protection for fixed charges, are usually associated with superior grades of creditworthiness. The five-year average interest coverage (excluding AFUDC) was 3.32 times for IAWC, 3.47 times for the Water Group, 3.51 times for the Gas Distribution Group and 2.93 times for the S&P Public Utilities. This comparison shows that IAWC had somewhat weaker creditor support than the Water Group and the Gas Distribution Group where coverages were higher.

Quality of Earnings. Measures of earnings quality usually are revealed by the percentage of Allowance for Funds Used During Construction ("AFUDC") related to income available for common equity, the effective income tax rate, and other cost deferrals. These measures of earnings quality usually influence a firm's internally generated funds because poor quality of earnings would not generate high levels of cash flow. Typically, quality of earnings has not been a significant concern for IAWC, the Water Group, the Gas Distribution Group, and the S&P Public Utilities.

Internally Generated Funds. Internally generated funds ("IGF") provide an important source of new investment capital for a utility and represent a key measure of financial strength. Historically, the five-year average percentage of internally generated funds ("IGF") to capital expenditures was 47.0% for IAWC, 53.2% for the Water Group, 89.4% for the Gas Distribution Group, and 106.7% for the S&P Public Utilities.

The IGF percentage for IAWC and the Water Group were inferior to the
Gas Distribution Group and the S&P Public Utilities.

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The financial data that I have been discussing relate Betas. primarily to company-specific risks. Market risk for firms with publiclytraded stock is measured by beta coefficients, which attempt to identify systematic risk, i.e., the risk associated with changes in the overall market for common equities. A comparison of market risk is shown by the Value Line betas provided on page 2 of Schedule 3 of IAWC Exhibit 8.0 -- .55 as the average for the Water Group, page 2 of Schedule 4 of IAWC Exhibit 8.0 -- .59 as the average for the Gas Distribution Group, and page 3 of Schedule 5 of IAWC Exhibit 8.0 -- .64 as the average for the S&P Public Utilities. Keeping in mind that the utility industry has changed dramatically during the past five years, the systematic risk percentage is 86% (.55 \div .64) for the Water Group and 92% (.59 \div .64) for the Gas Distribution Group as compared with the S&P Public Utilities' average beta. Please summarize your risk evaluation of IAWC, the Water Group, and the Gas Distribution Group. The risk of IAWC parallels that of the Water Group in certain respects. For example, the Company's size and operating ratios show fairly similar risk traits for IAWC as for the Water Group. However, in several important aspects, principally related to its more variable earned returns,

its weaker interest coverage, lower IGF to construction, and higher capital

intensity shows that the Company's risk is higher than that of the Water Group. As such, the cost of equity for the Water Group would only partially compensate for the Company's higher risk. Therefore, the Water Group provides a conservative basis for measuring the Company's cost of equity.

For the Gas Distribution Group, the risk measures show lower financial risk than for IAWC (i.e., higher common equity ratio for the Gas Distribution Group), yet their betas show higher systematic risk than the Water Group. The earnings variability is higher for the Gas Distribution Group than for IAWC and the Water Group. The Gas Distribution Group also has stronger IGF to capital expenditures and represents larger companies.

For the future, the risk of the water industry will be strongly influenced by the regulatory requirements associated with the SDWA, the need to maintain adequate supply, the need to provide increased security of the water supply, high capital intensity, a low rate of capital recovery, and relatively low percentages of IGF to construction. In the areas of capital intensity and financial risk, IAWC exhibits higher risk as compared to the Gas Distribution Group. In some respects, the risk of the Gas Distribution Group reveals characteristics similar to the water business, as shown by similar business profiles.

IV. COST OF EQUITY – GENERAL APPROACH

546 28. Q. Please describe the process you employed to determine the cost of equity 547 for IAWC.

> Although my fundamental financial analysis provides the required framework to establish the risk relationships among IAWC, the Water Group, the Gas Distribution Group, and the S&P Public Utilities, the cost of equity must be measured by standard financial models that I describe in IAWC Exhibit 7.4. Differences in risk traits, such as size, business diversification, geographical diversity, regulatory policy, financial leverage, and bond ratings must be considered when analyzing the cost of equity. It is also important to reiterate that no one method or model of the cost of equity can be applied in an isolated manner. Rather, informed judgment must be used to take into consideration the relative risk traits of the firm. It is for this reason that I have used more than one method to measure the Company's cost of equity. As noted in IAWC Exhibit 7.4 and elsewhere in my direct testimony, each of the methods used to measure the cost of equity contains certain incomplete and/or overly restrictive assumptions and constraints that are not optimal. Therefore, I favor considering the results from all methods that I used. In this regard, I have applied each of the methods with data taken from the Water Group and the Gas Distribution Group and have arrived at a cost of equity of 11.0% for IAWC prior to the adjustment for flotation costs.

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V. DISCOUNTED CASH FLOW ANALYSIS

Q. Please describe your use of the Discounted Cash Flow approach todetermine the cost of equity.

A.

The details of my use of the DCF approach and the calculations and evidence in support of my conclusions are set forth in IAWC Exhibit 7.5. I will summarize them here. The Discounted Cash Flow ("DCF") model seeks to explain the value of an asset as the present value of future expected cash flows discounted at the appropriate risk-adjusted rate of return. In its simplest form, the DCF return on common stocks consists of a current cash (dividend) yield and future price appreciation (growth) of the investment. The cost of equity based on a combination of these two components represents the total return that investors can expect with regard to an equity investment.

Among other limitations of the model, there is a certain element of circularity in the DCF method when applied in rate cases. This is because investors' expectations for the future depend upon regulatory decisions. In turn, when regulators depend upon the DCF model to set the cost of equity, they rely upon investor expectations which include an assessment of how regulators will decide rate cases. Due to the circularity, the DCF model may not fully reflect the true risk of a regulated firm.

As I describe in IAWC Exhibit 7.5, the DCF approach has other limitations that diminish its usefulness in the ratesetting process when stock prices diverge significantly from book values. When stock prices

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diverge from book values by a significant margin, the DCF method will lead to a misspecified cost of equity. If regulators rely upon the results of the DCF (which are based on the market price of the stock of the companies analyzed) and apply those results to a net original cost (book value) rate base, the resulting earnings will not produce the level of required return specified by the model when market prices vary from book value. This is to say, such distortions tend to produce DCF results that understate the cost of equity to the regulated firm when using a book value rate base. As I will explain later in my testimony, in at least one respect, the DCF model should be modified to account for differences in financial leverage when market prices and book values diverge.

Are there any other factors that make the results of the DCF model problematic in measuring the cost of equity for water utilities?

The results of the DCF model are especially troublesome at this time due to the merger and acquisition ("M&A") activity presently sweeping the water utility industry. Water companies have become acquisition targets of foreign utilities, domestic energy companies, and other water utilities that are in the process of "rolling-up" the industry. It has been reported that there are approximately 55,000 separate investor-owned and municipal water utility systems in the U.S. There are numerous examples of water utility acquisitions within recent memory. American Water Works completed the \$700 million acquisition of National Enterprises, Inc. and has acquired the water and wastewater utility assets of Citizens

Communications. Philadelphia Suburban Corporation completed the major acquisition of Consumers Water Company and proposes to acquire Pennichuck Corporation. Domestic energy companies have also become interested in the water utility business, as exemplified by Allete's extensive water utility holdings in Florida and North Carolina and DQE's water utility acquisitions through its AquaSource operations. Both Allete and DQE are assessing their commitment to the water business, and Allete is actively pursuing the sale of its Florida water properties. DOE agreed to sell its AquaSource assets to Philadelphia Suburban Corporation. Indianapolis Water Company was sold by NiSource pursuant to its acquisition of Columbia Energy Group. Yorkshire Water purchased Aguarion; Suez Lyonnaise des Eaux purchased all of the remaining shares of United Water Resources that it did not already own; and Thames Water purchased E'Town Corporation. As I indicated previously, AWW will be acquired by the German utility RWE.

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These acquisitions were accomplished at premiums offered to induce stockholders to sell their shares – the Aquarion acquisition was at a 19.3% premium, the UWR acquisition was at a 54% premium, and the E'Town Corp. acquisition was at a 36% premium. The pending acquisition of American Water Works by RWE includes a 36.5% premium over AWW's average stock price over the 30 days prior to the offer. These premiums create a ripple effect on the stock prices of all water utilities, just like a rising tide lifts all boats. Due to M&A activity, there

has been a significant run-up of the stock prices for the water companies. With these elevated stock prices, dividend yields fall, and without some adjustment to the growth component of the DCF model, the results become unduly depressed by reference to alternative investment opportunities – such as public utility bonds. There are three remedies available to deal with these potentially anomalous DCF results: (i) an adjustment to the DCF model to reflect the divergence of stock price and book value, (ii) the use of a growth component in the DCF model which is at the high end of the range, and (iii) supplementing the DCF results with other measures of the cost of equity.

31. Q. Please explain the dividend yield component of a DCF analysis.

A.

The DCF methodology requires the use of an expected dividend yield to establish the investor-required cost of equity. For the twelve months ended June 2002, the monthly dividend yields of the Water Group and the Gas Distribution Group are shown graphically on Schedule 6 of IAWC Exhibit 8.0. The monthly dividend yields shown on Schedule 6 of IAWC Exhibit 8.0 reflect an adjustment to the month-end prices to reflect the build up of the dividend in the price that has occurred since the last exdividend date (i.e., the date by which a shareholder must own the shares to be entitled to the dividend payment -- usually about two to three weeks prior to the actual payment). An explanation of this adjustment is provided in IAWC Exhibit 7.5.

658 For the twelve months ending June 2002, the average dividend 659 yield was 3.37% for the Water Group and 5.23% for the Gas Distribution Group based upon a calculation using annualized dividend payments and 660 661 adjusted month-end stock prices. The dividend yields for the more recent 662 six- and three- month periods were 3.37% and 3.34% for the Water Group, respectively, and 5.14% and 5.02% for the Gas Distribution Group, 663 664 respectively. I have used, for the purpose of my direct testimony, a 665 dividend yield of 3.37% for the Water Group and 5.14% for the Gas 666 Distribution Group which represents the six-month average yield. The use of a six-month dividend yield will reflect current capital costs while 667 avoiding spot yields. 668 669

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For the purpose of a DCF calculation, the average dividend yields must be adjusted to reflect the prospective nature of the dividend payments i.e., the higher expected dividends for the future. Recall that the DCF is an expectational model that must reflect investor anticipated cash flows. I have adjusted the six-month average dividend yields in three different but generally accepted manners, and used the average of the three as calculated in IAWC Exhibit 7.5. Those adjusted dividend yields are 3.47% for the Water Group and 5.31% for the Gas Distribution Group. What investor-expected growth rate is appropriate in a DCF calculation? Historical performance and analysts' forecasts support my opinion of the growth expected by investors. Although some DCF devotees would advocate that mathematical precision should be followed when selecting a

growth rate (i.e., precise input variables often considered within the confines of retention growth), the fact is that investors, when establishing the market prices for a firm, do not behave in the same manner assumed by the constant growth rate model using accounting values. Rather, investors consider both company-specific variables and overall market sentiment (i.e., level of inflation rates, interest rates, economic conditions, etc.) when balancing their capital gains expectations with their dividend yield requirements. I follow an approach that is not rigidly formatted because investors are not influenced solely by a single set of company-specific variables weighted in a formulaic manner. Therefore, in my opinion, all relevant growth rate indicators using a variety of techniques must be evaluated.

33. Q. What data have you considered in your growth rate analysis?

A.

For the reasons discussed below, primary emphasis has been given to forecasted growth rates. The bar graph provided on pages 1 and 2 of Schedule 7 of IAWC Exhibit 8.0 shows the historical growth rates in earnings per share, dividends per share, book value per share, and cash flow per share for the Water Group and Gas Distribution Group, respectively. The historical growth rates were taken from the Value Line publication which provides historical data. As shown on pages 1 and 2 of Schedule 7 of IAWC Exhibit 8.0, the historical earnings per share growth was in the range of 3.60% to 3.33% for the Water Group, and 1.88% to 2.00% for the Gas Distribution Group. The historical growth rates in

704 earnings per share contain some instances of negative values for some 705 individual companies. Obviously, negative growth rates provide no reliable guide to gauge investor expected growth for the future. Investor 706 707 expectations always encompass long-term positive growth rates and, as 708 such, could not be represented by sustainable negative rates of change. 709 Therefore, statistics that include negative growth rates should not be given 710 any weight when formulating a composite investors' growth expectation for the future. The prospect of rate increases granted by regulators, the 711 712 continued obligation to provide service as required by customers, and the 713 ongoing growth of customers mandate investor expectations of positive 714 future growth rates. Stated simply there is no reason for investors to 715 expect that a utility will wind up its business and distribute its common 716 equity capital to shareholders, which would be symptomatic of a long-717 term permanent earnings decline. Although investors have knowledge that 718 negative growth and losses can occur, their expectations always include 719 positive growth. Because, in the long run, investors will always expect 720 positive growth, negative historic values will not provide a reasonable 721 representation of future growth expectations. Rational investors always 722 expect positive returns, otherwise they will hold cash rather than invest 723 with the expectation of a loss.

Pages 1 and 2 of Schedule 8 of IAWC Exhibit 8.0 provide projected earnings per share growth rates taken from analysts' forecasts compiled by IBES, Zacks, First Call, and Market Guide and from the

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Value Line publication. The IBES, Zacks, First Call, and Market Guide forecasts are limited to earnings per share growth, while Value Line makes projections of other financial variables. The Value Line forecasts of dividends per share, book value per share, and cash flow per share have also been included on pages 1 and 2 of Schedule 8 of IAWC Exhibit 8.0 for the Water Group and the Gas Distribution Group.

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As to the five-year forecast growth rates, page 1 of Schedule 8 of IAWC Exhibit 8.0 indicates that the projected earnings per share growth rates for the Water Group are 5.20% by IBES, 5.50% by Zacks, 5.40% by First Call, 4.82% by Market Guide, and 7.25% by Value Line. For the Gas Distribution Group, the projected earnings per share growth rates are 5.50%, 6.10%, 5.00%, 5.66% and 7.75% by these services, respectively. Dividends per share growth rates are forecast by Value Line to be lower. The Value Line projections indicate that earnings per share will grow prospectively at a more rapid rate (i.e., 7.25% in the case of the Water Group and 7.75% in the case of the Gas Distribution Group) than the respective dividends per share growth rates (i.e., 2.83% and 2.75% for these groups), which indicate a declining dividend payout ratio for the future. As indicated earlier, and in IAWC Exhibit 7.5, with the constant price-earnings multiple assumption of the DCF model, growth for these companies will occur at the higher earnings per share growth rate, thus producing the capital gains yield expected by investors.

- 749 34. Q. Does an investment horizon, such as five years, invalidate the use of the DCF model?
- No. In fact, it illustrates that the infinite form of the model contains an 751 A. 752 unrealistic assumption. Rather than viewing the DCF in the context of an 753 endless stream of growing dividends (e.g., a century of cash flows), the 754 growth in the share value (i.e., capital appreciation, or capital gains yield) 755 is most relevant to investors' total return expectations. Hence, the sale 756 price of a stock can be viewed as a liquidating dividend which can be 757 discounted along with the annual dividend receipts during the investment-758 holding period to arrive at the investor expected return. The growth in the 759 price per share will equal the growth in earnings per share absent any change in price-earnings (P-E) multiple -- a necessary assumption of the 760 DCF. As such, my DCF analysis, which relies principally upon five-year 761 762 forecasts of earnings per share growth, conforms to the type of analysis 763 that influences the total return expectation of investors.
- 764 35. Q. Are there unusual factors that have an impact on investors' growth expectations for the water utility companies?
- A. Yes. The M&A activity described earlier has a significant impact on investor expected growth, as reflected in the prices of the water utility stocks. As a consequence, there has been the run-up in stock prices related to M&A expectations, either announced or anticipated. This price action has fundamentally changed the investment horizon associated with investors' growth expectations for the water utilities. Investment horizons

have shortened considerably in the context of prices offered in the proposed M&A transactions. When a company is the target of an acquisition, a more defined number of cash flows are reflected in the stock price with particular emphasis being placed on the acquisition price (i.e., the liquidating dividend) of the stock. That is to say, today's stock price is the product primarily of the buy-out price of the stock. As such, the long-term horizon of future dividend payments ceases to be the focus of investors. Rather, the acquisition price becomes the paramount consideration in the current stock price because the future value of the stock is established by reference to the purchase price along with dividend payments that occur up to the time the company is acquired and its stock no longer trades.

In addition, it is important to recognize that once an offer has been made and accepted by the target company, its stock begins to trade on the basis of the premium being offered by the acquiring company. That premium is offered in order to obtain control of the target company and to induce existing stockholders to participate in the sale of its shares. At that point, the stock price disconnects from the earnings forecasts made by securities' analysts when the target company operated independently. After the combination occurs in the merger/acquisition, the surviving company will be able to attain increased shareholder value through economics of scope and scale that increase productivity and profitability to the point where earnings growth will exceed that which was attainable by

the pre-merger company. Synergies, such as those mentioned above, are the reasons that acquiring companies can offer premiums over pre-announcement stock prices and still anticipate that the acquisition will be accretive to earnings and add shareholder value. Otherwise, acquisitions at premiums would not be economically feasible. While the circumstances described above apply directly to target companies that have agreed to be acquired, similar expectations are reflected in the stock prices of other water utilities that represent potential candidates for acquisition. That is to say, the stock prices of many water utilities include some expectation that they may become the target of a takeover during the consolidation of the water utility industry.

806 36. Q. What conclusion have you drawn from these data?

A.

Although ideally historical and projected earnings per share and dividends per share growth indicators would be used to provide an assessment of investor growth expectations for a firm, the circumstances of the Water Group and the Gas Distribution Group mandate that the greatest emphasis be placed upon projected earnings per share growth. The massive restructuring of the utility industries suggests that historical evidence does not represent a complete measure of growth for these companies. Rather, projections of future earnings growth provide the principal focus of investor expectations. In this regard, it is worthwhile to note that Professor Myron Gordon, the foremost proponent of the DCF model in rate cases, established that the best measure of growth in the DCF model is

forecasts of earnings per share growth.³ Hence, to follow Professor Gordon's findings, projections of earnings per share growth, such as those published by IBES, Zacks, First Call, Market Guide, and Value Line, represent a reasonable assessment of investor expectations.

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While I have employed IBES as one measure of investor expected growth, there is no reason to limit the analysts' forecasts to the IBES source alone. It is appropriate to consider all forecasts of earnings growth rates that are available to investors. In this regard, I have considered the forecasts from Zacks, First Call, Market Guide and Value Line. The Zacks, First Call, and Market Guide growth rates are consensus forecasts taken from a survey of analysts that make projections of growth for these companies. The Zacks, First Call, and Market Guide estimates are obtained from the Internet and are widely available to investors free-ofcharge. First Call is quoted frequently in The Wall Street Journal and Barron's The Dow Jones Business and Financial Weekly when reporting on earnings forecasts. The Value Line forecasts are also widely available to investors and can be obtained by subscription or free-of-charge at most public and collegiate libraries. For the Water Group, the forecasts of earnings per share data as shown on page 1 of Schedule 8 of IAWC Exhibit 8.0 support my opinion that a prospective growth rate of 5.75% represents a reasonable expectation. For the Gas Distribution Group, a

³ "Choice Among Methods of Estimating Share Yield," <u>The Journal of Portfolio Management</u>, spring 1989 by Gordon, Gordon & Gould.

839 6.00% growth rate is indicated. While the DCF growth rates cannot be 840 established solely with a mathematical formulation, they are within the array of earnings per share growth rates shown by the analysts' forecasts. 841 842 As previously indicated, the restructuring and consolidation now taking 843 place in the utility industry will provide additional opportunities (both 844 regulated and non-regulated) as the utility industry successfully adapts to 845 the new business environment. Changes in fundamentals that will 846 enhance the growth prospects for the future will undoubtedly develop 847 beyond the next five years typically considered in the analysts' forecasts. 848 Moreover, expectations concerning merger and acquisition ("M&A") 849 activities also impact stock prices. M&A premiums have the effect of 850 raising prices, and therefore reducing observed dividend yields, without 851 necessarily showing up in higher long-term growth rate forecasts. In that 852 case, the traditional DCF calculation would understate the required cost of 853 equity. 854 37. Q. Are there additional factors that must be considered in developing the rate 855 of return on common equity when using the DCF model? 856 A. Yes. As noted previously, and as demonstrated in IAWC Exhibit 7.5, the 857 divergence of stock prices from book values creates a conflict within the DCF model when the results of a market-derived cost of equity are applied 858 859 to the common equity account measured at book value in the ratesetting 860 context. This is the situation today where the market price of stock

exceeds its book value for most companies. This divergence of price and

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book value also creates a financial risk difference, whereby the capitalization of a utility measured at its market value contains relatively less debt and more equity than the capitalization measured at its book value. It is a well-accepted fact of financial theory that a relatively higher proportion of equity in the capitalization has less financial risk than another capital structure more heavily weighted with debt. This is the situation for the Water Group and the Gas Distribution Group where the market value of their capitalization contains far more equity than is shown by the book capitalization. The following comparison demonstrates this situation where the market capitalization is developed by taking the "Fair Value of Financial Instruments" (Disclosures about Fair Value of Financial Instruments -- Statements of Financial Accounting Standards ("FAS") No. 107) as shown in the annual reports for these companies and the market value of the common equity using the price of stock. The comparison of capital structure ratios is:

	Capitalization at Market Value		Capitalization at Carrying Amounts		
	Gas			Gas	
		Distribution	Water	Distribution	
	Water Group	<u>Group</u>	RTO Group	<u>Group</u>	
Debt	31.56%	33.93%	50.36%	46.70%	
Preferred Stock	0.46	0.11	0.74	0.20	
Common Equity	67.98	65.96	48.90	53.10	
Total	<u>100.00%</u>	<u>100.00%</u>	<u>100.00%</u>	<u>100.00%</u>	

With regard to the capital structure ratios represented by the book value shown above, there are some variances with the ratios shown on Schedules 3 and 4 of IAWC Exhibit 8.0. These variances arise from the use of balance sheet values in computing the capital structure ratios shown

on Schedules 3 and 4 of IAWC Exhibit 8.0 and the use of the Carrying Amounts of the Financial Instruments reported according to FAS 107 (the Carrying Amounts prescribed by FAS 107 were used in the table shown above to be comparable to the market value amounts used in the calculations).

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38. Q. What are the implications of the capital structure ratios measured with the market value of the securities as compared to the book value of the capitalization?

The capital structure ratios measured at their book values show more financial leverage, and hence higher risk, than the capitalization measured at their market values. This means that a market derived cost of equity, using models such as DCF and CAPM, reflects a level of financial risk that is different from that shown by the book capitalization. Hence, it is necessary to adjust the market-determined cost of equity upward to reflect the higher financial risk related to the book value capitalization used for ratesetting purposes. Failure to make this modification would result in a mismatch of the lower financial risk related to market value used to measure the cost of equity and the higher financial risk of the book value capital structure used in the ratesetting process. That is to say, the cost of equity for the Water Group that is related to the 48.90% common equity ratio using book value has higher financial risk than the 67.98% common equity ratio using market values. Likewise, there is higher financial risk associated with the 53.10% common equity ratio using book value than

913 the 65.96% common equity ratio measured at its market value for the Gas Distribution Group. Because the ratesetting process utilizes the book 914 value capitalization, an adjustment should be made to the market-915 916 determined cost of equity upward for the higher financial risk related to 917 the book value of the capitalization. 918 39. Q. How is the DCF-determined cost of equity adjusted for the financial risk 919 associated with the book value of the capitalization? In pioneering work, Nobel laureates Modigliani and Miller developed A.

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In pioneering work, Nobel laureates Modigliani and Miller developed several theories about the role of leverage in a firm's capital structure. As part of that work, Modigliani and Miller established that as the borrowing of a firm increases, the expected return on stockholders' equity also increases. This principle is incorporated into my leverage adjustment which recognizes that the expected return on equity increases to reflect the increased risk associated with the higher financial leverage shown by the book value capital structure, as compared to the market value capital structure that contains lower financial risk. Modigliani and Miller proposed several approaches to quantify the equity return associated with various degrees of debt leverage in a firm's capital structure. These formulas point toward an increase in the equity return associated with the higher financial risk of the book value capital structure.

⁴ Modigliani, F. and Miller, M.H. "The Cost of Capital, Corporation Finance, and the Theory of Investments." *American Economic Review*, June 1958, 261-297.

Modigliani, F. and Miller, M. H. "Taxes and the Cost of Capital: A Correction." *American Economic Review*, June 1963, 433-443.

933	40.	Q.	How can the Modigliani and Miller theory be applied to calculate the rate
934			of return on book common equity using the market-derived cost of equity
935			as a starting point?
936		A.	It is necessary to first calculate the cost of equity for a firm without any
937			leverage. The cost of equity for an unleveraged firm using the capital
938			structure ratios calculated with the market values is:
939		ku	= ke - (((ku - i) 1-t) D/E) - (ku - d) P/E
940		Water	r Group
941		8.83	% = 9.22% - (((8.83% - 7.58%) .65) 31.56%/67.98%) - (8.83% - 7.31%) 0.46%/67.98%
942		Gas D	vistribution Group
943		10.379	% = 11.31% - (((10.37% - 7.58%) .65) 33.93%/65.96%) - (10.37% - 7.31%) 0.11%/65.96%
944			where $ku = \cos t$ of equity for an all-equity firm, $ke = \text{market determined}$
945			cost of equity, $i = \text{cost of debt}^5$, $d = \text{dividend rate on preferred stock}^6$, $D = \text{dividend rate}$
946			debt ratio, $P = \text{preferred stock ratio}$, and $E = \text{common equity ratio}$. The
947			formula shown above indicates that the cost of equity for a firm with
948			100% equity is 8.85% using the market value of the Water Group
949			capitalization and 10.39% using the Gas Distribution Group's data.
950			Having determined the cost of equity for a firm with 100% equity,
951			I then calculated the rate of return on common equity using the book value
952			capital structure. This provides:
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⁵ The cost of debt is the six-month average yield on Moody's A rated public utility bonds.

⁶ The cost of preferred is the six-month average yield on Moody's "A" rated preferred stock.

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                                (((ku))^{-1})^{-1}
                                          i) 1-t)
                                                      D/E)
                                                                   (ku -
                                                                                   P/E
                       ku
                                                                           d)
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              Water Group
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               9.68\% = 8.83\% + (((8.83\% - 7.58\%) .65) 50.36\%/48.90\%) + (8.83\% - 7.31\%) 0.74\%/48.90\%
956
              Gas Distribution Group
957
              11.97\% = 10.37\% + (((10.37\% - 7.58\%) .65) 46.70\%/53.10\%) + (10.37\% - 7.31\%) 0.20\%/53.10\%
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                            Hence the Modigliani and Miller theory shows that the cost of
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                     equity for the Water Group increases by 0.46% (9.68% - 9.22%) when the
                     common equity ratio declines from 67.98% using the market value of
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                     equity to 48.90% using the book value of equity. For the Gas Distribution
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                     Group, the change is 0.66% (11.97% - 11.31%). The Pennsylvania Public
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                     Utility Commission has recognized this adjustment in the magnitude of 60
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                     basis points in its rate case decision dated January 10, 2002 for
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                     Pennsylvania-American Water Company at Docket No. R-00016339.
                     Therefore, my leverage adjustment to account for the difference between
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                     the market value and book value capital structure is 0.46% in the case of
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                     the Water Group and 0.66% in the case of the Gas Distribution Group.
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       41.
              Q.
                     Please provide the DCF return based upon your preceding discussion of
                     dividend yield, growth, and leverage.
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                     As previously explained, I utilized a six-month average dividend yield
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              A.
                     ("D_I/P_0") adjusted in a forward-looking manner for my DCF calculation.
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                     This dividend yield is used in conjunction with the growth rate ("g")
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                     previously developed. The DCF also includes the leverage modification
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                     ("lev.") to recognize that the book value equity ratio is used in the
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976	ratesetting process rather than the market value equity ratio related to the
977	price of stock. The resulting DCF cost rates are:

978		D_{I}/P_{0} +	g + lev. =	k
979	Water Group	3.47% +	5.75% + 0.46% =	9.68%
980	Gas Distribution Group	5.31% +	6.00% + 0.66% =	11.97%

The DCF results shown above provide the rate of return on common equity when stated in terms of the book value capital structure. I should reiterate that the simplified (i.e., Gordon) form of the DCF model contains a constant growth assumption. In addition, the DCF cost rate provides an explanation of the rate of return on common stock market prices without regard to the prospect of a change in the price-earnings multiple. An assumption that there will be no change in the price-earnings multiple is not supported by the realities of the equity market because price-earnings multiples do not remain constant.

VI. RISK PREMIUM ANALYSIS

- 991 42. Q. Please describe your use of the Risk Premium approach to determine the992 cost of equity.
- A. The details of my use of the Risk Premium approach and the evidence in support of my conclusions are set forth in IAWC Exhibit 7.7. I will summarize them here. With this method, the cost of equity capital is determined by corporate bond yields plus a premium to account for the fact that common equity is exposed to greater investment risk than debt capital.

999 43. Q. What long-term public utility debt cost rate did you use in your risk premium analysis?

A.

In my opinion, a 7.25% yield represents a reasonable estimate of a prospective long-term debt cost rate for an Arated public utility bonds. As I will subsequently show, the Moody's index and the Blue Chip forecasts support this figure.

The historical yields for long-term public utility debt are shown graphically on page 1 of Schedule 9 of IAWC Exhibit 8.0. For the twelve months ended June 2002, the average monthly yield on Moody's A rated index of public utility bonds was 7.64%. For the six and three-month periods ending June 2002, the yields were 7.58% and 7.50%, respectively.

I have determined the forecast yields on A rated public utility debt by using the <u>Blue Chip Financial Forecasts</u> ("Blue Chip") along with the spread in the yields that I describe in IAWC Exhibit 7.6. The <u>Blue Chip Financial Forecasts</u> is published monthly and contains consensus forecasts of a variety of interest rates compiled from a panel of 45 banking, brokerage, and investment advisory services. In early 1999, Blue Chip stopped publishing forecasts of yields on A rated public utility bonds because the Fed deleted these yields from its Statistical Release H.15. To independently project a forecast of the yields on A rated public utility bonds, I have combined the forecast yields on thirty-year Treasury bonds published on July 1, 2002 and the yield spread of 1.75% that I describe in IAWC Exhibit 7.6. These spreads can be traced to a general aversion to

risk, as well as the perceived scarcity of long-term treasury obligations due to a shrinking supply of the issues. For comparative purposes, I have also shown the <u>Blue Chip Financial Forecasts</u> of Aaa rated and Baa rated corporate bonds. These forecasts are:

	Blue Chip Financial forecasts				
	Corpora	te bonds	Long-Term	A-rated	d Utility
<u>Quarter</u>	Aaa rated	Baa rated	<u>Average</u>	Spread	Yield Yield
2nd Qtr. 2002	6.7%	7.9%	5.6%	1.75%	7.35%
3rd Qtr. 2002	6.8	8.0	5.8	1.75	7.55
4th Qtr. 2002	7.0	8.1	5.9	1.75	7.65
1st Qtr. 2003	7.1	8.2	6.0	1.75	7.75
2nd Qtr. 2003	7.2	8.2	6.1	1.75	7.85
3rd Qtr. 2003	7.3	8.3	6.2	1.75	7.95

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Given these forecasts and the historical long-term interest rates, a 7.25% yield on A rated public utility bonds represents a reasonable expectation given the recent decline in the yield on Treasury and corporate bonds.

1038 44. Q. What equity risk premium have you determined for public utilities?

IAWC Exhibit 7.7 provides a discussion of the financial returns that I relied upon to develop the appropriate equity risk premium for the S&P Public Utilities. It should be recognized that the S&P Public Utility index is a subset of the overall S&P 500 Composite index. The S&P Public Utility index is intended to represent firms engaged in regulated activities and today is comprised of electric companies and gas companies. With the equity risk premiums developed for the S&P Public Utilities as a base, I derived the equity risk premium for the Water Group and the Gas Distribution Group. The S&P Public Utility index contains companies that are more closely aligned with these groups than some broader market

1049 indexes, such as the S&P 500 Composite index. Use of the S&P Public 1050 Utility index reduces the role of subjective judgment in establishing the 1051 risk premium for public utilities. 1052 45. Q. What equity risk premium for the S&P Public Utilities have you 1053 determined for this case? 1054 A. To develop an appropriate risk premium, I analyzed the results for the 1055 S&P Public Utilities by averaging (i) the midpoint of the range shown by 1056 the geometric mean and median and (ii) the arithmetic mean. 1057 procedure has been employed to provide a comprehensive way of 1058 measuring the central tendency of the historical returns. As shown by the 1059 values indicated on page 2 of Schedule 10 of IAWC Exhibit 8.0, the 1060 indicated risk premiums for the various time periods analyzed are 5.16% (1928-2001), 5.96% (1952-2001), 5.24% (1974-2001), and 5.39% (1979-1061 1062 2001). The selection of the shorter periods taken from the entire his torical 1063 series is designed to provide a risk premium that conforms more nearly to 1064 present investment fundamentals and removes some of the more distant 1065 data from the analysis. 1066 46. Q. Do you have further support for the selection of the time periods used in 1067 your equity risk premium determination? 1068 Yes. First, the terminal year of my analysis presented in Schedule 10 of A. 1069 IAWC Exhibit 8.0 represents the most recent calendar year of data which 1070 is available at the time this testimony was prepared. Hence, all historical 1071 periods include data through 2001. Second, the selection of the initial year 1072 of each period was based upon the events that I described in IAWC 1073 Exhibit 7.7. These events were fixed in history and cannot be manipulated 1074 as later financial data becomes available. That is to say, using the 1075 Treasury-Federal Reserve Accord as a defining event, the year 1952 is 1076 fixed as the beginning point for the measurement period regardless of the 1077 financial results that subsequently occurred. As such, additional data is 1078 merely added to the earlier results when it becomes available, clearly 1079 showing that the periods chosen were not driven by the desired results of 1080 the study. 1081 47. Q. What conclusions have you drawn from these data? 1082 Using the summary values provided on page 2 of Schedule 10 of IAWC A. Exhibit 8.0, the 1928-2001 period provides the lowest indicated risk 1083 1084 premium, while the 1952-2001 period provides the highest risk premium 1085 for the S&P Public Utilities. Within these bounds, a common equity risk 1086 premium of 5.32% ($5.24\% + 5.39\% = 10.63\% \div 2$) is shown from data 1087 covering the periods 1974-2001 and 1979-2001. Therefore, 5.32% 1088 represents a reasonable risk premium for the S&P Public Utilities in this 1089 case. 1090 As noted earlier in my fundamental risk analysis, differences in 1091

As noted earlier in my fundamental risk analysis, differences in risk characteristics must be taken into account when applying the results for the S&P Public Utilities to the Water Group and Gas Distribution Group. I previously enumerated various differences in fundamental among IAWC, the Water Group, the Gas Distribution Group and the S&P

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1095			Public Utilities, including size, mark	set ratios, common equity ratio, return
1096			on book equity, operating ratios, co	verage, quality of earnings, internally
1097			generated funds, and betas. In my o	opinion, these differences indicate that
1098			4.75% represents a reasonable comm	non equity risk premium for the Water
1099			Group and 5.00% represents a reas	onable common equity risk premium
1100			for the Gas Distribution Group.	This represents approximately 88%
1101			$(4.75\% \div 5.32\% = 0.83)$ of the risk	premium of the S&P Public Utilities
1102			and is reflective of the risk of the W	Vater Group compared with that of the
1103			S&P Public Utilities. For the Gas D	sistribution Group, the common equity
1104			risk premium is 94% (5.00% ÷ 5.32	2% = 0.94) of that of the S&P Public
1105			Utilities.	
1106	48.	Q.	What common equity cost rate would	d be appropriate using this equity risk
1107			premium and the yield on long-term	public utility debt?
1108		A.	The cost of equity (i.e., 'k") is repre	esented by the sum of the prospective
1109			yield for long-term public utility	debt (i.e., "i") and the equity risk
1110			premium (i.e., 'RP"). The Risk P	remium approach provides a cost of
1111			equity of:	
1112				i + RP = k
1113			Water Group	7.25% + 4.75% = 12.00%
1114			Gas Distribution Group	7.25% + 5.00% = 12.25%
1115			VII. CAPITAL ASSET PRI	ICING MODEL
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How have you used the Capital Asset Pricing Model to measure the cost

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of equity in this case?

A. I have used the Capital Asset Pricing Model ("CAPM") in addition to my other methods. As with other models of the cost of equity, the CAPM contains a variety of assumptions, as I discuss in IAWC Exhibit 7.8.

Therefore, this method should be used with other methods to measure the cost of equity as each will complement the other and will provide a result that will alleviate the unavoidable shortcomings found in each method.

50. Q. What are the features of the CAPM as you have used it?

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The CAPM uses a yield on a risk-free interest bearing obligation plus a return representing a premium that is proportional to the systematic risk of an investment. The details of my use of the CAPM and evidence in support of my conclusions are set forth in IAWC Exhibit 7.8. To compute the cost of equity with the CAPM, three components are necessary: a riskfree rate of return ("Rf"), the beta measure of systematic risk (" β "), and the market risk premium ("Rm - Rf") derived from the total return on the market of equities reduced by the risk-free rate of return. The CAPM specifically accounts for differences in systematic risk (i.e., market risk as measured by the beta) between an individual firm or group of firms and the entire market of equities. As such, to calculate the CAPM it is necessary to employ firms with traded stocks. In this regard, I performed a CAPM calculation for the Water Group and the Gas Distribution Group. In contrast, my Risk Premium approach also considers industry- and company- specific factors because it is not limited to measuring just systematic risk. As a consequence, my Risk Premium approach is more

1141 comprehensive than the CAPM. In addition, the Risk Premium approach 1142 provides a better measure of the cost of equity because it is founded upon 1143 the yields on corporate bonds rather than Treasury bonds. Due to the 1144 disconnection of the yields on corporate and Treasury bonds, the Risk 1145 Premium approach is preferable at this time. 1146 51. Q. What betas have you considered in the CAPM? 1147 A. For my CAPM analysis, I initially considered the Value Line betas. As 1148 shown on page 1 of Schedule 11 of IAWC Exhibit 8.0, the average Value 1149 Line beta is .55 for the Water Group and .59 for the Gas Distribution 1150 Group. 1151 52. Q. What betas have you used in the CAPM determined cost of equity? 1152 A. The betas must be reflective of the financial risk associated with the 1153 ratesetting capital structure that is measured at book value. Therefore, the 1154 Value Line betas cannot be used directly in the CAPM unless those betas 1155 are applied to capital structures measured with market values. To develop 1156 a CAPM cost rate applicable to a book value capital structure, the Value 1157 Line betas have been unleveraged and releveraged for the common equity 1158 ratios using book values. This adjustment has been made with the 1159 formula: $\beta I = \beta u [1 + (1-t) D/E + P/E]$ 1160 1161 where βI = the leveraged beta, βu = the unleveraged beta, t = income tax rate, D = debt ratio, P = preferred stock ratio, and E = common equity 1162

The average of the betas published by Value Line have been

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calculated with the market price of stock and therefore are related to the market value capitalization that contains a 67.98% common equity ratio for the Water Group and a 65.96% common equity ratio for the Gas Distribution Group. By using the formula shown above and the capital structure ratios measured at their market values, their average betas would become .42 for the Water Group and .45 for the Gas Distribution Group, assuming they employed no leverage and were 100% equity financed. With the unleveraged betas as a basis, I calculated the leveraged beta of .71 for the Water Group and .69 for the Gas Distribution Group associated with their book value capital structures. The betas and their corresponding common equity ratios are:

1175	_		Market Values		Book Values
1176		<u>Beta</u>	Common Equity Ratio	<u>Beta</u>	Common Equity Ratio
1177					
1178	Water Group	.55	67.98%	.71	48.90%
1179					
1180	Gas Distribution Group	.59	65.96%	.69	53.10%

The leveraged betas that I employ in the CAPM cost of equity are .71 for the Water Group and .69 for the Gas Distribution Group.

1183 53. Q. What risk-free rate have you used in the traditional CAPM?

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For reasons explained in IAWC Exhibit 7.6, I have employed the yields on long-term Treasury bonds using both historical and forecast data to match the longer-term horizon associated with the ratesetting process. As shown on pages 2 and 3 of Schedule 11 of IAWC Exhibit 8.0, I provided the historical yields on long-term Treasury bonds. For the twelve months ended June 2002, the average yield was 5.55% as shown on page 3 of that

1190	schedule. For the six- and three-months ended June 2002, the yields on
1191	long-term Treasury bonds were 5.69% and 5.76%, respectively. As shown
1192	on page 4 of Schedule 11 of IAWC Exhibit 8.0, forecasts published by
1193	Blue Chip Financial Forecasts on July 1, 2002 indicate that the yields on
1194	long-term Treasury bonds are expected to be in the range of 5.6% to 6.2%
1195	during the next six quarters. To conform to the use of the historical and
1196	forecast data that I employed in my analysis, I have used a 5.50% risk-free
1197	rate of return for CAPM purposes.

- 1198 54. Q. What market premium have you used in the traditional CAPM?
- A. As developed in IAWC Exhibit 7.8, my calculation of the market premium is developed from both historical market performance (i.e., 7.0%) and with the Value Line forecasts (i.e., 10.49%). The resulting market premium is 8.75% (7.0% + 10.49% = 17.49% ÷ 2) which represents the average market premium using the historical SBBI data and the forecasts by Value Line.
- 1205 55. Q. What CAPM result have you determined using the traditional CAPM?
- 1206 A. Using the 5.50% risk-free rate of return, market betas of .71 for the Water
 1207 Group and .69 for the Gas Distribution Group, and the 8.75% market
 1208 premium, the following results are indicated which relate to book value.
- 1209 $Rf + \beta (Rm-Rf) = k$ 1210 Water Group 5.50% + .71 (8.75%) = 11.71%
 1211 Gas Distribution Group 5.50% + .69 (8.75%) = 11.54%
- 1212 56. Q. Is the rate of return indicated by the CAPM fully reflective of the risk for

the Water Group and the Gas Distribution Group?

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No. The book value related CAPM results are 11.71% for the Water A. Group and 11.54% the Gas Distribution Group. I should note that there would be an understatement of a firm's cost of equity with the CAPM unless the size of a firm is considered. That is to say, as the size of a firm decreases, its risk, and hence its required return increases. Moreover, in his discussion of the cost of capital, Professor Brigham has indicated that smaller firms have higher capital costs than otherwise similar larger firms (see Fundamentals of Financial Management, fifth edition, page 623). Also, the Fama/French study (see "The Cross-Section of Expected Stock Returns", The Journal of Finance, June 1992) established that size of a firm helps explain stock returns. In an October 15, 1995 article in Public Utility Fortnightly, entitled Equity and the Small-Stock Effect, by Michael Annin, it was demonstrated that the CAPM could understate the cost of equity significantly according to a company's size. This was further demonstrated in the SBBI Yearbook which indicated that the returns for stocks in lower deciles (i.e., smaller stocks) had returns in excess of those shown by the simple CAPM. In this regard, the Water Group had an average market capitalization of its equity of \$490 million which would place it in the seventh decile according to the size of the companies traded on the NYSE/AMEX/NASDAQ. The Gas Distribution Group's market capitalization is \$1,148 million placing it in the fifth decile category. Therefore, the Water Group must be viewed as a portfolio of low-cap 1236 stocks consisting of those in the 6th through 8th deciles and the Gas 1237 Distribution Group is a mid-cap portfolio consisting of the 3rd through 5th 1238 deciles. According to the SBBI 2001 Yearbook, this would indicate a size 1239 premium above the CAPM cost rate of 1.42% for the Water Group and 1240 0.72% for the Gas Distribution Group. Absent such an adjustment, the 1241 CAPM would understate the required return unless the average size of the 1242 groups are considered. The CAPM results would be 13.13% (11.71% + 1243 1.42%) with the size adjustment for the Water Group and 12.26% (11.54%) 1244 + 0.72%) with the size adjustment for the Gas Distribution Group. 1245

VIII. CREDIT QUALITY ISSUES AND CONCLUSION

57. 1246 Q. What credit quality issues must be considered as part of a fair rate of 1247 return determination for the Company?

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The Company must have the financial strength that will, at a minimum, permit it to maintain a financial profile that is commensurate with the requirements to obtain a solid investment grade bond rating. Although the Company does not have a public rating on its securities, the Company must have the financial strength characteristics which would support the credit quality that is equivalent to the investment grade rating. An affiliate -- American Water Capital Corporation ("AWCC") -- has recently taken on the role of raising debt from investors for the benefit of IAWC and other utility subsidiaries of AWW. The debt outstanding of IAWC continues to represent obligations of the Company to either investors

directly or indirectly through AWCC. Indeed, the majority of the
Company's debt outstanding continues to be held directly by investors.

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By using the Company's own capital structure ratios, it permits direct confirmation of the types of ratios used in credit analysis. This is important because the Company must contribute to the ability of AWCC to issue debt and avoid any cross-subsidization that would occur among affiliates, if weaker companies "traded on" the stronger financial condition of other affiliates, and for each affiliate to obtain an allocation of capital from AWCC. It is important, therefore, that the Commission provide the Company with an opportunity to experience an adequate rate of return so that the Company's pre-tax interest coverage conforms with the standards for an A credit quality rating, which I will subsequently discuss.

A variety of quantitative and qualitative measures must be considered when assessing the credit quality of an appropriate rate of return on common equity. In quantitative terms, two of the measures of credit quality considered by the bond rating agencies are debt leverage and pre-tax interest coverage. In the area of coverage, the rate of return on common equity represents a critical component because it is the equity return that provides the margin whereby an interest coverage multiple greater than one is realized.

1278 58. Q. Why is it important that a utility maintain strong credit quality?

I analyzed the Company's proposed rate of return by reference to two benchmarks of credit quality in order to satisfy the capital attraction and maintenance of credit standards of a fair rate of return. It is important that the Commission provide the Company with a reasonable opportunity to achieve adequate credit quality so that its financial condition is commensurate with its service obligations to customers. In the area of fixed charge coverage, the rate of return on common equity represents a critical component because it is the equity return that provides the margin whereby interest charges are earned more than one time. In this regard, coverage of the Company's senior capital costs reveals the level of protection that IAWC can supply for its fixed obligations. Normally, before-income tax coverage is used for the purpose of a company's debt interest coverage and overall after-income tax coverage is the measure employed with regard to interest charges and preferred stock dividends.

Public utilities must compete in the capital markets to attract needed future capital and, as such, interest coverage should be used as a test to measure the adequacy of the rate of return. Of course, it is not the only factor to be considered in testing the appropriate rate of return and must be viewed in relation to an individual company's degree of financial leverage and cash flow benchmarks. Maintenance of a strong A bond rating financial profile is the appropriate regulatory objective and an AA bond rating should be encouraged. Although IAWC does not have a current credit quality rating from Standard & Poor's Corporation ("S&P") and Moody's Investor Service, Inc. ("Moody's"), the objective should be the opportunity to attain an A bond rating. In my opinion, an A bond

1304 rating is the minimum goal necessary to provide a public utility with a 1305 sufficient degree of financial flexibility in order to attract capital on 1306 reasonable terms during all economic conditions. Customers benefit from 1307 strong credit quality because the Company will be able to attain lower 1308 financing costs that are passed on to customers in the form of a lower 1309 embedded cost of debt. 1310 59. Q. What measures of credit quality have you considered in the context of the

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Q. What measures of credit quality have you considered in the context of the Company's proposed rate of return?

Using a 37.5805% composite federal and state income tax rate, Schedule 1 of IAWC Exhibit 8.0 shows that the pre-tax coverage of interest expense would be 3.62 times assuming that the Company could actually earn its 8.01% weighted average cost of capital. The fixed charge coverages shown on Schedule 1 of IAWC Exhibit 8.0 were developed from the components used to calculate the weighted average cost of capital using the statutory federal and state income tax rates. Again, those coverages assume that the Company will be able to actually achieve an 11.015% rate of return on common equity that I recommend in this proceeding. The leverage shown on Schedule 1 of IAWC Exhibit 8.0 indicates a debt ratio of 54.85%. The pre-tax interest coverage and debt leverage shown on Schedule 1 of IAWC Exhibit 8.0 should be viewed in the context of S&P bond rating criteria that I previously discussed. The credit quality benchmarks established by S&P for a business profile "3" include pre-tax interest coverage of 2.8 times to 3.4 times and debt leverage of 47.5% to

1327 53.0% for an A bond rating. Therefore, the rate of return that IAWC has 1328 requested in this proceeding is reasonable. 1329 60. Q. What is your conclusion concerning the Company's cost of equity? 1330 A. Based upon the application of a variety of methods and models described 1331 previously, it is my opinion that the Company's cost of equity is at least 1332 11.015%. It is essential that the Commission employ a variety of 1333 techniques to measure the Company's cost of equity because of the 1334 limitations and infirmities that are inherent in each method. Indeed, my 1335 studies indicate that the Company's 11.015% rate of return on common 1336 equity is within the range of the results shown by the Water Group and the 1337 Gas Distribution Group. In reaching my conclusion that the Company's rate of return on common equity is 11.015%, I have considered the array 1338 of equity cost rates that would justify an equity return in the range of 1339 1340 10.84% to 12.12%. I have recommended an 11.015% return on equity in 1341 order to help minimize the magnitude of the proposed rate increase. 1342 Does this conclude your prepared direct testimony? 61. Q. 1343 Yes. A.

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EDUCATIONAL BACKGROUND, BUSINESS EXPERIENCE AND QUALIFICATIONS

I was awarded a degree of Bachelor of Science in Business Administration by Drexel University in 1971. While at Drexel, I participated in the Cooperative Education Program which included employment, for one year, with American Water Works Service Company, Inc., as an internal auditor, where I was involved in the audits of several operating water companies of the American Water Works System and participated in the preparation of annual reports to regulatory agencies and assisted in other general accounting matters.

Upon graduation from Drexel University, I was employed by American Water Works Service Company, Inc., in the Eastern Regional Treasury Department where my duties included preparation of rate case exhibits for submission to regulatory agencies, as well as responsibility for various treasury functions of the thirteen New England operating subsidiaries.

In 1973, I joined the Municipal Financial Services Department of Betz Environmental Engineers, a consulting engineering firm, where I specialized in financial studies for municipal water and wastewater systems.

In 1974, I joined Associated Utility Services, Inc., now known as AUS Consultants. I held various positions with the Utility Services Group of AUS Consultants, concluding my employment there as a Senior Vice President.

In 1994, I formed P. Moul & Associates, an independent financial and regulatory consulting firm. In my capacity as Managing Consultant and for the past twenty-eight years, I have continuously studied the rate of return requirements for cost of service-regulated firms. In this regard, I have supervised the preparation of rate of return studies which were employed in connection with my testimony and in the past

for other individuals. I have presented direct testimony on the subject of fair rate of return, evaluated rate of return testimony of other witnesses, and presented rebuttal testimony.

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My studies and prepared direct testimony have been presented before twenty-eight (28) federal, state and municipal regulatory commissions, consisting of: the Federal Energy Regulatory Commission; state public utility commissions in Alabama, Connecticut, Delaware, Florida, Georgia, Hawaii, Illinois, Indiana, Iowa, Kentucky, Maine, Maryland, Massachusetts, Michigan, Minnesota, Missouri, New Hampshire, New Jersey, New York, North Carolina, Ohio, Tennessee, Pennsylvania, South Carolina, Virginia, and West Virginia; and the Philadelphia Gas Commission. My testimony has been offered in over 200 rate cases involving electric power, natural gas distribution and transmission, resource recovery, solid waste collection and disposal, telephone, wastewater, and water service utility companies. While my testimony has involved principally fair rate of return and financial matters, I have also testified on capital allocations, capital recovery, cash working capital, income taxes, factoring of accounts receivable, and take-or-pay expense recovery. My testimony has been offered on behalf of municipal and investorowned public utilities and for the staff of a regulatory commission. I have also testified at an Executive Session of the State of New Jersey Commission of Investigation concerning the BPU regulation of solid waste collection and disposal.

I was a co-author of a verified statement submitted to the Interstate Commerce Commission concerning the 1983 Railroad Cost of Capital (Ex Parte No. 452). I was also co-author of comments submitted to the Federal Energy Regulatory Commission regarding the Generic Determination of Rate of Return on Common Equity for Public Utilities in 1985, 1986 and 1987 (Docket Nos. RM85-19-000, RM86-12-000, RM87-35-000 and RM88-25-000). Further, I have been the consultant to the New York Chapter of the National Association of Water Companies which represented the water utility group

in the Proceeding on Motion of the Commission to Consider Financial Regulatory Policies for New York

48 Utilities (Case 91-M-0509). I have also submitted comments to the Federal Energy Regulatory

49 Commission in its Notice of Proposed Rulemaking (Docket No. RM99-2-000) concerning Regional

Transmission Organizations and on behalf of the Edison Electric Institute in its intervention in the case of

51 Southern California Edison Company (Docket No. ER97-2355-000).

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In late 1978, I arranged for the private placement of bonds on behalf of an investor-owned public utility. I have assisted in the preparation of a report to the Delaware Public Service Commission relative to the operations of the Lincoln and Ellendale Electric Company. I was also engaged by the Delaware P.S.C. to review and report on the proposed financing and disposition of certain assets of Sussex Shores Water Company (P.S.C. Docket Nos. 24-79 and 47-79). I was a co-author of a Report on Proposed Mandatory Solid Waste Collection Ordinance prepared for the Board of County Commissioners of Collier County, Florida.

I have been a consultant to the Bucks County Water and Sewer Authority concerning rates and charges for wholesale contract service with the City of Philadelphia. My municipal consulting experience also included an assignment for Baltimore County, Maryland, regarding the City/County Water Agreement for Metropolitan District customers (Circuit Court for Baltimore County in Case 34/153/87-CSP-2636).

I am a member of the Society of Utility and Regulatory Financial Analysis (formerly the National Society of Rate of Return Analysts) and have attended several Financial Forums sponsored by the Society. I attended the first National Regulatory Conference at the Marshall-Wythe School of Law, College of William and Mary. I also attended an Executive Seminar sponsored by the Colgate Darden Graduate Business School of the University of Virginia concerning Regulated Utility Cost of Equity and the Capital Asset Pricing Model. In October 1984, I attended a Standard & Poor's Seminar on the

- 69 Approach to Municipal Utility Ratings, and in May 1985, I attended an S&P Seminar on
- 70 Telecommunications Ratings.
- 71 My lecture and speaking engagements include:

72	<u>Date</u>	Occasion	Sponsor
73	April 2001	Thirty-third Financial Fo	rum Society of Utility & Regulatory
74			Financial Analysts
75	December 2000	Pennsylvania Public Utili	ity Pennsylvania Bar Institute
76		Law Conference:	
77		Non-traditional Players	S
78		In the Water Industry	
79	July 2000	EEI Member Workshop	
80		Developing Incentives	
81		Application and Proble	
82	February 2000	The Sixth Annual	Exnet and Bruder, Gentile &
83		FERC Briefing	Marcoux, LLP
84	March 1994	Seventh Annual	Electric Utility
85		Proceeding	Business Environment
86			Conference
87	May 1993	Financial School	New England Gas Assoc.
88	April 1993	Twenty-Fifth	National Society of Rate
89		Financial Forum	of Return Analysts
90	June 1992	Rate and Charges	American Water Works
91		Subcommittee	Association
92		Annual Conference	
93	May 1992	Rates School	New England Gas Assoc.
94	October 1989	Seventeenth Annual	Water Committee of the
95		Eastern Utility	National Association
96		Rate Seminar	of Regulatory
97			Utility Commissioners
98			Florida Public Service
99			Service Commission and
100			University of Utah
101	October 1988	Sixteenth Annual	Water Committee of the
102		Eastern Utility	National Association
103		Rate Seminar	of Regulatory Utility
104			Commissioners, Florida
105			Public Service
106			Commission and Univer-
107			sity of Utah
108	May 1988	Twentieth Financial	National Society of
109		Forum	Rate of Return Analysts

110 111 112 113 114 115 116	October 1987	Fifteenth Annual Eastern Utility Rate Seminar	Water Committee of the National Association of Regulatory Utility Commissioners, Florida Public Service Commis- sion and University of Utah
117	September 1987	Rate Committee	American Gas Association
118	-	Meeting	
119		-	
120	<u>Date</u>	Occasion	<u>Sponsor</u>
121			
122	May 1987	Pennsylvania	National Association of
123		Chapter	Water Companies
124		annual meeting	
125	October 1986	Eighteenth	National Society of Rate
126		Financial	of Return
127		Forum	
128	October 1984	Fifth National	American Bar Association
129		on Utility	
130		Ratemaking	
131		Fundamentals	
132	March 1984	Management Semina	r New York State Telephone
133			Association
134	February 1983	The Cost of Capital	Temple University, School
135		Seminar	of Business Admin.
136	May 1982	A Seminar on	New Mexico State
137		Regulation	University, Center for
138		and The Cost of	Business Research
139	0 1 10 70	Capital	and Services
140	October 1979	Economics of	Brown University
141		Regulation	

RATESETTING PRINCIPLES

Under traditional cost of service regulation, an agency engaged in ratesetting, such as the Commission, serves as a substitute for competition. In setting rates, a regulatory agency must carefully consider the public's interest in reasonably priced, as well as safe and reliable, service. The level of rates must also provide an opportunity to earn a rate of return for the public utility and its investors that is commensurate with the risk to which the invested capital is exposed so that the public utility has access to the capital required to meet its service responsibilities to its customers. Without an opportunity to earn a fair rate of return, a public utility will be unable to attract sufficient capital required to meet its responsibilities over time.

It is important to remember that regulated firms must compete for capital in a global market with non-regulated firms, as well as municipal, state and federal governments. Traditionally, a public utility has been responsible under its service agreements for providing a particular type of service to its customers within a specific market area. Although this relationship with its customers has been changing, it remains quite different from a non-regulated firm which is free to enter and exit competitive markets in accordance with available business opportunities.

As established by the landmark <u>Bluefield</u> and <u>Hope</u> cases,¹ several tests must be satisfied to demonstrate the fairness or reasonableness of the rate of return. These tests include a determination of whether the rate of return is (i) similar to that of other financially sound businesses having similar or comparable risks, (ii) sufficient to ensure confidence in the financial integrity of the public utility, and (iii) adequate to maintain and support the credit of the utility, thereby enabling it to attract, on a reasonable cost basis, the funds necessary to satisfy its capital requirements so that it can meet the obligation to

Bluefield Water Works & Improvement Co. v. P.S.C. of West Virginia, 262 U.S. 679 (1923) and F.P.C. v.

22 provide adequate and reliable service to the public.

A fair rate of return must not only provide the utility with the ability to attract new capital, it must also be fair to existing investors. An appropriate rate of return which may have been reasonable at one point in time may become too high or too low at a subsequent point in time, based upon changing business risks, economic conditions and alternative investment opportunities. When applying the standards of a fair rate of return, it must be recognized that the end result must provide for the payment of interest on the company's debt, the payment of dividends on the company's stock, the recovery of costs associated with securing capital, the maintenance of reasonable credit quality for the company, and support of the company's financial condition, which today would include those measures of financial performance in the areas of interest coverage and adequate cash flow derived from a reasonable level of earnings.

EVALUATION OF RISK

The rate of return required by investors is directly linked to the perceived level of risk. The greater the risk of an investment, the higher is the required rate of return necessary to compensate for that risk, all else being equal. Because investors will seek the highest rate of return available, considering the risk involved, the rate of return must at least equal the investor-required, market-determined cost of capital if public utilities are to attract the necessary investment capital on reasonable terms.

In the measurement of the cost of capital, it is necessary to assess the risk of a firm. The level of risk for a firm is often defined as the uncertainty of achieving expected performance, and is sometimes viewed as a probability distribution of possible outcomes. Hence, if the uncertainty of achieving an expected outcome is high, the risk is also high. As a consequence, high-risk firms must offer investors higher returns than low risk firms which pay less to attract capital from investors. This is because the level of uncertainty, or risk of not realizing expected returns, establishes the compensation required by investors in the capital markets. Of course, the risk of a firm must also be considered in the context of its ability to actually experience adequate earnings which conform to a fair rate of return. Thus, if there is a high probability that a firm will not perform well due to fundamentally poor market conditions, investors will demand a higher return.

The investment risk of a firm is comprised of its business risk and financial risk. Business risk is all risk other than financial risk, and is sometimes defined as the staying power of the market demand for a firm's product or service and the resulting inherent uncertainty of realizing expected pre-tax returns on the firm's assets. Business risk encompasses all operating factors, e.g., productivity, competition, management ability, etc. that bear upon the expected pre-tax operating income attributed to the fundamental nature of a firm's business. Financial risk results from a firm's use of borrowed funds (or similar sources of capital

with fixed payments) in its capital structure, i.e., financial leverage. Thus, if a firm did not employ financial leverage by borrowing any capital, its investment risk would be represented by its business risk.

It is important to note that in evaluating the risk of regulated companies, financial leverage cannot be considered in the same context as it is for non-regulated companies. Financial leverage has a different meaning for regulated firms than for non-regulated companies. For regulated public utilities, the cost of service formula gives the benefits of financial leverage to consumers in the form of lower revenue requirements. For non-regulated companies, all benefits of financial leverage are retained by the common stockholder. Although retaining none of the benefits, regulated firms bear the risk of financial leverage. Therefore, a regulated firm's rate of return on common equity must recognize the greater financial risk shown by the higher leverage typically employed by public utilities.

Although no single index or group of indices can precisely quantify the relative investment risk of a firm, financial analysts use a variety of indicators to assess that risk. For example, the creditworthiness of a firm is revealed by its bond ratings. If the stock is traded, the price-earnings multiple, dividend yield, and beta coefficients (a statistical measure of a stock's relative volatility to the rest of the market) provide some gauge of overall risk. Other indicators, which are reflective of business risk, include the variability of the rate of return on equity, which is indicative of the uncertainty of actually achieving the expected earnings; operating ratios (the percentage of revenues consumed by operating expenses, depreciation, and taxes other than income tax), which are indicative of profitability; the quality of earnings, which considers the degree to which earnings are the product of accounting principles or cost deferrals; and the level of internally generated funds. Similarly, the proportion of senior capital in a company's capitalization is the measure of financial risk which is often analyzed in the context of the equity ratio (i.e., the complement of the debt ratio).

COST OF EQUITY--GENERAL APPROACH

Through a fundamental financial analysis, the relative risk of a firm must be established prior to the determination of its cost of equity. Any rate of return recommendation which lacks such a basis will inevitably fail to provide a utility with a fair rate of return except by coincidence. With a fundamental risk analysis as a foundation, standard financial models can be employed by using informed judgment. The methods which have been employed to measure the cost of equity include: the Discounted Cash Flow ("DCF") model, the Risk Premium ("RP") approach, the Capital Asset Pricing Models ("CAPM") and the Comparable Earnings ("CE") approach.

The traditional DCF model, while useful in providing some insight into the cost of equity, is not an approach that should be used exclusively. The divergence of stock prices from company-specific fundamentals can provide a misleading cost of equity calculation. As reported in The Wall Street Journal on June 6, 1991, a statistical study published by Goldman Sachs indicated that only 35% of stock price growth in the 1980's could be attributed to earnings and interest rates. Further, 38% of the rise in stock prices during the 1980's was attributed to unknown factors. The Goldman Sachs study highlights the serious limitations of a model, such as DCF, which is founded upon identification of specific variables to explain stock price growth. That is to say, when stock price growth exceeds growth in a company's earnings per share, models such as DCF will misspecify investor expected returns which are comprised of capital gains, as well as dividend receipts. As such, a combination of methods should be used to measure the cost of equity.

The Risk Premium analysis is founded upon the prospective cost of long-term debt, i.e., the yield that the public utility must offer to raise long-term debt capital directly from investors. To that yield must be added a risk premium in recognition of the greater risk of common equity over debt. This additional

risk is, of course, attributable to the fact that the payment of interest and principal to creditors has priority
over the payment of dividends and return of capital to equity investors. Hence, equity investors require a
higher rate of return than the yield on long-term corporate bonds.

The CAPM is a model not unlike the traditional Risk Premium. The CAPM employs the yield on a risk-free interest-bearing obligation plus a premium as compensation for risk. Aside from the reliance on the risk-free rate of return, the CAPM gives specific quantification to systematic (or market) risk as measured by beta.

The Comparable Earnings approach measures the returns expected/experienced by other non-regulated firms and has been used extensively in rate of return analysis for over a half century. However, its popularity diminished in the 1970s and 1980s with the popularization of market-based models. Recently, there has been renewed interest in this approach. Indeed, the financial community has expressed the view that the regulatory process must consider the returns which are being achieved in the non-regulated sector so that public utilities can compete effectively in the capital markets. Indeed, with additional competition being introduced throughout the traditionally regulated pipeline and utility industries, returns expected to be realized by non-regulated firms have become increasing relevant in the ratesetting process. The Comparable Earnings approach considers directly those requirements and it fits the established standards for a fair rate of return set forth in the Bluefield and Hope decisions. The Hope decision requires that a fair return for a utility must be equal to that earned by firms of comparable risk.

DISCOUNTED CASH FLOW ANALYSIS

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Discounted Cash Flow ("DCF") theory seeks to explain the value of an economic or financial asset as the present value of future expected cash flows discounted at the appropriate risk-adjusted rate of return. Thus, if \$100 is to be received in a single payment 10 years subsequent to the acquisition of an asset, and the appropriate risk-related interest rate is 8%, the present value of the asset would be \$46.32 (Value = $$100 \div (1.08)^{10}$) arising from the discounted future cash flow. Conversely, knowing the present \$46.32 price of an asset (where price = value), the \$100 future expected cash flow to be received 10 years hence shows an 8% annual rate of return implicit in the price and future cash flows expected to be received. In its simplest form, the DCF theory considers the number of years from which the cash flow will be derived and the annual compound interest rate which reflects the risk or uncertainty associated with the cash flows. It is appropriate to reiterate that the dollar values to be discounted are future cash flows. DCF theory is flexible and can be used to estimate value (or price) or the annual required rate of return under a wide variety of conditions. The theory underlying the DCF methodology can be easily illustrated by utilizing the investment horizon associated with a preferred stock not having an annual sinking fund provision. In this case, the investment horizon is infinite, which reflects the perpetuity of a preferred stock. If P represents price, Kp is the required rate of return on a preferred stock, and D is the annual

$$P_0 = \frac{D_1}{(1 + Kp)} + \frac{D_2}{(1 + Kp)^2} + \frac{D_3}{(1 + Kp)^3} + \dots + \frac{D_n}{(1 + Kp)^n}$$

dividend (P and D with time subscripts), the value of a preferred share is equal to the present value of the

dividends to be received in the future discounted at the appropriate risk-adjusted interest rate, Kp. In this

- 20 circumstance:
- If $D_1 = D_2 = D_3 = \dots D_n$, as is the case for preferred stock, and n approaches infinity, as is the case for
- 22 non-callable preferred stock without a sinking fund, then this equation reduces to:

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$$P_0 = \frac{D_1}{Kp}$$

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- 26 This equation can be used to solve for the annual rate of return on a preferred stock when the current
- 27 price and subsequent annual dividends are known. For example, with $D_1 = \$1.00$, and $P_0 = \$10$, then Kp
- $= $1.00 \div $10, \text{ or } 10\%.$
- The dividend discount equation, first shown, is the generic DCF valuation model for all equities,
- both preferred and common. While preferred stock generally pays a constant dividend, permitting the
- simplification subsequently noted, common stock dividends are not constant. Therefore, absent some
- other simplifying condition, it is necessary to rely upon the generic form of the DCF. If, however, it is
- assumed that $D_1, D_2, D_3 \dots D_n$ are systematically related to one another by a constant growth rate (g), so
- that $D_0(1+g) = D_1$, $D_1(1+g) = D_2$, $D_2(1+g) = D_3$ and so on approaching infinity, and if Ks (the
- required rate of return on a common stock) is greater than g, then the DCF equation can be reduced to:

$$P_0 = \frac{D_1}{Ks - g} \text{ or } P_0 = \frac{D_0 (1 + g)}{Ks - g}$$

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which is the periodic form of the "Gordon" model. 1 Proof of the DCF equation is found in all modern

¹ Although the popular application of the DCF model is often attributed to the work of Myron J. Gordon in the

basic finance textbooks. This DCF equation can be easily solved as:

$$Ks = \frac{D_0 (1+g)}{P_0} + g$$

which is the periodic form of the Gordon Model commonly applied in estimating equity rates of return in rate cases. When used for this purpose, Ks is the annual rate of return on common equity demanded by investors to induce them to hold a firm's common stock. Therefore, the variables D_0 , P_0 and g must be estimated in the context of the market for equities, so that the rate of return, which a public utility is permitted the opportunity to earn, has meaning and reflects the investor-required cost rate.

Application of the Gordon model with market derived variables is straightforward. For example, using the most recent prior annualized dividend (D_0) of \$0.80, the current price (P_0) of \$10.00, and the investor expected dividend growth rate (g) of 5%, the solution of the DCF formula provides a 13.4% rate of return. The dividend yield component in this instance is 8.4%, and the capital gain component is 5%, which together represent the total 13.4% annual rate of return required by investors. The capital gain component of the total return may be calculated with two adjacent future year prices. For example, in the eleventh year of the holding period, the price per share would be \$17.10 as compared with the price per share of \$16.29 in the tenth year which demonstrates the 5% annual capital gain yield.

Some DCF devotees believe that it is more appropriate to estimate the required return on equity with a model which permits the use of multiple growth rates. This may be a plausible approach to DCF, where investors expect different dividend growth rates in the near term and long run. If two growth rates, one near term and one long-run, are to be used in the context of a price (P_0) of \$10.00, a dividend (D_0) of \$0.80, a near-term growth rate of 5.5%, and a long-run expected growth rate of 5.0% beginning at

year 6, the required rate of return is 13.57% solved with a computer by iteration.

Use of DCF in Ratesetting

The DCF method can provide a misleading measure of the cost of equity in the ratesetting process when stock prices diverge from book values by a significant margin. When the difference between share values and book values is significant, the results from the DCF can result in a misspecified cost of equity when those results are applied to book value. This is because investor expected returns, as described by the DCF model, are related to the market value of common stock. This discrepancy is shown by the following example. If it is assumed, hypothetically, that investors require a 12.5% return on their common stock investment value (i.e., the market price per share) when share values represent 150% of book value, investors would require a total annual return of \$1.50 per share on a \$12.00 market value to realize their expectations. If, however, this 12.5% market-determined cost rate is applied to an original cost rate base which is equivalent to the book value of common stock of \$8.00 per share, the utility's actual earnings per share would be only \$1.00. This would result in a \$.50 per share earnings shortfall which would deny the utility the ability to satisfy investor expectations.

As a consequence, a utility could not withstand these DCF results applied in a rate case and also sustain its financial integrity. This is because \$1.00 of earnings per share and a 75% dividend payout ratio would provide earnings retention growth of just 3.125% (i.e., $$1.00 \times .75 = 0.75 , and $$1.00 - $0.75 = $0.25 \div $8.00 = 3.125\%$). In this example, the earnings retention growth rate plus the 6.25% dividend yield ($$0.75 \div 12.00) would equal 9.375% (6.25% + 3.125%) as indicated by the DCF model. This DCF result is the same as the utility's rate of dividend payments on its book value (i.e., $$0.75 \div $8.00 = 9.375\%$). This situation provides the utility with no earnings cushion for its dividend payment because the DCF result equals the dividend rate on book value (i.e., both rates are 9.375% in the example).

Moreover, if the price employed in my example were higher than 150% of book value, a "negative" earnings cushion would develop and cause the need for a dividend reduction because the DCF result would be less than the dividend rate on book value. For these reasons, the usefulness of the DCF method significantly diminishes as market prices and book values diverge.

Further, there is no reason to expect that investors would necessarily value utility stocks equal to their book value. In fact, it is rare that utility stocks trade at book value. Moreover, high market-to-book ratios may be reflective of general market sentiment. Were regulators to use the results of a DCF model that fails to produce the required return when applied to an original cost rate base, they would penalize a company with high market-to-book ratios. This clearly would penalize a regulated firm and its investors that purchased the stock at its current price. When investor expectations are not fulfilled, the market price per share will decline and a new, different equity cost rate would be indicated from the lower price per share. This condition suggests that the current price would be subject to disequilibrium and would not allow a reasonable calculation of the cost of equity. This situation would also create a serious disincentive for management initiative and efficiency. Within that framework, a perverse set of goals and rewards would result, i.e., a high authorized rate of return in a rate case would be the reward for poor financial performance, while low rates of return would be the reward for good financial performance.

Dividend Yield

The historical annual dividend yields for the Water Group are shown on Schedule 3 of IAWC Exhibit 8.0. The 1997-2001 five-year average dividend yield was 3.9% for the Water Group. As shown on Schedule 4 of IAWC Exhibit 8.0, the 1997-2001 five-year average dividend yield was 4.9% for the Gas Distribution Group. The monthly dividend yields for the past twelve months are shown graphically on Schedule 6 of IAWC Exhibit 8.0. These dividend yields reflect an adjustment to the month-end closing

prices to remove the pro rata accumulation of the quarterly dividend amount since the last ex-dividend date.

The ex-dividend date usually occurs two business days before the record date of the dividend (i.e., the date by which a shareholder must own the shares to be entitled to the dividend payment—usually about two to three weeks prior to the actual payment). During a quarter (here defined as 91 days), the price of a stock moves up rateably by the dividend amount as the ex-dividend date approaches. The stock's price then falls by the amount of the dividend on the ex-dividend date. Therefore, it is necessary to calculate the fraction of the quarterly dividend since the time of the last ex-dividend date and to remove that amount from the price. This adjustment reflects normal recurring pricing of stocks in the market, and establishes a price which will reflect the true yield on a stock.

A six-month average dividend yield has been used to recognize the prospective orientation of the ratesetting process as explained in the direct testimony. For the purpose of a DCF calculation, the average dividend yields must be adjusted to reflect the prospective nature of the dividend payments, i.e., the higher expected dividends for the future rather than the recent dividend payment annualized. An adjustment to the dividend yield component, when computed with annualized dividends, is required based upon investor expectation of quarterly dividend increases.

The procedure to adjust the average dividend yield for the expectation of a dividend increase during the initial investment period will be at a rate of one-half the growth component, developed below.

$$K = \frac{D_0(1+g)^0 + D_0(1+g)^0 + D_0(1+g)^l + D_0(1+g)^l}{P_0} + g$$

The DCF equation, showing the quarterly dividend payments as D_{θ} , may be stated in this fashion:

The adjustment factor, based upon one-half the expected growth rate developed in my direct testimony, will be 2.875% (5.75% x .5) for the Water Group and 3.000% (6.00% x .5) for the Gas Distribution Group, which assumes that two dividend payments will be at the expected higher rate during the initial investment period. Using the six-month average dividend yield as a base, the prospective (forward) dividend yield would be 3.47% (3.37% x 1.02875) for the Water Group and 5.29% (5.14% x 1.03000) for the Gas Distribution Group.

Another DCF model that reflects the discrete growth in the quarterly dividend (D_{θ}) is as follows:

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$$K = \frac{D_0 (1+g)^{.25} + D_0 (1+g)^{.50} + D_0 (1+g)^{.50} + D_0 (1+g)^{.50}}{P_0} + g$$

This procedure confirms the reasonableness of the forward dividend yield previously calculated. The quarterly discrete adjustment provides a dividend yield of 3.49% (3.37% x 1.03569) for the Water Group and 5.33% (5.14% x 1.03723) for the Gas Distribution Group. The use of an adjustment is required for the periodic form of the DCF in order to properly recognize that dividends grow on a discrete basis.

In either of the preceding DCF dividend yield adjustments, there is no recognition for the compound returns attributed to the quarterly dividend payments. Investors have the opportunity to reinvest quarterly dividend receipts. Recognizing the compounding of the periodic quarterly dividend payments (D_0) , results in a third DCF formulation:

$$k = \left[\left(1 + \frac{D_0}{P_0} \right)^4 - 1 \right] + g$$

This DCF equation provides no further recognition of growth in the quarterly dividend. Combining discrete quarterly dividend growth with quarterly compounding would provide the following DCF

$$k = \left[\left(1 + \frac{D_0 (1+g)^{25}}{P_0} \right)^4 - 1 \right] + g$$

formulation, stating the quarterly dividend payments (D_0) :

A compounding of the quarterly dividend yield provides another procedure to recognize the necessity for an adjusted dividend yield. The unadjusted average quarterly dividend yield was 0.8425% ($3.37\% \div 4$) for the Water Group and 1.2850% ($5.14\% \div 4$) for the Gas Distribution Group. The compound dividend yield would be 3.46% (1.00854^4 - 1) for the Water Group and 5.32% (1.01304^4 -1) for the Gas Distribution Group, recognizing quarterly dividend payments in a forward-looking manner. These dividend yields conform with investors' expectations in the context of reinvestment of their cash dividend.

For the Water Group, a 3.47% forward-looking dividend yield is the average $(3.47\% + 3.49\% + 3.46\% = 10.42\% \div 3)$ of the adjusted dividend yield using the form D_0/P_0 (1+.5g), the dividend yield recognizing discrete quarterly growth, and the quarterly compound dividend yield with discrete quarterly growth. For the Gas Distribution Group, the average adjusted dividend yield is 5.31% (5.29% + 5.33% + 5.32% = 15.94% \div 3).

151 Growth Rate

If viewed in its infinite form, the DCF model is represented by the discounted value of an endless stream of growing dividends. It would, however, require 100 years of future dividend payments so that the discounted value of those payments would equate to the present price so that the discount rate and the rate of return shown by the simplified Gordon form of the DCF model would be about the same. A century of dividend receipts represents an unrealistic investment horizon from almost any perspective. Because stocks are not held by investors forever, the growth in the share value (i.e., capital appreciation, or capital gains yield) is most relevant to investors' total return expectations. Hence, investor expected returns in the equity market are provided by capital appreciation of the investment as well as receipt of dividends. As such, the sale price of a stock can be viewed as a liquidating dividend which can be discounted along with the annual dividend receipts during the investment holding period to arrive at the investor expected return.

In its constant growth form, the DCF assumes that with a constant return on book common equity and constant dividend payout ratio, a firm's earnings per share, dividends per share and book value per share will grow at the same constant rate, absent any external financing by a firm. Because these constant growth assumptions do not actually prevail in the capital markets, the capital appreciation potential of an equity investment is best measured by the expected growth in earnings per share. Since the traditional form of the DCF assumes no change in the price-earnings multiple, the value of a firm's equity will grow at the same rate as earnings per share. Hence, the capital gains yield is best measured by earnings per share growth using company-specific variables.

Investors consider both historical and projected data in the context of the expected growth rate for a firm. An investor can compute historical growth rates using compound growth rates or growth rate

trend lines. Otherwise, an investor can rely upon published growth rates as provided in widely-circulated, influential publications. However, a traditional constant growth DCF analysis that is limited to such inputs suffers from the assumption of no change in the price-earnings multiple, i.e., that the value of a firm's equity will grow at the same rate as earnings. Some of the factors which actually contribute to investors' expectations of earnings growth and which should be considered in assessing those expectations, are: (i) the earnings rate on existing equity, (ii) the portion of earnings not paid out in dividends, (iii) sales of additional common equity, (iv) reacquisition of common stock previously issued, (v) changes in financial leverage, (vi) acquisitions of new business opportunities, (vii) profitable liquidation of assets, and (viii) repositioning of existing assets. The realities of the equity market regarding total return expectations, however, also reflect factors other than these inputs. Therefore, the DCF model contains overly restrictive limitations when the growth component is stated in terms of earnings per share (the basis for the capital gains yield) or dividends per share (the basis for the infinite dividend discount model). In these situations, there is inadequate recognition of the capital gains yields arising from stock price growth which could exceed earnings or dividends growth.

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To assess the growth component of the DCF, analysts' projections of future growth influence investor expectations as explained above. One influential publication is <u>The Value Line Investment Survey</u> which contains estimated future projections of growth. <u>The Value Line Investment Survey</u> provides growth estimates which are stated within a common economic environment for the purpose of measuring relative growth potential. The basis for these projections is the Value Line 3 to 5 year hypothetical economy. The Value Line hypothetical economic environment is represented by components and subcomponents of the National Income Accounts which reflect in the aggregate assumptions concerning the unemployment rate, manpower productivity, price inflation, corporate income tax rate, high-grade

corporate bond interest rates, and Fed policies. Individual estimates begin with the correlation of sales, earnings and dividends of a company to appropriate components or subcomponents of the future National Income Accounts. These calculations provide a consistent basis for the published forecasts. Value Line's evaluation of a specific company's future prospects are considered in the context of specific operating characteristics that influence the published projections. Of particular importance for regulated firms, Value Line considers the regulatory quality, rates of return recently authorized, the historic ability of the firm to actually experience the authorized rates of return, the firm's budgeted capital spending, the firm's financing forecast, and the dividend payout ratio. The wide circulation of this source and frequent reference to Value Line in financial circles indicate that this publication has an influence on investor judgment with regard to expectations for the future.

There are other sources of earnings growth forecasts. One of these sources is the Institutional Brokers Estimate System ("IBES"). The IBES service provides data on consensus earnings per share forecasts and five-year earnings growth rate estimates. The earnings estimates are obtained from financial analysts at brokerage research departments and from institutions whose securities analysts are projecting earnings for companies in the IBES universe of companies. The IBES forecasts provide the basis for the earnings estimates published in the <u>S&P Earnings Guide</u> which covers 3000 publicly traded stocks. Other services that tabulate earnings forecasts and publish them are Zacks Investment Research, First Call/Thomson Financial, and Market Guide. As with the IBES forecasts, Zacks, First Call/Thomson and Market Guide provide consensus forecasts collected from analysts for most publically traded companies.

In each of these publications, forecasts of earnings per share for the current and subsequent year receive prominent coverage. That is to say, IBES, Zacks, First Call/Thomson, Market Guide, and Value Line show estimates of current-year earnings and projections for the next year. While the DCF model

typically focusses upon long-run estimates of growth, stock prices are clearly influenced by current and near-term earnings prospects. Therefore, the near-term earnings per share growth rates should also be factored into a growth rate determination.

Although forecasts of future performance are investor influencing², equity investors may also rely upon the observations of past performance. Investors' expectations of future growth rates may be determined, in part, by an analysis of historical growth rates. It is apparent that any serious investor would advise himself/herself of historical performance prior to taking an investment position in a firm. Earnings per share and dividends per share represent the principal financial variables which influence investor growth expectations.

Other financial variables are sometimes considered in rate case proceedings. For example, a company's internal growth rate, derived from the return rate on book common equity and the related retention ratio, is sometimes considered. This growth rate measure is represented by the Value Line forecast "BxR" shown on Schedule 8 of IAWC Exhibit 8.0. Internal growth rates are often used as a proxy for book value growth. Unfortunately, this measure of growth is often not reflective of investor-expected growth. This is especially important when there is an indication of a prospective change in dividend payout ratio, earned return on book common equity, change in market-to-book ratios or other fundamental changes in the character of the business. Nevertheless, I have also shown the historical and projected growth rates in book value per share and internal growth rates.

² As shown in a National Bureau of Economic Research monograph by John G. Cragg and Burton G. Malkiel, Expectations and the Structure of Share Prices, University of Chicago Press 1982.

INTEREST RATES

Interest rates can be viewed in their traditional nominal terms (i.e., the stated rate of interest) and in real terms (i.e., the stated rate of interest less the expected rate of inflation). Absent consideration of inflation, the real rate of interest is determined generally by supply factors which are influenced by investors willingness to forego current consumption (i.e., to save) and demand factors that are influenced by the opportunities to derive income from productive investments. Added to the real rate of interest is compensation required by investors for the inflationary impact of the declining purchasing power of their income received in the future. While interest rates are clearly influenced by the changing annual rate of inflation, it is important to note that the expected rate of inflation, that is reflected in current interest rates, may be quite different than the prevailing rate of inflation.

Rates of interest also vary by the type of interest bearing instrument. Investors require compensation for the risk associated with the term of the investment and the risk of default. The risk associated with the term of the investment is usually shown by the yield curve, i.e., the difference in rates across maturities. The typical structure is represented by a positive yield curve which provides progressively higher interest rates as the maturities are lengthened. Flat (i.e., relatively level rates across maturities) or inverted (i.e., higher short-term rates than long-term rates) yield curves occur less frequently.

The risk of default is typically associated with the creditworthiness of the borrower. Differences in interest rates can be traced to the credit quality ratings assigned by the bond rating agencies, such as Moody's Investors Service, Inc. and Standard & Poor's Corporation. Obligations of the United States Treasury are usually considered to be free of default risk, and hence reflect only the real rate of interest,

- compensation for expected inflation, and maturity risk. The Treasury has been issuing inflation-indexed
- 2 notes which automatically provide compensation to investors for future inflation, thereby providing a lower
- 3 current yield on these issues.

noninflationary economic growth.

Interest Rate Environment

Federal Reserve Board ("Fed") policy actions which impact directly short-term interest rates also substantially affect investor sentiment in long-term fixed-income securities markets. In this regard, the Fed has often pursued policies designed to build investor confidence in the fixed-income securities market. Formative Fed policy has had a long history, as exemplified by the historic 1951 Treasury-Federal Reserve Accord, and more recently, deregulation within the financial system which increased the level and volatility of interest rates. The Fed has indicated that it will follow a monetary policy designed to promote

As background to the recent levels of interest rates, history shows that the Open Market Committee of the Federal Reserve board ("FOMC") began a series of moves toward lower short-term interest rates in mid-1990 -- at the outset of the last recession. Monetary policy was influenced at that time by (i) steps taken to reduce the federal budget deficit, (ii) slowing economic growth, (iii) rising unemployment, and (iv) measures intended to avoid a credit crunch. Thereafter, the Federal government initiated several bold proposals to deal with future borrowings by the Treasury. With lower expected federal budget deficits and reduced Treasury borrowings, together with limitations on the supply of new 30-year Treasury bonds, long-term interest rates declined to a twenty-year low, reaching a trough of 5.78% in October 1993.

On February 4, 1994, the FOMC began a series of increases in the Fed Funds rate (i.e., the

interest rate on excess overnight bank reserves). The initial increase represented the first rise in short-term

2 interest rates in five years. The series of seven increases doubled the Fed Funds rate to 6%. The

3 increases in short-term interest rates also caused long-term rates to move up, continuing a trend which

began in the fourth quarter of 1993. The cyclical peak in long-term interest rates was reached on

November 7 and 14, 1994 when 30-year Treasury bonds attained an 8.16% yield. Thereafter, long-term

Treasury bond yields generally declined.

Beginning in mid-February 1996, long-term interest rates moved upward from their previous lows. After initially reaching a level of 6.75% on March 15, 1996, long-term interest rates continued to climb and reached a peak of 7.19% on July 5 and 8, 1996. For the period leading up to the 1996 Presidential election, long-term Treasury bonds generally traded within this range. After the election, interest rates moderated, returning to a level somewhat below the previous trading range. Thereafter, in December 1996, interest rates returned to a range of 6.5% to 7.0% which existed for much of 1996.

On March 25, 1997, the FOMC decided to tighten monetary conditions through a one-quarter percentage point increase in the Fed Funds rate. This tightening increased the Fed Funds rate to 5.5%, although the discount rate was not changed and remained at 5%. In making this move, the FOMC stated that it was concerned by persistent strength of demand in the economy, which it feared would increase the risk of inflationary imbalances that could eventually interfere with the long economic expansion.

In the fourth quarter of 1997, the yields on Treasury bonds began to decline rapidly in response to an increase in demand for Treasury securities caused by a flight to safety triggered by the currency and stock market crisis in Asia. Liquidity provided by the Treasury market makes these bonds an attractive investment in times of crisis. This is because Treasury securities encompass a very large market which

provides ease of trading and carry a premium for safety. During the fourth quarter of 1997, Treasury bond yields pierced the psychologically important 6% level for the first time since 1993.

Through the first half of 1998, the yields on long-term Treasury bonds fluctuated within a range of about 5.6% to 6.1% reflecting their attractiveness and safety. In the third quarter of 1998, there was further deterioration of investor confidence in global financial markets. This loss of confidence followed the moratorium (i.e., default) by Russia on its sovereign debt and fears associated with problems in Latin America. While not significant to the global economy in the aggregate, the August 17 default by Russia had a significant negative impact on investor confidence, following earlier discontent surrounding the crisis in Asia. These events subsequently led to a general pull back of risk-taking as displayed by banks growing reluctance to lend, worries of an expanding credit crunch, lower stock prices, and higher yields on bonds of riskier companies. These events contributed to the failure of the hedge fund, Long-Term Capital Management.

In response to these events, the FOMC cut the Fed Funds rate just prior to the mid-term Congressional elections. The FOMC's action was based upon concerns over how increasing weakness in foreign economies would affect the U.S. economy. As recently as July 1998, the FOMC had been more concerned about fighting inflation than the state of the economy. The initial rate cut was the first of three reductions by the FOMC. Thereafter, the yield on long-term Treasury bonds reached a 30-year low of 4.70% on October 5, 1998. Long-term Treasury yields below 5% had not been seen since 1967. Unlike the first rate cut that was widely anticipated, the second rate reduction by the FOMC was a surprise to the markets. A third reduction in short-term interest rates occurred in November 1998 when the FOMC reduced the discount rate to 4.5% and the Fed Funds rate to 4.75%.

All of these events prompted an increase in the prices for Treasury bonds which lead to the low yields described above. Another factor that contributed to the decline in yields on long-term Treasury bonds was a reduction in the supply of new Treasury issues coming to market due to the Federal budget surplus -- the first in nearly 30 years. The dollar amount of Treasury bonds being issued declined by 30% in two years thus resulting in higher prices and lower yields. In addition, rumors of some struggling hedge funds unwinding their positions further added to the gains in Treasury bond prices.

The financial crisis that spread from Asia to Russia and to Latin America pushed nervous investors from stocks into Treasury bonds, thus increasing demand for bonds, just when supply was shrinking. There was also a move from corporate bonds to Treasury bonds to take advantage of appreciation in the Treasury market. This resulted in a certain amount of exuberance for Treasury bond investments that formerly was reserved for the stock market. Moreover, yields in the fourth quarter of 1998 became extremely volatile as shown by Treasury yields that fell from 5.10% on September 29 to 4.70 percent on October 5, and thereafter returned to 5.10% on October 13. A decline and rebound of 40 basis points in Treasury yields in a two-week time frame is remarkable.

Beginning in mid-1999, the FOMC raised interest rates on six occasions reversing its actions in the fall of 1998. On June 30, 1999, August 24, 1999, November 16, 1999, February 2, 2000, March 21, 2000, and May 16, 2000, the FOMC raised the Fed Funds rate to 6.50%. This brought the Fed Funds rate to its highest level since 1991, and was 175 basis points higher than the level that occurred at the height of the Asian currency and stock market crisis. Similarly, the FOMC increased the discount rate to 6.00% with its actions on August 24, 1999, November 16, 1999, February 2, 2000, March 21, 2000, and May 16, 2000. This brought the discount rate up by one and one-half percentage points from its low

1	in the fourth quarter of 1998. At the time, these actions were taken in response to more normally
2	functioning financial markets, tight labor markets, and a reversal of the monetary ease that was required
3	earlier in response to the global financial market turmoil.
4	As the year 2000 drew to a close, economic activity slowed and consumer confidence began to
5	weaken. In two steps at the beginning and at the end of January 2001, the FOMC reduced the Fed
6	Funds rate by one percentage point. These actions brought the Fed Funds rate to 5.50% and the discount
7	rate was also lowered to 5.00%. The FOMC described its actions as "a rapid and forceful response of
8	monetary policy" to eroding consumer and business confidence exemplified by weaker retail sales and
9	business spending on capital equipment and cut backs in manufacturing production. Subsequently, on
10	March 20, 2001, April 18, 2001, May 15, 2001, June 27, 2001, and August 21, 2001, the FOMC
11	lowered the Fed Funds and discount rate in steps consisting of three 50 basis points decrements followed
12	by two 25 basis points decrement. These actions took the Fed Funds rate to 3.50% and the discount rate
13	to 3.00%. The FOMC observed on August 21, 2001:
14 15 16 17	"Household demand has been sustained, but business profits and capital spending continue to weaken and growth abroad is slowing, weighing on the U.S. economy. The associated easing of pressures on labor and product markets is expected to keep inflation contained.
19 20 21 22 23	Although long-term prospects for productivity growth and the economy remain favorable, the Committee continues to believe that against the background of its long-run goals of price stability and sustainable economic growth and of the information currently available, the risks are weighted mainly toward conditions that may generate economic

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After the terrorist attack on September 11, 2001, the FOMC made two additional 50 basis points reductions in the Fed Funds rate and discount rate. The first reduction occurred on September 17, 2001

weakness in the foreseeable future."

1	and followed the four-day closure of the financial markets following the terrorist attacks. The second
2	reduction occurred at the October 2 meeting of the FOMC where it observed:
3	"The terrorist attacks have significantly heightened uncertainty in an
4	economy that was already weak. Business and household spending as
5	a consequence are being further damped. Nonetheless, the long-term
6	prospects for productivity growth and the economy remain favorable
7	and should become evident once the unusual forces restraining demand
8	abate."
9	
10	Afterward, the FOMC reduced the Fed Funds rate and discount rate by 50 basis points on November 6,
11	2001 and by 25 basis points on December 11, 2001. In total, short-term interest rates were reduced by
12	the FOMC eleven (11) times during the year 2001. These actions cut the Fed Funds rate and discount
13	rates by 4.75% and resulted in 1.75% for the Fed Funds rate and 1.25% for the discount rate at year-end
14	2001. As noted by the FOMC at its June 26, 2002 meeting where interest rates were kept unchanged:
15	"The information that has become available since the last meeting of the
16	Committee confirms that economic activity is continuing to increase.
17	However, both the upward impetus from the swing in inventory
18	investment and the growth in final demand appear to have moderated.
19	The Committee expects the rate of increase of final demand to pick up
20	over coming quarters, supported in part by robust underlying growth in
21	productivity, but the degree of the strengthening remains uncertain.
22	
23	In these circumstances, although the stance of monetary policy is
24	currently accommodative, the Committee believes that, for the
25	foreseeable future, against the background of its long run goals of price
26	stability and sustainable economic growth and of the information
27	currently available, the risks are balanced with respect to the prospects
28	for both goals."
29	
30	Public Utility Bond Yields
31	The Risk Premium analysis of the cost of equity is represented by the combination of a firm's
32	borrowing rate for long-term debt capital plus a premium that is required to reflect the additional risk

associated with the equity of a firm as explained in IAWC Exhibit 7.7. Due to the senior nature of the

2 long-term debt of a firm, its cost is lower than the cost of equity due to the prior claim which lenders have

on the earnings and assets of a corporation.

As a generalization, all interest rates track to varying degrees of the benchmark yields established by the market for Treasury securities. Public utility bond yields usually reflect the underlying Treasury yield associated with a given maturity plus a spread to reflect the specific credit quality of the issuing public utility. Market sentiment can also have an influence on the spreads as described below. The spread in the yields on public utility bonds and Treasury bonds varies with market conditions, as does the relative level of interest rates at varying maturities shown by the yield curve.

Pages 1 and 2 of Schedule 9 of IAWC Exhibit 8.0 provide the recent history of long-term (i.e., maturities as close as possible to 30 years) public utility bond yields for each of the "investment grades" (i.e., Aaa, Aa, A and Baa). The top four rating categories shown on Schedule 9 of IAWC Exhibit 8.0 are generally regarded as eligible for bank investments under commercial banking regulations. These investment grades are distinguished from "junk" bonds which have ratings of Ba and below.

A relatively long history of the spread between the yields on long-term A rated public utility bonds and long-term Treasury bonds is shown on page 3 of Schedule 9 of IAWC Exhibit 8.0. There, it is shown that the spread in these yields declined after the 1987 stock market crash. Those spreads stabilized at about the one percentage point level for the years 1992 through 1997. With the aversion to risk and flight to quality described earlier, a significant widening of the spread in the yields between corporate (e.g., public utility) and Treasury bonds developed in 1998, after an initial widening of the spread that began in the fourth quarter of 1997. The significant widening of spreads in 1998 was unexpected by some

technically savvy investors, as shown by the debacle at the Long-Term Capital Management hedge fund.

2 When Russia defaulted its debt on August 17, some investors had to cover short positions when Treasury

prices spiked upward. Short covering by investors that guessed wrong on the relationship between

corporate and Treasury bonds also contributed to run-up in Treasury bond prices by increasing the

demand for them. This helped to contribute to a widening of the spreads between corporate and Treasury

bonds.

As indicated by the dynamics described earlier, there has been a disconnection from the previous relationship between the yields on corporate debt and Treasury bonds. As shown on page 3 of Schedule 9 of IAWC Exhibit 8.0, the spread in yields between A rated public utility bonds and long-term Treasury bonds widened from about one percentage point prior to 1998 to 1.46% in 1998, 1.75% in 1999, 2.30% in 2000, and 2.27% in 2001. In essence, the cost of corporate debt and equity has disconnected from the yields on long-term Treasury bonds due to a general aversion to risk and the shrinking supply of long-term Treasury bonds. As shown by the data presented graphically on pages 4 and 5 of Schedule 9 of IAWC Exhibit 8.0, the interest rate spread between the yields on long-term Treasury bonds and A rated public utility bonds was 1.78 percentage points for the four months ended June 2002. This situation continues to point to the high cost of corporate capital vis-à-vis the yield on Treasury obligations.

Risk-Free Rate of Return in the CAPM

Regarding the risk-free rate of return (see IAWC Exhibit 7.8), pages 2 and 3 of Schedule 11 of IAWC Exhibit 8.0 provide the yields on the broad spectrum of Treasury Notes and Bonds. Some practitioners of the CAPM would advocate the use of short-term treasury yields (and some would argue for the yields on 91-day Treasury Bills). Other advocates of the CAPM would advocate the use of

longer-term treasury yields as the best measure of a risk-free rate of return. As Ibbotson has indicated:

The Cost of Capital in a Regulatory Environment. When discounting cash flows projected over a long period, it is necessary to discount them by a long-term cost of capital. Additionally, regulatory processes for setting rates often specify or suggest that the desired rate of return for a regulated firm is that which would allow the firm to attract and retain debt and equity capital over the long term. Thus, the long-term cost of capital is typically the appropriate cost of capital to use in regulated ratesetting. (Stocks, Bonds, Bills and Inflation - 1992 Yearbook, pages 118-119)

quality long-term corporate bonds.

As indicated above, long-term Treasury bond yields represent the correct measure of the risk-free rate of return in the traditional CAPM. Very short term yields on Treasury bills should be avoided for several reasons. First, rates should be set on the basis of financial conditions that will exist during the effective period of the proposed rates. Second, 91-day Treasury bill yields are more volatile than longer-term yields and are greatly influenced by FOMC monetary policy, political, and economic situations. Moreover, Treasury bill yields have been shown to be empirically inadequate for the CAPM. Some advocates of the theory would argue that the risk-free rate of return in the CAPM should be derived from

RISK PREMIUM ANALYSIS

The cost of equity requires recognition of the risk premium required by common equities over long-term corporate bond yields. In the case of senior capital, a company contracts for the use of long-term debt capital at a stated coupon rate for a specific period of time and in the case of preferred stock capital at a stated dividend rate, usually with provision for redemption through sinking fund requirements. In the case of senior capital, the cost rate is known with a high degree of certainty because the payment for use of this capital is a contractual obligation, and the future schedule of payments is known. In essence, the investor-expected cost of senior capital is equal to the realized return over the entire term of the issue, absent default.

The cost of equity, on the other hand, is not fixed, but rather varies with investor perception of the risk associated with the common stock. Because no precise measurement exists as to the cost of equity, informed judgment must be exercised through a study of various market factors which motivate investors to purchase common stock. In the case of common equity, the realized return rate may vary significantly from the expected cost rate due to the uncertainty associated with earnings on common equity. This uncertainty highlights the added risk of a common equity investment.

As one would expect from traditional risk and return relationships, the cost of equity is affected by expected interest rates. As noted in IAWC Exhibit 7.6, yields on long-term corporate bonds traditionally consist of a real rate of return without regard to inflation, an increment to reflect investor perception of expected future inflation, the investment horizon shown by the term of the issue until maturity, and the credit risk associated with each rating category.

The Risk Premium approach recognizes the required compensation for the more risky common

- equity over the less risky secured debt position of a lender. The cost of equity stated in terms of the
- 2 familiar risk premium approach is:

$$k = i + RP$$

where, the cost of equity ("k") is equal to the interest rate on long-term corporate debt ("i"), plus an

equity risk premium ("RP") which represents the additional compensation for the riskier common equity.

Equity Risk Premium

The equity risk premium is determined as the difference in the rate of return on debt capital and the rate of return on common equity. Because the common equity holder has only a residual claim on earnings and assets, there is no assurance that achieved returns on common equities will equal expected returns. This is quite different from returns on bonds, where the investor realizes the expected return during the entire holding period, absent default. It is for this reason that common equities are always more risky than senior debt securities. There are investment strategies available to bond portfolio managers that immunize bond returns against fluctuations in interest rates because bonds are redeemed through sinking funds or at maturity, whereas no such redemption is mandated for public utility common equities.

It is well recognized that the expected return on more risky investments will exceed the required yield on less risky investments. Neither the possibility of default on a bond nor the maturity risk detracts from the risk analysis, because the common equity risk rate differential (i.e., the investor-required risk premium) is always greater than the return components on a bond. It should also be noted that the investment horizon is typically long-run for both corporate debt and equity, and that the risk of default (i.e., corporate bankruptcy) is a concern to both debt and equity investors. Thus, the required yield on a bond provides a benchmark or starting point with which to track and measure the cost rate of common equity

capital. There is no need to segment the bond yield according to its components, because it is the total

2 return demanded by investors that is important for determining the risk rate differential for common equity.

This is because the complete bond yield provides the basis to determine the differential, and as such,

4 consistency requires that the computed differential must be applied to the complete bond yield when

5 applying the risk premium approach. To apply the risk rate differential to a partial bond yield would result

in a misspecification of the cost of equity because the computed differential was initially determined by

reference to the entire bond return.

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The risk rate differential between the cost of equity and the yield on long-term corporate bonds can be determined by reference to a comparison of holding period returns (here defined as one year) computed over long time spans. This analysis assumes that over long periods of time investors' expectations are on average consistent with rates of return actually achieved. Accordingly, historical holding period returns must not be analyzed over an unduly short period because near-term realized results may not have fulfilled investors' expectations. Moreover, specific past period results may not be representative of investment fundamentals expected for the future. This is especially apparent when the holding period returns include negative returns which are not representative of either investor requirements of the past or investor expectations for the future. The short-run phenomenon of unexpected returns (either positive or negative) demonstrates that an unduly short historical period would not adequately support a risk premium analysis. It is important to distinguish between investors' motivation to invest, which encompass positive return expectations, and the knowledge that losses can occur. No rational investor would forego payment for the use of capital, or expect loss of principal, as a basis for investing. Investors will hold cash rather than invest with the expectation of a loss.

1 Within these constraints, page 1 of Schedule 10 of IAWC Exhibit 8.0 provides the historical 2 holding period returns for the S&P Public Utility Index which have been independently computed and the historical holding period returns for the S&P Composite Index which have been reported in Stocks, 3 4 Bonds, Bills and Inflation published by Ibbotson & Associates. The tabulation begins with 1928 because 5 January 1928 is the earliest monthly dividend yield for the S&P Public Utility Index. I have considered all reliable data for this study to avoid the introduction of a particular bias to the results. The measurement of 6 7 the common equity return rate differential is based upon actual capital market performance using realized results. As a consequence, the underlying data for this risk premium approach can be analyzed with a high 9 degree of precision. Informed professional judgment is required only to interpret the results of this study, but not to quantify the component variables. 10

The risk rate differentials for all equities, as measured by the S&P Composite, are established by reference to long-term corporate bonds. For public utilities, the risk rate differentials are computed with the S&P Public Utilities as compared with public utility bonds.

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The measurement procedure used to identify the risk rate differentials consisted of arithmetic means, geometric means, and medians for each series. Measures of central tendency of the results from the historical periods provide the best indication of representative rates of return. In regulated ratesetting, the correct measure of the equity risk premium is the arithmetic mean because a utility must expect to earn its cost of capital in each year in order to provide investors with their long-term expectations. In other contexts, such as pension determinations, compound rates of return, as shown by the geometric means, may be appropriate. The median returns are also appropriate in ratesetting because they are a measure of the central tendency of a single period rate of return. Median values have also been considered in this

- analysis because they provide a return which divides the entire series of annual returns in half and are
- 2 representative of a return that symbolizes, in a meaningful way, the central tendency of all annual returns
- 3 contained within the analysis period. Medians are regularly included in many investor-influencing
- 4 publications.

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As previously noted, the arithmetic mean provides the appropriate point estimate of the risk premium. As further explained in IAWC Exhibit 7.8, the long-term cost of capital in rate cases requires the use of the arithmetic means. To supplement my analysis, I have also used the rates of return taken from the geometric mean and median for each series to provide the bounds of the range to measure the risk rate differentials. This further analysis shows that when selecting the midpoint from a range established with the geometric means and medians, the arithmetic mean is indeed a reasonable measure for the long-term cost of capital. For the years 1928 through 2001, the risk premiums for each class of equity are:

12		S&P	S&P
13		<u>Composite</u>	Public Utilities
14			
15	Arithmetic Mean	<u>6.27%</u>	<u>5.32%</u>
16			
17	Geometric Mean	4.65%	3.28%
18	Median	11.37%	<u>6.71%</u>
19			
20	Midpoint of Range	8.01%	<u>5.00%</u>
21			
22	Average	<u>7.14%</u>	<u>5.16%</u>

The empirical evidence suggests that the common equity risk premium is higher for the S&P Composite

- Index compared to the S&P Public Utilities.
- 26 If, however, specific historical periods were also analyzed in order to match more closely historical
- fundamentals with current expectations, the results provided on page 2 of Schedule 10 of IAWC Exhibit

- 8.0 should also be considered. One of these sub-periods included the 50-year period, 1952-2001.
- 2 These years follow the historic 1951 Treasury-Federal Reserve Accord which affected monetary policy
- and the market for government securities.

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of IAWC Exhibit 8.0.

4 A further investigation was undertaken to determine whether realignment has taken place 5 subsequent to the historic 1973 Arab Oil embargo and during the deregulation of the financial markets. In 6 each case, the public utility risk premiums were computed by using the arithmetic mean, and the geometric 7 means and medians to establish the range shown by those values. The time periods covering the more 8 recent periods 1974 through 2001 and 1979 through 2001 contain events subsequent to the initial oil 9 shock and the advent of monetarism as Fed policy, respectively. For the 50-year, 28-year and 23-year periods, the public utility risk premiums were 5.96%, 5.24%, and 5.39% respectively, as shown by the 10 11 average of the specific point-estimates and the midpoint of the ranges provided on page 2 of Schedule 10

CAPITAL ASSET PRICING MODEL

Modern portfolio theory provides a theoretical explanation of expected returns on portfolios of securities. The Capital Asset Pricing Model ("CAPM") attempts to describe the way prices of individual securities are determined in efficient markets where information is freely available and is reflected instantaneously in security prices. The CAPM states that the expected rate of return on a security is determined by a risk-free rate of return plus a risk premium which is proportional to the non-diversifiable (or systematic) risk of a security.

The CAPM theory has several unique assumptions that are not common to most other methods used to measure the cost of equity. As with other market-based approaches, the CAPM is an expectational concept. There has been significant academic research conducted that found that the empirical market line, based upon historical data, has a less steep slope and higher intercept than the theoretical market line of the CAPM. For equities with a beta less than 1.0, such as utility common stocks, the CAPM theoretical market line will underestimate the realistic expectation of investors in comparison with the empirical market line which shows that the CAPM may potentially misspecify investors' required return.

The CAPM considers changing market fundamentals in a portfolio context. The balance of the investment risk, or that characterized as unsystematic, must be diversified. Some argue that diversifiable (unsystematic) risk is unimportant to investors. But this contention is not completely justified because the business and financial risk of an individual company, including regulatory risk, are widely discussed within the investment community and therefore influence investors in regulated firms. In addition, I note that the CAPM assumes that through portfolio diversification, investors will minimize the effect of the unsystematic

- 1 (diversifiable) component of investment risk. Because it is not known whether the average investor holds
- a well diversified portfolio, the CAPM must also be used with other models of the cost of equity.
- To apply the traditional CAPM theory, three inputs are required: the beta coefficient (" β "), a risk-
- 4 free rate of return ("Rf"), and a market premium ("Rm Rf"). The cost of equity stated in terms of the
- 5 CAPM is:

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$$6 k = Rf + \beta (Rm - Rf)$$

As previously indicated, it is important to recognize that the academic research has shown that the security market line was flatter than that predicted by the CAPM theory and it had a higher intercept than the risk-free rate. These tests indicated that for portfolios with betas less than 1.0, the traditional CAPM would understate the return for such stocks. Likewise, for portfolios with betas above 1.0, these companies had lower returns than indicated by the traditional CAPM theory. Once again, CAPM assumes that through portfolio diversification investors will minimize the effect of the unsystematic (diversifiable) component of investment risk. Therefore, the CAPM must also be used with other models of the cost of equity, especially when it is not known whether the average public utility investor holds a well-diversified portfolio.

16 Beta

The beta coefficient is a statistical measure which attempts to identify the non-diversifiable (systematic) risk of an individual security and measures the sensitivity of rates of return on a particular security with general market movements. Under the CAPM theory, a security that has a beta of 1.0 should theoretically provide a rate of return equal to the return rate provided by the market. When employing stock price changes in the derivation of beta, a stock with a beta of 1.0 should exhibit a

1 movement in price which would track the movements in the overall market prices of stocks. Hence, if a

2 particular investment has a beta of 1.0, a one percent increase in the return on the market will result, on

average, in a one percent increase in the return on the particular investment. An investment which has a

beta less than 1.0 is considered to be less risky than the market.

The beta coefficient (" β "), the one input in the CAPM application which specifically applies to an individual firm, is derived from a statistical application which regresses the returns on an individual security (dependent variable) with the returns on the market as a whole (independent variable). The beta coefficients for utility companies typically describe a small proportion of the total investment risk because the coefficients of determination (R^2) are low.

Page 1 of Schedule 11 of IAWC Exhibit 8.0 provides the betas published by Value Line. By way of explanation, the Value Line beta coefficient is derived from a "straight regression" based upon the percentage change in the weekly price of common stock and the percentage change weekly of the New York Stock Exchange Composite average using a five-year period. The raw historical beta is adjusted by Value Line for the measurement effect resulting in overestimates in high beta stocks and underestimates in low beta stocks. Value Line then rounds its betas to the nearest .05 increment. Value Line does not consider dividends in the computation of its betas.

17 Market Premium

The final element necessary to apply the CAPM is the market premium. The market premium by definition is the rate of return on the total market less the risk-free rate of return ("Rm - Rf"). In this regard, the market premium in the CAPM has been calculated from the total return on the market of equities using forecast and historical data. The future market return is established with forecasts by Value

Line using estimated dividend yields and capital appreciation potential.

With regard to the forecast data, I have relied upon the Value Line forecasts of capital appreciation and the dividend yield on the 1,700 stocks in the Value Line Survey. According to the July 5, 2002, edition of <u>The Value Line Investment Survey Summary and Index</u>, (see page 5 of Schedule 11 of

IAWC Exhibit 8.0) the total return on the universe of Value Line equities is:

The tabulation shown above provides the dividend yield and capital gains yield of the companies followed by Value Line. With the 15.99% forecast market return and the 5.50% risk-free rate of return, a 10.49% (15.99% - 5.50%) market premium would be indicated using forecast market data.

With regard to the historical data, I provided the rates of return from long-term historical time periods that have been widely circulated among the investment and academic community over the past several years, as shown on page 6 of Schedule 11of IAWC Exhibit 8.0. These data are published by Ibbotson Associates in its Stocks, Bonds, Bills and Inflation ("SBBI"). From the data provided on page 6 of Schedule 11of IAWC Exhibit 8.0, I calculate a market premium using the common stock arithmetic mean returns of 12.7% less government bond arithmetic mean returns of 5.7%. For the period 1926-2001, the market premium was 7.0% (12.7% - 5.7%). I should note that the arithmetic mean must be used in the CAPM because it is a single period model. It is further confirmed by Ibbotson who has indicated:

The estimated median appreciation potential is forecast to be 70% for 3 to 5 years hence. The annual capital gains yield at the midpoint of the forecast period is 14.19% (i.e., 1.70^{25} - 1).

Arithmetic Versus Geometric Differences 1 For use as the expected equity risk premium in the CAPM, the arithmetic or 2 simple difference of the arithmetic means of stock market returns and 3 riskless rates is the relevant number. This is because the CAPM is an additive 4 model where the cost of capital is the sum of its parts. Therefore, the CAPM 5 expected equity risk premium must be derived by arithmetic, not geometric, 6 subtraction. 7 8 9 Arithmetic Versus Geometric Means The expected equity risk premium should always be calculated using the 10 arithmetic mean. The arithmetic mean is the rate of return which, when 11 compounded over multiple periods, gives the mean of the probability 12 distribution of ending wealth values. This makes the arithmetic mean return 13 appropriate for computing the cost of capital. The discount rate that equates 14 expected (mean) future values with the present value of an investment is that 15 investment's cost of capital. The logic of using the discount rate as the cost of 16 capital is reinforced by noting that investors will discount their (mean) ending 17 wealth values from an investment back to the present using the arithmetic 18 mean, for the reason given above. They will therefore require such an 19 20 expected (mean) return prospectively (that is, in the present looking toward the future) to commit their capital to the investment. (Stocks, Bonds, Bills and 21 22 Inflation - 1996 Yearbook, pages 153-154) 23 For the CAPM, a market premium of 8.75% ($7.0\% + 10.49\% = 17.49\% \div 2$) would be 24

reasonable which is the average of the 7.0% using historical data and a market premium of 10.49% using

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forecasts.

COMPARABLE EARNINGS APPROACH

In order to identify the appropriate return on equity for a public utility, it is necessary to analyze returns experienced by other firms within the context of the Comparable Earnings standard. Returns for utility companies have not been used for this purpose so as to avoid the circularity that arises from using regulatory influenced returns to determine a regulated return. As such, the firms selected for the Comparable Earnings approach should be companies whose prices are not subject to cost-based price ceilings (i.e., non-regulated firms) so that circularity is avoided. Because regulated firms must compete with non-regulated firms in the capital markets, it is appropriate, if not necessary, to view the returns experienced by firms which operate in competitive markets. One must keep in mind that the rates of return for non-regulated firms represent results on book value actually achieved or expected to be achieved because the starting point of the calculation is the actual experience of companies that are not subject to rate regulation. Hence, the results of the Comparable Earnings method can be applied directly to an original cost rate base because the nature of the analysis relates to book value. As such, the Comparable Earnings approach is not susceptible to the potential misspecification associated with market models when prices and book values diverge significantly.

As established in the Hope case:

[T]he return to the equity owner should be commensurate with returns on investments in other enterprises having corresponding risks. That return, moreover, should be sufficient to assure confidence in the financial integrity of the enterprise, so as to maintain its credit and to attract capital.

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Therefore, it is important to identify the returns earned by firms which compete for capital with public utilities. This can be accomplished by analyzing the returns for non-regulated firms which are subject to the competitive forces of the marketplace.

There are two avenues available to implement the Comparable Earnings approach. One method would involve the selection of another industry (or industries) with comparable risks to the public utility in question, and the results for all companies within that industry would serve as a benchmark. The second approach requires the selection of parameters which represent similar risk traits for the public utility and the comparable risk companies. Using this approach, the business lines of the comparable companies become unimportant. The latter approach is preferable with the further qualification that the comparable risk companies exclude regulated firms. As such, this approach to Comparable Earnings avoids the circular reasoning implicit in the use of the achieved earnings/book ratios of other regulated firms. Rather, it provides an indication of an earnings rate derived from non-regulated companies which are subject to competition in the marketplace and not rate regulation. Because regulation is a substitute for competitively determined prices, the returns realized by non-regulated firms with comparable risks to a public utility provide useful insight into a fair rate of return. This is because returns realized by non-regulated firms have become increasingly relevant with the trend toward increased risk throughout the public utility business. Moreover, the rate of return for a regulated public utility must be competitive with returns available on investments in other enterprises having corresponding risks, especially in a more global economy. To identify the comparable risk companies, the Value Line Investment Survey for Windows was

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To identify the comparable risk companies, the Value Line Investment Survey for Windows was used to screen for firms of comparable risks. The Value Line Investment Survey for Windows includes data on approximately 1600 firms. Excluded from the selection process were companies with a foreign exchange listing and master limited partnerships (MLPs).

Value Line's risk analysis of these firms includes a wide range of financial and market variables, including nine items that provide ratings for each company. From these nine items, I removed one category dealing with industry performance because, under my approach, the particular business type is

not significant. In addition, I removed two categories dealing with estimates of current earnings and dividends because they are not useful for comparative purposes. The remaining six categories provide relevant measures to establish comparability. The definitions for each of the six criteria (from the Value

Line Investment Survey - Subscriber Guide) follows:

Timeliness Rank

The rank for a stock's probable relative market performance in the year ahead. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the year-ahead market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next 12 months. Stocks ranked 3 (Average) will probably advance or decline with the market in the year ahead. Investors should try to limit purchases to stocks ranked 1 (Highest) or 2 (Above Average) for Timeliness.

Safety Rank

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A measure of potential risk associated with individual common stocks rather than large diversified portfolios (for which Beta is good risk measure). Safety is based on the stability of price, which includes sensitivity to the market (see Beta) as well as the stock's inherent volatility, adjusted for trend and other factors including company size, the penetration of its markets, product market volatility, the degree of financial leverage, the earnings quality, and the overall condition of the balance sheet. Safety Ranks range from 1 (Highest) to 5 (Lowest). Conservative investors should try to limit purchases to equities ranked 1 (Highest) or 2 (Above Average) for Safety.

Financial Strength

The financial strength of each of the more than 1,600 companies in the VS II database is rated relative to all the others. The ratings range from A++ to C in nine steps. (For screening purposes, think of an A rating as "greater than" a B). Companies that have the best relative financial strength are given an A++ rating, indicating ability to weather hard times better than the vast majority of other companies. Those who don't quite merit the top rating are given an A+ grade, and so on. A rating as low as C++ is considered satisfactory. A rating of C+ is well below average, and C is reserved for companies with very serious financial problems. The ratings are based upon a computer analysis of a number of key variables that determine (a) financial leverage, (b) business risk, and (c)

company size, plus the judgment of Value Line's analysts and senior editors regarding factors that cannot be quantified across-the-board for companies. The primary variables that are indexed and studied include equity coverage of debt, equity coverage of intangibles, "quick ratio", accounting methods, variability of return, fixed charge coverage, stock price stability, and company size.

Price Stability Index

An index based upon a ranking of the weekly percent changes in the price of the stock over the last five years. The lower the standard deviation of the changes, the more stable the stock. Stocks ranking in the top 5% (lowest standard deviations) carry a Price Stability Index of 100; the next 5%, 95; and so on down to 5. One standard deviation is the range around the average weekly percent change in the price that encompasses about two thirds of all the weekly percent change figures over the last five years. When the range is wide, the standard deviation is high and the stock's Price Stability Index is low.

Beta

A measure of the sensitivity of the stock's price to overall fluctuations in the New York Stock Exchange Composite Average. A Beta of 1.50 indicates that a stock tends to rise (or fall) 50% more than the New York Stock Exchange Composite Average. Use Beta to measure the stock market risk inherent in any diversified portfolio of, say, 15 or more companies. Otherwise, use the Safety Rank, which measures total risk inherent in an equity, including that portion attributable to market fluctuations. Beta is derived from a least squares regression analysis between weekly percent changes in the price of a stock and weekly percent changes in the NYSE Average over a period of five years. In the case of shorter price histories, a smaller time period is used, but two years is the minimum. The Betas are periodically adjusted for their long-term tendency to regress toward 1.00.

 122 <u>Technical Rank</u>

A prediction of relative price movement, primarily over the next three to six months. It is a function of price action relative to all stocks followed by Value Line. Stocks ranked 1 (Highest) or 2 (Above Average) are likely to outpace the market. Those ranked 4 (Below Average) or 5 (Lowest) are not expected to outperform most stocks over the next six months. Stocks ranked 3 (Average) will probably advance or decline with the market. Investors should use the Technical and Timeliness Ranks as complements to one another.

In order to implement the Comparable Earnings approach, non-regulated companies were selected from the Value Line Investment Survey for Windows which have six categories of comparability designed to reflect the risk of the Water Group and Gas Distribution Group. These screening criteria were used to establish a range as defined by the rankings of the component companies in the Water Group and Gas Distribution Group. The items considered were: Timeliness Rank, Safety Ranking, Financial Strength, Price Stability, Value Line betas, and Technical Rank. The identities of companies comprising the Comparable Earnings group and their associated rankings within the ranges are identified on page 1 of Schedule 12 of IAWC Exhibit 8.0 for the Water Group and Gas Distribution Group.

Both historical realized returns and forecast returns for non-utility companies have been used in the Comparable Earnings approach. It is appropriate to consider a relatively long measurement period in the Comparable Earnings approach in order to cover conditions over an entire business cycle. A ten-year period (5 historical years and 5 projected years) is sufficient 1 to cover an average business cycle. The historical rate of return on book common equity was 21.1% using the average measure of central tendency and 16.4% using the median value as shown on page 2 of Schedule 12 of IAWC Exhibit 8.0. The forecast rates of return as published by Value Line are shown by the 17.6% average and 14.8% median

values also provided on page 2 of Schedule 12 of IAWC Exhibit 8.0. Value Line data was relied upon because it provides a comprehensive basis for evaluating the risks of the comparable firms.

The average of the historical and forecast median rates of return is 15.60% ($16.4\% + 14.8\% = 31.2\% \div 2$) and represents the Comparable Earnings result for this case. As to the returns calculated by Value Line for these companies, there is some downward bias in the figures shown on page 2 of Schedule 12 of IAWC Exhibit 8.0 because Value Line computes the returns on year-end rather than average book value. If average book values had been employed, the rates of return would have been slightly higher. Nevertheless, these are the returns considered by investors when taking positions in these stocks. Finally, because many of the comparability factors, as well as the published returns, are used by investors for selecting stocks, and to the extent that investors rely on the Value Line service to gauge their returns, it is, therefore, an appropriate database for measuring comparable return opportunities.

¹ For example, since 1854, there have been 30 business cycles having an average length of 51 months measured from trough to trough and 53 months measured from peak to peak. Hence, a 10-year measurement period in the Comparable Earnings approach is more than adequate to cover an average business cycle.

ILLINOIS-AMERICAN WATER COMPANY

Financial Exhibit

to Accompany

the Direct Testimony

of

Paul R. Moul, Managing Consultant P. Moul & Associates

ILLINOIS-AMERICAN WATER COMPANY Index of Schedules

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Illinois-American Water Company

Overall Rate of Return For the Rate Year 2003

Type of Capital	Ratios	Cost Rate	Weighted Cost Rate
Long-Term Debt	54.85%	5.537%	3.04%
Common Equity	45.15%	11.015%	4.97%
Total	100.00%		8.01%

Indicated levels of fixed charge coverage assuming that the Company could actually achieve its overall cost of capital:

Pre-tax coverage of interest expense based upon a 37.5805% composite federal and state income tax rate (11.00% ÷ 3.04%) 3.62 x

Post-tax coverage of interest expense (8.01% ÷ 3.04%) 2.63 x

Illinois-American Water Company Capitalization and Financial Statistics 1997-2001, Inclusive

	2001	2000	1999 (Millions of Dollars)	1998	1997	
Amount of Capital Employed			(minorio di Donaro)			
Permanent Capital	\$ 280.7	\$ 284.1	\$ 286.0	\$ 188.9	\$ 153.2	
Short-Term Debt	\$ 40.5	\$ 20.8	\$ 2.6	\$ 1.1	\$ 21.0	
Total Capital	\$ 321.1	\$ 304.9	\$ 288.5	\$ 190.0	\$ 174.1	
Capital Structure Ratios						
Based on Permanent Captial:						Average
Long-Term Debt	50.7%	52.2%	53.9%	48.0%	51.0%	51.2%
Preferred Stock	0.2%	0.2%	0.3%	0.4%	0.6%	0.3%
Common Equity	49.1%	47.6%	45.8%	51.6%	48.4%	48.5%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Based on Total Capital:						
Total Debt incl. Short Term	56.9%	55.4%	54.3%	48.3%	56.9%	54.4%
Preferred Stock	0.2%	0.2%	0.3%	0.4%	0.5%	0.3%
Common Equity	42.9%	44.4%	45.4%	51.3%	42.5%	45.3%
	100.0%	100.0%	100.0%	100.0%	99.9%	100.0%
Rate of Return on Book Common Equity	10.1%	12.6%	11.9%	14.5%	13.2%	12.5%
Operating Ratio (1)	69.4%	63.9%	70.1%	64.9%	68.9%	67.4%
Coverage incl. AFUDC (2)						
Pre-tax: All Interest Charges	2.96 x	3.61 x	3.26 x	4.03 x	3.45 x	3.46 x
Post-tax: All Interest Charges	2.28 x	2.59 x	2.43 x	2.92 x	2.56 x	2.56 x
Overall Coverage: All Int. & Pfd. Div.	2.28 x	2.58 x	2.42 x	2.90 x	2.54 x	2.54 x
Coverage excl. AFUDC (3)						
Pre-tax: All Interest Charges	2.93 x	3.30 x	3.11 x	3.99 x	3.27 x	3.32 x
Post-tax: All Interest Charges	2.25 x	2.29 x	2.28 x	2.88 x	2.38 x	2.42 x
Overall Coverage: All Int. & Pfd. Div.	2.25 x	2.28 x	2.26 x	2.86 x	2.36 x	2.40 x
Quality of Earnings & Cash Flow						
AFC/Income Avail. for Common Equity	2.3%	19.4%	10.9%	2.0%	11.4%	9.2%
Effective Income Tax Rate	34.5%	38.8%	36.8%	36.5%	36.2%	36.6%
Internal Cash Generation/Construction (4)	58.9%	36.5%	47.3%	54.4%	37.8%	47.0%
Gross Cash Flow/ Avg. Total Debt(5)	14.7%	16.9%	21.6%	24.0%	21.4%	19.7%
Gross Cash Flow Interest Coverage(6)	3.34 x	3.44 x	3.69 x	4.49 x	3.96 x	3.78 x
Common Dividend Coverage (7)	2.30 x	2.16 x	2.78 x	2.51 x	2.69 x	2.49 x

See Page 2 for Notes.

Illinois-American Water Company Capitalization and Financial Statistics 1997-2001, Inclusive

Notes:

- (1) Total operating expenses, maintenance, depreciation and taxes other than income as a percentage of operating revenues.
- (2) Coverage calculations represent the number of times available earnings including AFUDC (allowance for funds used during construction), as reported in its entirety, cover fixed charges.
- (3) Coverage calculations represent the number of times available earnings excluding AFUDC (allowance for funds used during construction), as reported in its entirety, cover fixed charges.
- (4) Internal cash generation/gross construction is the percentage of gross construction expenditures provided by internally generated funds from operations after payment of all cash dividends.
- (5) Gross Cash Flow (sum of net income, depreciation, amortization, net deferred income taxes and investment tax credits, less AFUDC) as a percentage of average total debt.
- (6) Gross Cash Flow plus interest charges divided by interest charges.
- (7) Common dividend coverage is the relationship of internally generated funds from operations after payment of preferred stock dividends to common dividends paid.

Source of Information: Company's Annual Reports

Water Group Capitalization and Financial Statistics (1) 1997-2001, Inclusive

	2001	2000	1999 (Millions of Dollars)	1998	1997	
Amount of Capital Employed			,			
Permanent Capital	\$ 404.0	\$ 367.2	\$ 330.5	\$ 265.2	\$ 239.7	
Short-Term Debt	\$ 29.7	\$ 27.8	\$ 24.2	\$ 11.5	\$ 10.0	
Total Capital	\$ 433.7	\$ 395.0	\$ 354.7	\$ 276.7	\$ 249.7	
Market-Based Financial Ratios						Average
Earnings/Price Ratio	4.6%	4.7%	5.2%	6.2%	7.1%	5.6%
Market/Book Ratio	230.0%	215.2%	215.9%	195.4%	171.7%	205.6%
Dividend Yield	3.4%	3.6%	3.6%	4.2%	4.9%	3.9%
Dividend Payout Ratio	76.4%	78.8%	68.7%	69.8%	69.4%	72.6%
Capital Structure Ratios						
Based on Permanent Captial:						
Long-Term Debt	50.5%	48.2%	48.9%	47.3%	46.0%	48.2%
Preferred Stock	0.8%	0.9%	0.9%	1.1%	1.5%	1.0%
Common Equity	48.8%	50.9%	50.2%	51.7%	52.5%	50.8%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Based on Total Capital:						
Total Debt incl. Short Term	53.1%	51.0%	51.0%	49.3%	48.1%	50.5%
Preferred Stock	0.7%	0.8%	0.9%	1.0%	1.5%	1.0%
Common Equity	46.2%	48.2%	48.1%	49.7%	50.5%	48.5%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Rate of Return on Book Common Equity	10.4%	10.2%	11.4%	11.4%	12.0%	11.1%
Operating Ratio (2)	72.5%	72.0%	71.2%	69.6%	69.5%	71.0%
Coverage incl. AFUDC (3)						
Pre-tax: All Interest Charges	3.31 x	3.23 x		3.70 x	3.86 x	3.54 x
Post-tax: All Interest Charges	2.47 x	2.37 x		2.67 x	2.75 x	2.57 x
Overall Coverage: All Int. & Pfd. Div.	2.44 x	2.35 x	2.53 x	2.63 x	2.70 x	2.53 x
Coverage excl. AFUDC (3)						
Pre-tax: All Interest Charges	3.26 x	3.18 x		3.62 x	3.81 x	3.47 x
Post-tax: All Interest Charges	2.42 x	2.32 x		2.59 x	2.70 x	2.50 x
Overall Coverage: All Int. & Pfd. Div.	2.39 x	2.29 x	2.44 x	2.55 x	2.65 x	2.47 x
Quality of Earnings & Cash Flow						
AFC/Income Avail. for Common Equity	3.3%	3.6%	5.6%	5.0%	2.8%	4.1%
Effective Income Tax Rate	36.8%	38.1%	39.3%	37.6%	38.8%	38.1%
Internal Cash Generation/Construction (4)		50.5%	49.8%	52.9%	61.5%	53.2%
Gross Cash Flow/ Avg. Total Debt(5)	18.9%	18.0%	20.5%	21.8%	22.1%	20.3%
Gross Cash Flow Interest Coverage(6)	3.80 x	3.52 x		3.87 x	3.94 x	3.76 x
Common Dividend Coverage (7)	2.77 x	2.51 x	2.67 x	2.67 x	2.57 x	2.64 x

See Page 2 for Notes.

Water Group Capitalization and Financial Statistics 1997-2001, Inclusive

Notes:

- (1) All capitalization and financial statistics for the group are the arithmetic average of the achieved results for each individual company in the group.
- (2) Total operating expenses, maintenance, depreciation and taxes other than income as a percentage of operating revenues.
- (3) Coverage calculations represent the number of times available earnings, both including and excluding AFUDC (allowance for funds used during construction) as reported in its entirety, cover fixed charges.
- (4) Internal cash generation/gross construction is the percentage of gross construction expenditures provided by internally-generated funds from operations after payment of all cash dividends.
- (5) Gross Cash Flow (sum of net income, depreciation, amortization, net deferred income tax and investment tax credits, less total AFUDC) as a percentage of average total debt.
- (6) Gross Cash Flow plus interest charges divided by interest charges.
- (7) Common dividend coverage is the relationship of internally-generated funds from operations after payment of preferred stock dividends to common dividends paid.

Basis of Selection

The group contains all of the water companies listed in "Water Utility Industry" category of The Value Line Investment Survey basic and expanded editions, that are not now involved in a pending acquisition by another company, and they have not previously reduced their common dividend.

	Corpora <u>Credit Ra</u>	Business	Common Stock	S&P Common Stock	Value Line	
	Moody's	S&P	Profile (1)	Traded	Ranking	<u>Beta</u>
Company						
American States Water Co.	A2	A+	3	NYSE	B+	.65
California Water Service Group	Aa3	AA-	3	NYSE	B+	.60
Connecticut Water Services, Inc.	-	-	-	NASDAQ	A-	.45
Middlesex Water Company	A2	Α	3	NASDAQ		.45
Philadelphia Suburban Corp.	-	A+	2	NYSE	A-	.60
SJW Corp.		<u>-</u>	<u>-</u>	AMEX	<u>B+</u>	<u>.55</u>
	<u>A1</u>	<u>A+</u>	<u>3</u>		<u>B+</u>	<u>.55</u>

Notes: (1) Ratings/Profiles are those of utility subsidiaries

Source of Information: Utility COMPUSTAT

Company Annual Reports to stockholders

Moody's Investors Service

S&P Stock Guide

<u>Gas Distribution Group</u> Capitalization and Financial Statistics (1) <u>1997-2001, Inclusive</u>

	2001	2000	1999 (Millions of Dollars)	1998	1997	
Amount of Capital Employed						
Permanent Capital	\$1,150.3	\$ 918.8	\$ 964.1	\$ 964.4	\$ 911.7	
Short-Term Debt	\$ 275.7	\$ 346.8	\$ 181.6	\$ 102.1	\$ 130.8	
Total Capital	\$1,426.0	\$1,265.6	\$1,145.7	\$1,066.5	\$1,042.5	
Market-Based Financial Ratios						Average
Earnings/Price Ratio	7.2%	5.4%	5.7%	6.3%	6.4%	6.2%
Market/Book Ratio	185.0%	175.3%	192.8%	213.5%	209.1%	195.1%
Dividend Yield	5.1%	5.5%	4.9%	4.5%	4.6%	4.9%
Dividend Payout Ratio	72.8%	111.1%	104.8%	71.7%	75.3%	87.1%
Capital Structure Ratios						
Based on Permanent Captial:						
Long-Term Debt	47.6%	42.3%	43.1%	44.9%	44.2%	44.4%
Preferred Stock	0.2%	0.2%	0.2%	0.2%	0.3%	0.2%
Common Equity	52.2%	57.5%	56.7%	54.8%	55.6%	55.4%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Based on Total Capital:						
Total Debt incl. Short Term	57.4%	57.4%	52.0%	50.8%	51.4%	53.8%
Preferred Stock	0.2%	0.2%	0.2%	0.2%	0.2%	0.2%
Common Equity	42.5%	42.4%	47.8%	49.0%	48.4%	46.0%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Rate of Return on Book Common Equity	13.6%	9.0%	10.7%	13.3%	13.5%	12.0%
Operating Ratio (2)	91.8%	90.9%	88.4%	86.8%	88.8%	89.3%
Coverage incl. AFUDC (3)						
Pre-tax: All Interest Charges	3.56 x	2.65 x	3.59 x	3.87 x	3.96 x	3.53 x
Post-tax: All Interest Charges	2.68 x	2.11 x	2.68 x	2.85 x	2.89 x	2.64 x
Overall Coverage: All Int. & Pfd. Div.	2.67 x	2.11 x	2.67 x	2.84 x	2.89 x	2.63 x
Coverage excl. AFUDC (3)						
Pre-tax: All Interest Charges	3.54 x	2.63 x	3.56 x	3.85 x	3.95 x	3.51 x
Post-tax: All Interest Charges	2.66 x	2.09 x	2.64 x	2.83 x	2.89 x	2.62 x
Overall Coverage: All Int. & Pfd. Div.	2.65 x	2.09 x	2.63 x	2.82 x	2.88 x	2.61 x
Quality of Earnings & Cash Flow						
AFC/Income Avail. for Common Equity	1.4%	1.5%	1.9%	1.1%	0.4%	1.3%
Effective Income Tax Rate	34.6%	32.1%	35.3%	35.7%	36.3%	34.8%
Internal Cash Generation/Construction (4)	82.3%	79.4%	85.2%	95.2%	105.1%	89.4%
Gross Cash Flow/ Avg. Total Debt(5)	22.7%	22.1%	27.5%	27.7%	27.4%	25.5%
Gross Cash Flow Interest Coverage(6)	4.42 x	4.34 x	5.23 x	5.01 x	4.53 x	4.70 x
Common Dividend Coverage (7)	3.07 x	2.89 x	3.15 x	3.13 x	2.86 x	3.02 x

See Page 2 for Notes.

Gas Distribution Group Capitalization and Financial Statistics 1997-2001, Inclusive

Notes:

- (1) All capitalization and financial statistics for the group are the arithmetic average of the achieved results for each individual company in the group.
- (2) Total operating expenses, maintenance, depreciation and taxes other than income taxes as a percent of operating revenues.
- (3) Coverage calculations represent the number of times available earnings, both including and excluding AFUDC (allowance for funds used during construction) as reported in its entirety, cover fixed charges.
- (4) Internal cash generation/gross construction is the percentage of gross construction expenditures provided by internally-generated funds from operations after payment of all cash dividends divided by gross contribution expenditures.
- (5) Gross Cash Flow (sum of net income, depreciation, amortization, net deferred income taxes and investment tax credits, less total AFUDC) plus interest charges, divided by interest charges.
- (6) Gross Cash Flow plus interest charges divided by interest charges.
- (7) Common dividend coverage is the relationship of internally-generated funds from operations after payment of preferred stock dividends to common dividends paid.

Basis of Selection:

The Barometer Group of Nine Gas Distribution Companies includes companies reported in Edition 3 "Natural Gas Distribution Industry" of the basic service of <u>The Value Line Investment Survey</u>, that operate in the central region of the U.S., they have not cut or omitted their dividend, and they are not currently the target of a merger or acquisition.

	Corporate Credit Ra Moody's		Common Business Profile (1)	S&P Common Stock <u>Traded</u>	Stock Ranking	Value Line <u>Beta</u>
Gas Distribution Group						
Atmos Energy Corporation	Baa1	A-	4	NYSE	B+	.55
Laclede Group, Inc.	A2	A+	3	NYSE	B+	.55
NICOR, Inc.	Aa2	AA	2	NYSE	B+	.55
Peoples Energy	<u>Aa2</u>	<u>AA-</u>	_3	NYSE	<u>B+</u>	<u>.70</u>
Average	<u>A1</u>	<u>A+</u>	<u>_3</u>		<u>B+</u>	<u>.59</u>

Notes: (1) Ratings/Profiles are those of utility subsidiaries.

Source of Information: Company Annual Reports to Stockholders

Utility COMPUSTAT
Moody's Investors Service
Standard & Poor's Corporation
S&P Stock Guide

Standard & Poor's Public Utilities Capitalization and Financial Statistics (1) 1997-2001, Inclusive

	2001	2000	1999 (Millions of Dollars)	1998	1997	
Amount of Capital Employed			(Willions of Dollars)			
Permanent Capital	\$ 14,321.2	\$ 11,953.8	\$ 10,029.1	\$ 8,839.1	\$ 7,922.4	
Short-Term Debt	\$ 1,080.9	\$ 1,514.1	\$ 855.2	\$ 575.1	\$ 402.1	
Total Capital	\$ 15,402.1	\$ 13,467.9	\$ 10,884.3	\$ 9,414.2	\$ 8,324.5	
Market-Based Financial Ratios						Average
Earnings/Price Ratio	8.0%	4.5%	7.0%	5.7%	6.6%	6.4%
Market/Book Ratio	207.9%	220.9%	197.5%	203.6%	186.5%	203.3%
Dividend Yield	3.5%	4.2%	4.4%	4.1%	4.7%	4.2%
Dividend Payout Ratio	67.8%	77.3%	64.6%	69.2%	70.2%	69.8%
Capital Structure Ratios						
Based on Permanent Capital:						
Long-Term Debt	58.9%	57.3%	56.4%	54.0%	52.2%	55.8%
Preferred Stock	3.8%	3.7%	3.7%	3.5%	3.8%	3.7%
Common Equity	37.3%	39.0%	39.9%	42.5%	44.1%	40.6%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Based on Total Capital:						
Total Debt incl. Short Term	62.6%	62.4%	59.8%	56.5%	54.9%	59.2%
Preferred Stock	3.5%	3.4%	3.5%	3.3%	3.6%	3.5%
Common Equity	33.9%	34.2%	36.7%	40.1%	41.4%	37.3%
	100.0%	100.0%	100.0%	100.0%	100.0%	100.0%
Rate of Return on Book Common Equity	14.4%	9.2%	12.5%	10.9%	11.5%	11.7%
Operating Ratio (2)	85.1%	86.6%	82.5%	83.0%	80.4%	83.5%
Coverage incl. AFUDC (3)						
Pre-tax: All Interest Charges	2.96 x	2.78 x	3.07 x	2.82 x	3.12 x	2.95 x
Post-tax: All Interest Charges	2.29 x	2.15 x	2.36 x	2.19 x	2.35 x	2.27 x
Overall Coverage: All Int. & Pfd. Div.	2.21 x	2.00 x	2.28 x	2.11 x	2.24 x	2.17 x
Coverage excl. AFUDC (3)						
Pre-tax: All Interest Charges	2.93 x	2.75 x	3.06 x	2.80 x	3.09 x	2.93 x
Post-tax: All Interest Charges	2.26 x	2.13 x	2.34 x	2.17 x	2.32 x	2.24 x
Overall Coverage: All Int. & Pfd. Div.	2.17 x	1.98 x	2.26 x	2.09 x	2.21 x	2.14 x
Quality of Earnings & Cash Flow						
AFUDC/Income Avail. for Common Equity	1.7%	4.7%	1.5%	1.8%	2.2%	2.4%
Effective Income Tax Rate	30.7%	35.0%	34.7%	36.5%	36.4%	34.7%
Internal Cash Generation/Construction (4)	91.1%	83.1%	102.6%	118.5%	138.4%	106.7%
Gross Cash Flow/ Avg. Total Debt(5)	17.7%	17.4%	20.3%	21.6%	24.2%	20.2%
Gross Cash Flow Interest Coverage(6)	3.68 x	3.75 x	3.99 x	3.88 x	4.27 x	3.91 x
Common Dividend Coverage (7)	5.96 x	4.24 x	4.24 x	4.25 x	4.34 x	4.61 x

See Page 2 for Notes.

Standard & Poor's Public Utilities Capitalization and Financial Statistics 1997-2001, Inclusive

Notes:

- (1) All capitalization and financial statistics for the group are the arithmetic average of the achieved results for each individual company in the group.
- (2) Total operating expenses, maintenance, depreciation and taxes other than income taxes as a percent of operating revenues.
- (3) Coverage calculations represent the number of times available earnings including AFUDC (allowance for funds used during construction), as reported in its entirety, cover fixed charges.
- (4) Coverage calculations represent the number of times available earnings excluding AFUDC (allowance for funds used during construction), as reported in its entirety, cover fixed charges.
- (5) Internal cash generation/gross construction is the percentage of gross construction expenditures provided by internally-generated funds from operations after payment of all cash dividends divided by gross contribution expenditures.
- (6) Gross Cash Flow (sum of net income, depreciation, amortization, net deferred income taxes and investment tax credits, less total AFUDC) plus interest charges, divided by interest charges.
- (7) Common dividend coverage is the relationship of internally-generated funds from operations after payment of preferred stock dividends to common dividends paid.

Source of Information: Annual Reports to Shareholders
Utility COMPUSTAT

Standard & Poor's Public Utilities

Company Identities

		Credit F	Rating	S&P Business	Common Stock	S&P Stock	Value Line
	Ticker	Moody's	S&P	Profile	Traded	Ranking	Beta
A F.O. O	۸۵۰	D4	DDD	4	NVCE	р.	4.00
AES Corp.	AES AYE	Baa1 A2	BBB BBB+	4 2	NYSE NYSE	B+	1.30 0.60
Allegheny Energy		A2 A1			NYSE	A- A-	
Ameren Corporation	AEE		A+	5	_		0.55
American Electric Power	AEP	Baa1	BBB+	5	NYSE	B+	0.55
Calpine Corp.	CPN	B1	BB+	4	NYSE	NR	1.10
CINergy Corp.	CIN	Baa1	A-	4	NYSE	В	0.55
CMS Energy	CMS	Ba1	BBB-	6	NYSE	В	0.55
Consolidated Edison	ED	A1	A+	3	NYSE	A-	0.45
Constellation Energy Group	CEG	A2	A-	4	NYSE	A-	0.60
DTE Energy Co.	DTE	Baa1	BBB+	6	NYSE	B+	0.55
Dominion Resources	D	A3	Α	4	NYSE	В	0.50
Duke Energy	DUK	A1	A+	5	NYSE	A-	0.60
Dynegy Inc. (New) Class A	DYN	Baa3	BBB	6	NYSE	В	
Edison Int'l	EIX	Ba3	BB	8	NYSE	В	0.70
El Paso Corp.	EP	Baa1	BBB+	4	NYSE	B+	0.90
Entergy Corp.	ETR	Baa3	BBB	6	NYSE	В	0.55
Exelon Corp.	EXC	A3	A-	4	NYSE	В	
FPL Group	FPL	A1	Α	4	NYSE	B+	0.45
FirstEnergy Corp.	FE	Baa2	BBB	6	NYSE	B+	0.55
Keyspan Energy	KSE	A3	Α	3	NYSE	B+	0.55
Kinder Morgan	KMI	Baa2	BBB	5	NYSE	В	0.65
Mirant Corporation	MIR	Ba1	BBB-	7	NYSE	NR	
NICOR Inc.	GAS	Aa2	AA	2	NYSE	B+	0.60
NiSource Inc.	NI	Baa2	BBB	5	NYSE	Α	0.45
PG&E Corp.	PCG	Caa2	D	9	NYSE	В	0.60
PPL Corp.	PPL	Baa1	A-	5	NYSE	B+	0.70
Peoples Energy	PGL	Aa2	AA-	3	NYSE	B+	0.70
Pinnacle West Capital	PNW	Baa1	BBB+	3	NYSE	A-	0.50
Progress Energy, Inc.	PGN	Baa1	BBB+	5	NYSE	A-	
Public Serv. Enterprise Inc.	PEG	Baa1	A-	3	NYSE	B+	0.55
Reliant Energy	REI	A3	BBB+	3	NYSE	В	0.60
Sempra Energy	SRE	A1	A+	5	NYSE	NR	0.60
Southern Co.	SO	A2	A	4	NYSE	A-	0.00
TECO Energy	TE	A1	A-	4	NYSE	A	0.55
TXU CORP	TXU	Baa2	BBB+	5	NYSE	В	0.60
Williams Cos.	WMB	Baa2	BBB+	6	NYSE	В	1.05
Xcel Energy Inc	XEL	A1	A-	5	NYSE	B+	1.00
Acci Elicity Ilic	ALL	AI			NIOL		-
Average for S&P Utilities		Baa1	BBB+	5		<u>B+</u>	0.64

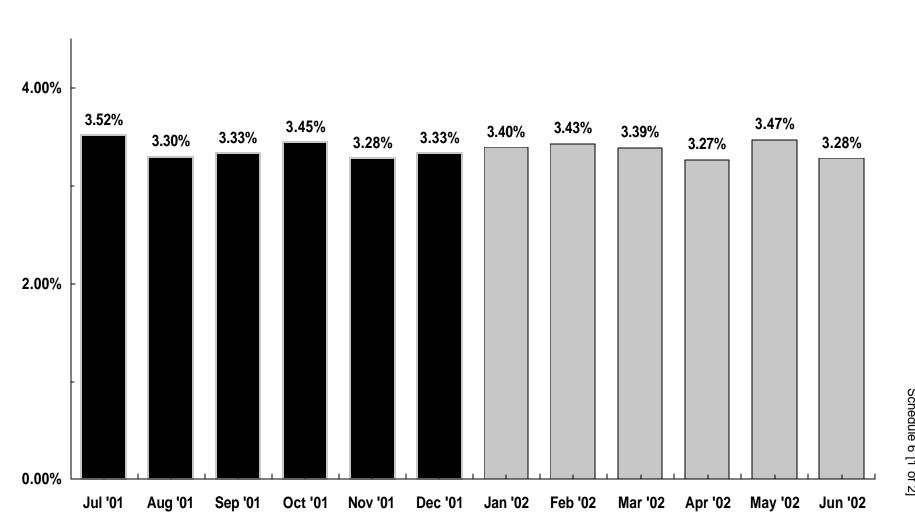
Source of Information: Moody's Investors Service

Standard & Poor's Corporation Standard & Poor's Stock Guide

Value Line Investment Survey for Windows

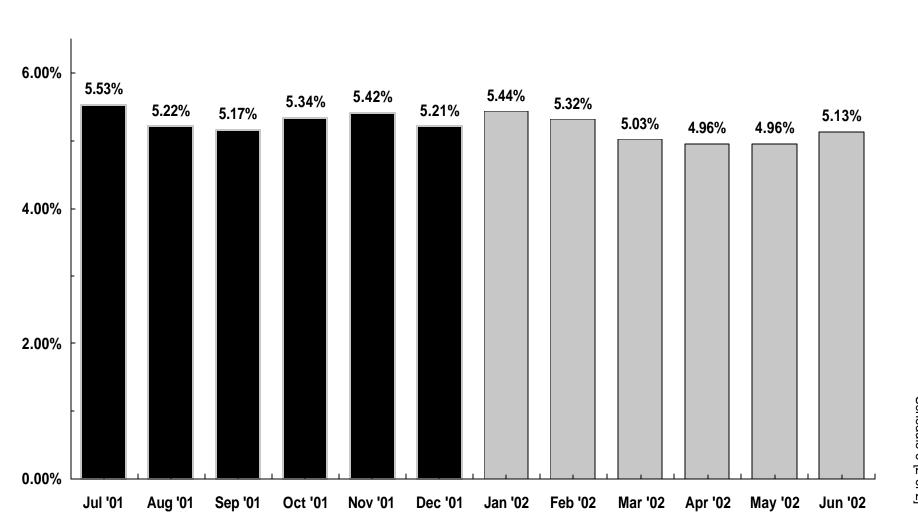
Water Group

Monthly Dividend Yields



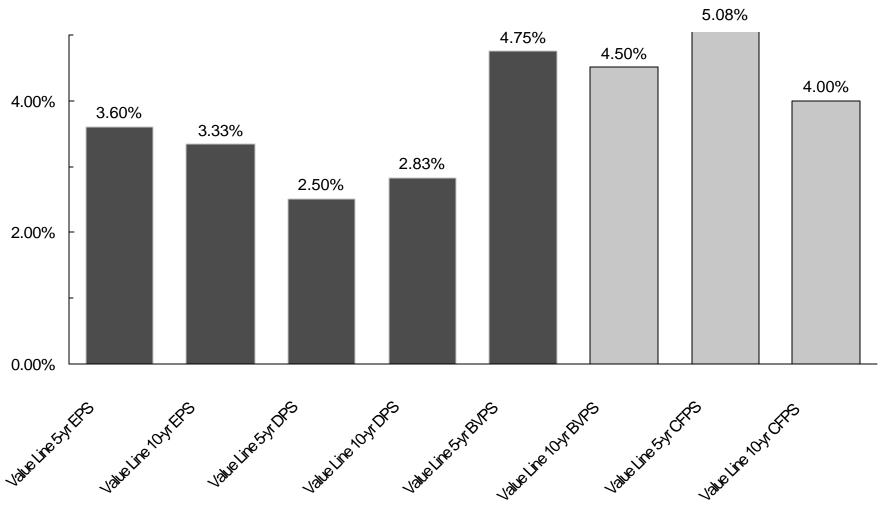
Gas Distribution Group

Monthly Dividend Yields



Water Group

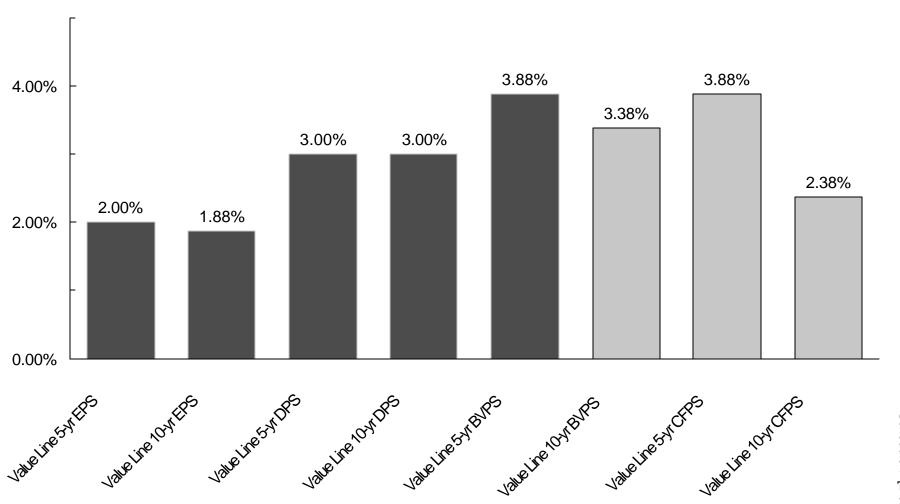
Historical Growth Rates



Schedule 7 [1 of 2] IAWC Exhibit 8.0 Page 13 of 31

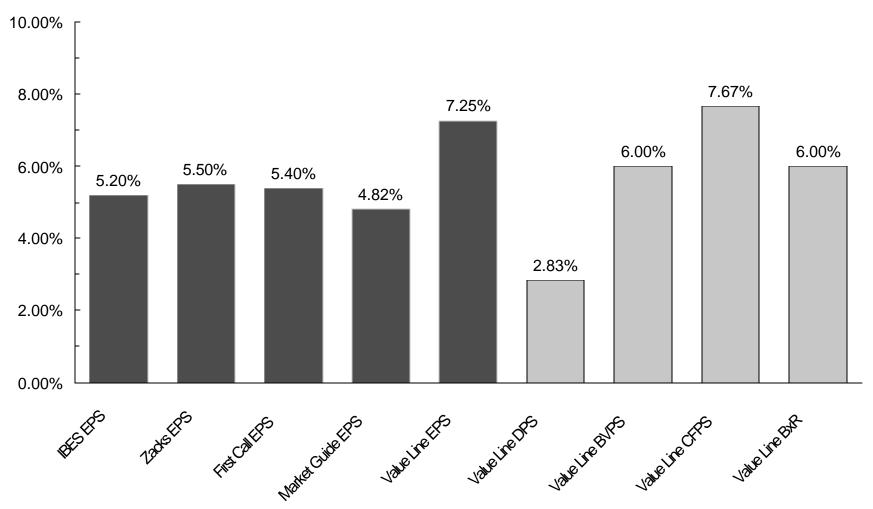
Gas Distribution Group

Historical Growth Rates



Water Group

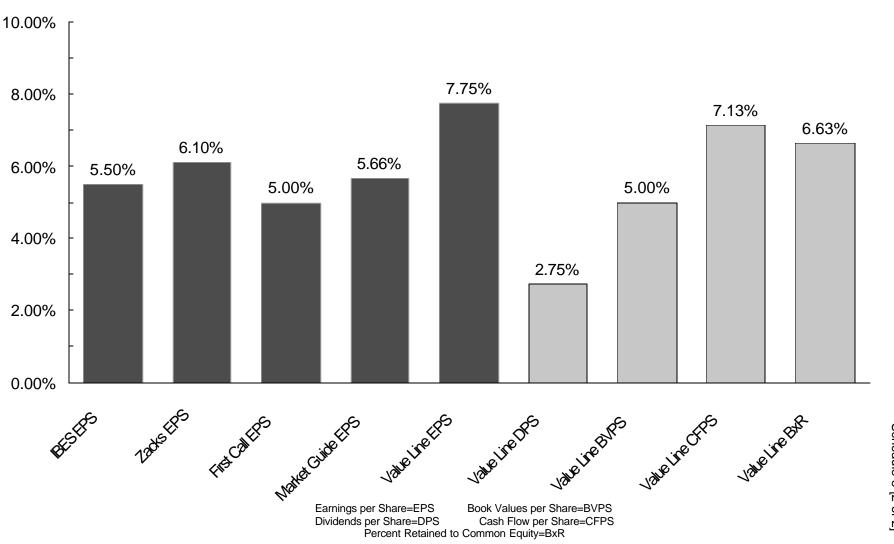
Five-Year Projected Growth Rates



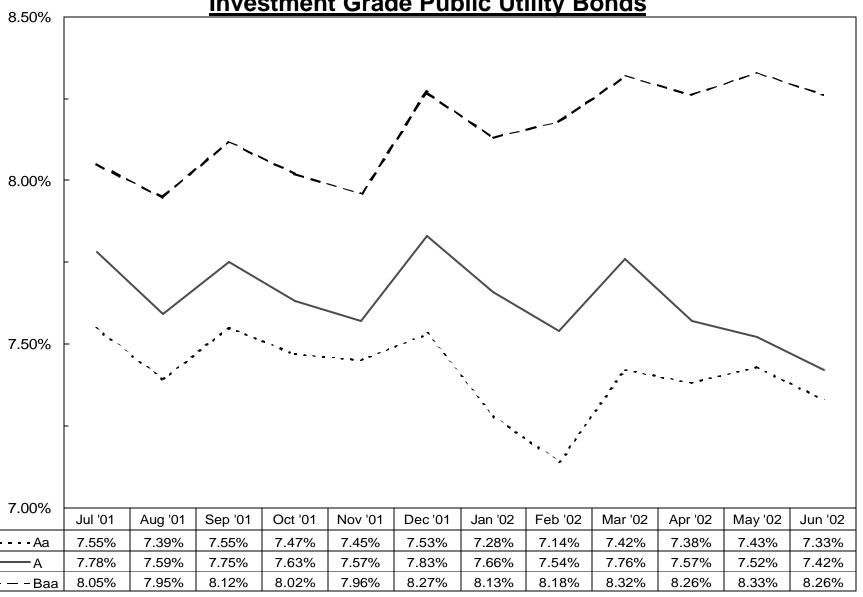
Schedule 8 [1 of 2] IAWC Exhibit 8.0

Gas Distribution Group

Five-Year Projected Growth Rates



Interest Rates for Investment Grade Public Utility Bonds

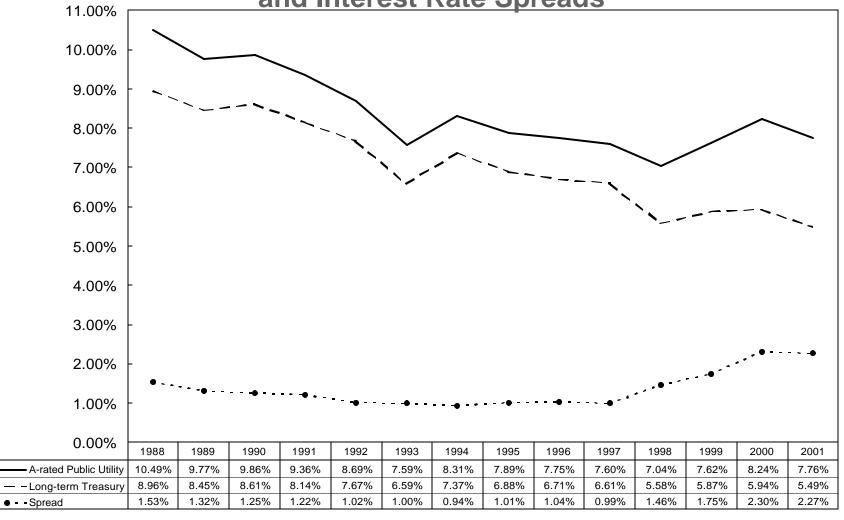


Interest Rates for Investment Grade Public Utility Bonds Yearly for 1997-2001 and the Twelve Months Ended June 2002

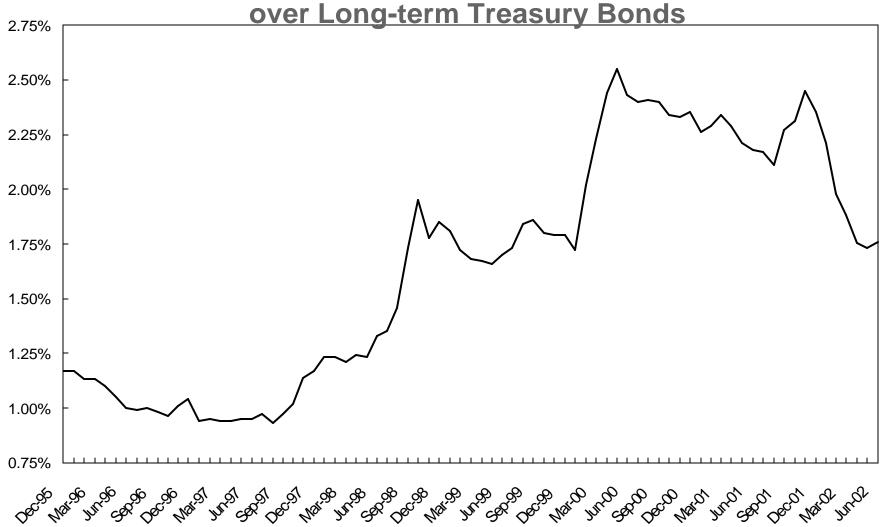
<u>Years</u>	Aaa Rated	Aa Rated	A Rated	Baa Rated	Average
<u>rears</u>	Nateu	Nateu	Nateu	Nateu	Average
1997	7.42%	7.54%	7.60%	7.95%	7.63%
1998	6.77%	6.91%	7.04%	7.26%	7.00%
1999	7.21%	7.51%	7.62%	7.88%	7.56%
2000	7.88%	8.06%	8.24%	8.36%	8.14%
2001	7.48%	7.58%	7.76%	8.03%	7.72%
Five-Year					
Average	7.35%	7.52%	7.65%	7.90%	7.61%
Montho					
<u>Months</u>					
Jul-01	7.46%	7.55%	7.78%	8.05%	7.71%
Aug-01	7.36%	7.39%	7.59%	7.95%	7.57%
Sep-01	7.52%	7.55%	7.75%	8.12%	7.73%
Oct-01	7.45%	7.47%	7.63%	8.02%	7.64%
Nov-01	7.45%	7.45%	7.57%	7.96%	7.61%
Dec-01	7.53%	7.53%	7.83%	8.27%	7.86%
Jan-02		7.28%	7.66%	8.13%	7.69%
Feb-02		7.14%	7.54%	8.18%	7.62%
Mar-02		7.42%	7.76%	8.32%	7.83%
Apr-02		7.38%	7.57%	8.26%	7.74%
May-02		7.43%	7.52%	8.33%	7.76%
Jun-02		7.33%	7.42%	8.26%	7.67%
Twelve-Month					
Average	7.46%	7.41%	7.64%	8.15%	7.70%
Six-Month					
Average		7.33%	7.58%	8.25%	7.72%
Three-Month					
Average		7.38%	7.50%	8.28%	7.72%

Source of Information: Moody's Investors Services, Inc.

A-rated Public Utility Bonds & Long-term Treasury Bonds
and Interest Rate Spreads



Interest Rate Spreads A-rated Public Utility Bonds ver Long-term Treasury Bonds



<u>Yiled Spreads</u> A rated Public Utility Bonds over Long-term Treasury Bonds

	A rated	Long-term			A rated	Long-term	
Month	Public Utility	Treasury	Spread	Month	Public Utility	Treasury	Spread
	. <u>abno otm</u> ty	1100001	<u>oprodu</u>		. <u>dono o time</u> y	11000019	<u> </u>
Dec-95	7.23%	6.06%	1.17%				
Jan-96	7.22%	6.05%	1.17%	Jan-99	6.97%	5.16%	1.81%
Feb-96	7.37%	6.24%	1.13%	Feb-99	7.09%	5.37%	1.72%
Mar-96	7.73%	6.60%	1.13%	Mar-99	7.26%	5.58%	1.68%
Apr-96	7.89%	6.79%	1.10%	Apr-99	7.22%	5.55%	1.67%
May-96	7.98%	6.93%	1.05%	May-99	7.47%	5.81%	1.66%
Jun-96	8.06%	7.06%	1.00%	Jun-99	7.74%	6.04%	1.70%
Jul-96	8.02%	7.03%	0.99%	Jul-99	7.71%	5.98%	1.73%
Aug-96	7.84%	6.84%	1.00%	Aug-99	7.91%	6.07%	1.84%
Sep-96	8.01%	7.03%	0.98%	Sep-99	7.93%	6.07%	1.86%
Oct-96	7.77%	6.81%	0.96%	Oct-99	8.06%	6.26%	1.80%
Nov-96	7.49%	6.48%	1.01%	Nov-99	7.94%	6.15%	1.79%
Dec-96	7.59%	6.55%	1.04%	Dec-99	8.14%	6.35%	1.79%
Jan-97	7.77%	6.83%	0.94%	Jan-00	8.35%	6.63%	1.72%
Feb-97	7.64%	6.69%	0.95%	Feb-00	8.25%	6.23%	2.02%
Mar-97	7.87%	6.93%	0.94%	Mar-00	8.28%	6.05%	2.23%
Apr-97	8.03%	7.09%	0.94%	Apr-00	8.29%	5.85%	2.44%
May-97	7.89%	6.94%	0.95%	May-00	8.70%	6.15%	2.55%
Jun-97	7.72%	6.77%	0.95%	Jun-00	8.36%	5.93%	2.43%
Jul-97	7.48%	6.51%	0.97%	Jul-00	8.25%	5.85%	2.40%
Aug-97	7.51%	6.58%	0.93%	Aug-00	8.13%	5.72%	2.41%
Sep-97	7.47%	6.50%	0.97%	Sep-00	8.23%	5.83%	2.40%
Oct-97	7.35%	6.33%	1.02%	Oct-00	8.14%	5.80%	2.34%
Nov-97	7.25%	6.11%	1.14%	Nov-00	8.11%	5.78%	2.33%
Dec-97	7.16%	5.99%	1.17%	Dec-00	7.84%	5.49%	2.35%
Jan-98	7.04%	5.81%	1.23%	Jan-01	7.80%	5.54%	2.26%
Feb-98	7.12%	5.89%	1.23%	Feb-01	7.74%	5.45%	2.29%
Mar-98	7.16%	5.95%	1.21%	Mar-01	7.68%	5.34%	2.34%
Apr-98	7.16%	5.92%	1.24%	Apr-01	7.94%	5.65%	2.29%
May-98	7.16%	5.93%	1.23%	May-01	7.99%	5.78%	2.21%
Jun-98	7.03%	5.70%	1.33%	Jun-01	7.85%	5.67%	2.18%
Jul-98	7.03%	5.68%	1.35%	Jul-01	7.78%	5.61%	2.17%
Aug-98	7.00%	5.54%	1.46%	Aug-01	7.59%	5.48%	2.11%
Sep-98	6.93%	5.20%	1.73%	Sep-01	7.75%	5.48%	2.27%
Oct-98	6.96%	5.01%	1.95%	Oct-01	7.63%	5.32%	2.31%
Nov-98	7.03%	5.25%	1.78%	Nov-01	7.57%	5.12%	2.45%
Dec-98	6.91%	5.06%	1.85%	Dec-01	7.83%	5.48%	2.35%
				Jan-02	7.66%	5.45%	2.21%
				Feb-02	7.54%	5.56%	1.98%
				Mar-02	7.76%	5.88%	1.88%
				Apr-02	7.57%	5.82%	1.75%
				May-02	7.52%	5.79%	1.73%
				Jun-02	7.42%	5.66%	1.76%

S&P Composite Index and S&P Public Utility Index Long-Term Corporate and Public Utility Bonds Yearly Total Returns 1928-2001

	S & P Composite	S & P Public Utility	Long Term Corporate	Public Utility
Year	Index	Index	Bonds	Bonds
1928	43.61%	57.47%	2.84%	3.08%
1929	-8.42%	11.02%	3.27%	2.34%
1930	-24.90%	-21.96%	7.98%	4.74%
1931 1932	-43.34% -8.19%	-35.90% -0.54%	-1.85% 10.82%	-11.11% 7.25%
1932	53.99%	-21.87%	10.38%	-3.82%
1934	-1.44%	-20.41%	13.84%	22.61%
1935	47.67%	76.63%	9.61%	16.03%
1936	33.92%	20.69%	6.74%	8.30%
1937	-35.03%	-37.04%	2.75%	-4.05%
1938 1939	31.12% -0.41%	22.45% 11.26%	6.13% 3.97%	8.11% 6.76%
1940	-9.78%	-17.15%	3.39%	4.45%
1941	-11.59%	-31.57%	2.73%	2.15%
1942	20.34%	15.39%	2.60%	3.81%
1943	25.90%	46.07%	2.83%	7.04%
1944 1945	19.75% 36.44%	18.03% 53.33%	4.73% 4.08%	3.29% 5.92%
1945	-8.07%	1.26%	4.06% 1.72%	2.98%
1947	5.71%	-13.16%	-2.34%	-2.19%
1948	5.50%	4.01%	4.14%	2.65%
1949	18.79%	31.39%	3.31%	7.16%
1950	31.71%	3.25%	2.12%	2.01%
1951	24.02%	18.63%	-2.69%	-2.77%
1952 1953	18.37% -0.99%	19.25% 7.85%	3.52% 3.41%	2.99% 2.08%
1954	52.62%	24.72%	5.39%	7.57%
1955	31.56%	11.26%	0.48%	0.12%
1956	6.56%	5.06%	-6.81%	-6.25%
1957	-10.78%	6.36%	8.71%	3.58%
1958	43.36%	40.70%	-2.22%	0.18%
1959 1960	11.96% 0.47%	7.49% 20.26%	-0.97% 9.07%	-2.29% 9.01%
1961	26.89%	29.33%	4.82%	4.65%
1962	-8.73%	-2.44%	7.95%	6.55%
1963	22.80%	12.36%	2.19%	3.44%
1964	16.48%	15.91%	4.77%	4.94%
1965	12.45%	4.67%	-0.46%	0.50%
1966	-10.06%	-4.48%	0.20% -4.95%	-3.45%
1967 1968	23.98% 11.06%	-0.63% 10.32%	-4.95% 2.57%	-3.63% 1.87%
1969	-8.50%	-15.42%	-8.09%	-6.66%
1970	4.01%	16.56%	18.37%	15.90%
1971	14.31%	2.41%	11.01%	11.59%
1972	18.98%	8.15%	7.26%	7.19%
1973	-14.66%	-18.07%	1.14%	2.42%
1974 1975	-26.47% 37.20%	-21.55% 44.49%	-3.06% 14.64%	-5.28% 15.50%
1976	23.84%	31.81%	18.65%	19.04%
1977	-7.18%	8.64%	1.71%	5.22%
1978	6.56%	-3.71%	-0.07%	-0.98%
1979	18.44%	13.58%	-4.18%	-2.75%
1980	32.42%	15.08%	-2.76%	-0.23%
1981	-4.91%	11.74%	-1.24%	4.27%
1982 1983	21.41% 22.51%	26.52% 20.01%	42.56% 6.26%	33.52% 10.33%
1984	6.27%	26.04%	16.86%	14.82%
1985	32.16%	33.05%	30.09%	26.48%
1986	18.47%	28.53%	19.85%	18.16%
1987	5.23%	-2.92%	-0.27%	3.02%
1988	16.81%	18.27%	10.70%	10.19%
1989 1990	31.49% -3.17%	47.80% -2.57%	16.23% 6.78%	15.61% 8.13%
1991	30.55%	14.61%	19.89%	19.25%
1992	7.67%	8.10%	9.39%	8.65%
1993	9.99%	14.41%	13.19%	10.59%
1994	1.31%	-7.94%	-5.76%	-4.72%
1995	37.43%	42.15%	27.20%	22.81%
1996 1997	23.07% 33.36%	3.14% 24.69%	1.40% 12.95%	3.04% 11.39%
1997	28.58%	24.69% 14.82%	12.95%	9.44%
1999	21.04%	-8.85%	-7.45%	-1.69%
2000	-9.11%	59.70%	12.87%	9.45%
2001	-11.88%	-30.41%	10.65%	5.85%
Coometrie Mean	10.070/	0.770/	E 700/	E 400/
Geometric Mean Arithmetic Mean	10.37% 12.33%	8.77% 11.11%	5.72% 6.06%	5.49% 5.79%
Standard Deviation	20.30%	22.65%	8.76%	8.11%
Median	15.40%	11.26%	4.03%	4.55%

Tabulation of Risk Rate Differentials for S&P Public Utility Index and Public Utility Bonds For the Years 1928-2001, 1952-2001, 1974-2001, and 1979-2001

Range Estimate	of Range
Geometric Arithmetic	and Point
Total Returns Mean Median Midpoint Mean	Estimate
<u>1928-2001</u>	
S&P Public Utility Index 8.77% 11.26% 11.11%	
Public Utility Bonds 5.49% 4.55% 5.79%	
Risk Differential 3.28% 6.71% 5.00% 5.32%	5.16%
1952-2001	
S&P Public Utility Index 11.18% 12.05% 12.62%	
Public Utility Bonds 6.30% 5.08% 6.63%	
Risk Differential 4.88% 6.97% 5.93% 5.99%	5.96%
<u>1974-2001</u>	
S&P Public Utility Index 13.45% 14.72% 15.33%	
Public Utility Bonds 9.22% 9.45% 9.61%	
Risk Differential 4.23% 5.27% 4.75% 5.72%	5.24%
Risk Differential <u>4.23%</u> <u>5.27%</u> <u>4.75%</u> <u>5.72%</u>	5.24%
<u>1979-2001</u>	
S&P Public Utility Index 14.37% 14.82% 16.07%	
Public Utility Bonds 9.87% 9.45% 10.24%	
Risk Differential 4.50% 5.37% 4.94% 5.83%	5.39%

Value Line Betas for Water Group and Gas Distribution Group

Company	Beta	Company	Beta
American States Water	0.65	Atmos Energy Corporation	0.55
California Water Serv. Grp.	0.60	Laclede Group, Inc.	0.55
Connecticut Water Services, Inc	0.45	NICOR, Inc.	0.55
Middlesex Water Company	0.45	Peoples Energy Corporation	0.70
Philadelphia Suburban Corp.	0.60		
SJW Corp.	0.55	Average	0.59
_			
Average	0.55		

Source of Information: Value Line Investment Survey, May 3, 2002 and March 22, 2002

Treasury Notes & Bonds 6.00% 5.00% 4.00% 3.00% 2.00% Jul '01 Aug '01 Sep '01 Oct '01 Nov '01 Dec '01 Jan '02 Feb '02 Mar '02 May '02 Jun '02 Apr '02 3.62% 3.47% 2.82% 2.33% 2.18% 2.22% 2.16% 2.23% 2.57% 2.48% 2.35% 2.20% 1-Year 2-Year 4.04% 3.76% 3.12% 2.73% 2.78% 3.11% 3.03% 3.02% 3.56% 3.42% 3.26% 2.99% 5-Year 4.12% 4.19% 4.76% 4.57% 3.91% 3.97% 4.39% 4.34% 4.30% 4.74% 4.65% 4.49% 5.24% 4.97% 4.73% 4.57% 4.65% 5.09% 5.04% 4.91% 5.28% 5.21% 5.16% 4.93% - 10-Year 5.61% 5.48% 5.48% 5.32% 5.12% 5.48% 5.45% 5.56% 5.88% 5.82% 5.79% 5.66% L-t Avg

Yields on

Interest Rates for Treasury Constant Maturities Yearly for 1997-2001 and the Twelve Months Ended June 2002

<u>Years</u>	1-Year	2-Year	3-Year	5-Year	7-Year	10-Year	20-Year	Long-term Average (1)
1997	5.63%	5.99%	6.10%	6.22%	6.33%	6.35%	6.69%	6.61%
1998	5.05%	5.13%	5.14%	5.15%	5.28%	5.26%	5.72%	5.58%
1999	5.08%	5.43%	5.49%	5.55%	5.79%	5.65%	6.20%	5.87%
2000	6.11%	6.26%	6.22%	6.16%	6.20%	6.03%	6.23%	5.94%
2001	3.49%	3.83%	4.09%	4.56%	4.88%	5.02%	5.63%	5.49%
Five-Year								
Average	5.07%	5.33%	5.41%	5.53%	5.70%	5.66%	6.09%	5.90%
<u>Months</u>								
Jul-01	3.62%	4.04%	4.31%	4.76%	5.06%	5.24%	5.75%	5.61%
Aug-01	3.47%	3.76%	4.04%	4.57%	4.84%	4.97%	5.58%	5.48%
Sep-01	2.82%	3.12%	3.45%	4.12%	4.51%	4.73%	5.53%	5.48%
Oct-01	2.33%	2.73%	3.14%	3.91%	4.31%	4.57%	5.34%	5.32%
Nov-01	2.18%	2.78%	3.22%	3.97%	4.42%	4.65%	5.33%	5.12%
Dec-01	2.22%	3.11%	3.62%	4.39%	4.86%	5.09%	5.76%	5.48%
Jan-02	2.16%	3.03%	3.56%	4.34%	4.79%	5.04%	5.69%	5.45%
Feb-02	2.23%	3.02%	3.55%	4.30%	4.71%	4.91%	5.61%	5.56%
Mar-02	2.57%	3.56%	4.14%	4.74%	5.14%	5.28%	5.93%	5.88%
Apr-02	2.48%	3.42%	4.01%	4.65%	5.02%	5.21%	5.85%	5.82%
May-02	2.35%	3.26%	3.80%	4.49%	4.90%	5.16%	5.81%	5.79%
Jun-02	2.20%	2.99%	3.49%	4.19%	4.60%	4.93%	5.65%	5.66%
Twelve-Month								
Average	2.55%	3.24%	3.69%	4.37%	4.76%	4.98%	5.65%	5.55%
Six-Month								
Average	2.33%	3.21%	3.76%	4.45%	4.86%	5.09%	5.76%	5.69%
Three-Month								
Average	2.34%	3.22%	3.77%	4.44%	4.84%	5.10%	5.77%	5.76%

Note: (1) Prior to February 18, 2002, the yields represented the 30-year Treasury constant maturity series.

Measures of the Risk-Free Rate

The forecast of Treasury yields per the consensus of nearly 50 economists reported in the <u>Blue Chip Financial Forecasts</u> dated July 1, 2002

<u>Year</u>	Quarter	1-Year Treasury Bill	2-Year Treasury Note	5-Year Treasury Note	10-Year Treasury Note	Long-term Average
2002	Third	2.4%	3.2%	4.3%	5.0%	5.6%
2002	Fourth	2.8%	3.5%	4.6%	5.3%	5.8%
2003	First	3.2%	3.9%	4.8%	5.4%	5.9%
2003	Second	3.6%	4.2%	5.1%	5.6%	6.0%
2003	Third	3.9%	4.4%	5.2%	5.7%	6.1%
2003	Fourth	4.2%	4.6%	5.4%	5.8%	6.2%



Summary & Index

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> Ratings & Reports binder. Last week's Summary & Index should be removed

July 5, 2002

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SCREENS							
Industries, in order of Timeliness Rank	Stocks with Lowest P/Es						

The Median of Estimated

PRICE-EARNINGS RATIOS

of all stocks with earnings

17.9

26 Weeks Market Low Market High Ago 10-28-87 5-22-01 19.4 10.6 18.0 The Median of Estimated **DIVIDEND YIELDS**

(next 12 months) of all dividend paying stocks under review

1.8%

26 Weeks Market Low Market High Ago 10-28-87 5-22-01 1.8% 3.7% 1.8% The Estimated Median Price
APPRECIATION POTENTIAL

of all 1700 stocks in the hypothesized economic environment 3 to 5 years hence

70%

26 Weeks Market Low Market High Ago 10-28-87 5-22-01 60% 120% 65%

ANALYSES OF INDUSTRIES IN ALPHABETICAL ORDER WITH PAGE NUMBER

Numeral in parenthesis after the industry is rank for probable performance (next 12 months).

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The Long Run Perspective

Table 2-1

Basic Series: Summary Statistics of Annual Total Returns

from 1926 to 2001

Series	Geometric Mean	Arithmetic Mean	Standard Déviation	Distribution
Large Company Stocks	10.7%	12.7%	20.2%	
Small Company Stocks	12.5	17.3	33.2	10 اسلسلىلىسىسى
Long-Term Corporate Bonds	5.8	6.1	8.6	
Lang-Term Government	5.3	5.7	9.4	ا أ
Intermediate-Term Government	5.3	5.5	5.7	
U.S. Treasury Bill:	s 3.8	3.9	3.2	.lı
Inflation	3.1	3.1	4.4	
			-90	% 0% 90%

The 1983 Small Company Stocks Total Return was 142.9 parcent.

Comparable Earnings Approach

Using All Value Line Non-Utility Companies with
Timeliness of 3 & 4; Safety Rank of 1, 2 & 3; Financial Strength of B+, B++, A & A+;
Price Stability of 80 to 100; Betas of .45 to .70; and Technical Rank of 3 & 4

Company	Industry	Timeliness Rank	Safety Rank	Financial Strength	Price Stability	Beta	Technical Rank
Albertson's Inc.	STEEL	3	2	Α	80	0.65	3
Ampco-Pittsburgh	MACHINE	3	3	B+	80	0.60	4
Banta Corp.	ALCO-BEV	3	3	B+	90	0.70	3
Brown-Forman 'B'	BUILDING	4	1	A+	95	0.65	4
Butler Mfg.	FOODPROC	4	2	B++	90	0.70	3
Church & Dwight	FOODPROC	3	3	B++	80	0.55	3
ConAgra Foods	FOODPROC	4	2	A	80	0.65	3
Dentsply Int'l	ELECEQ	3	2	л В++	85	0.65	3
Franklin Electric	DEFENSE	3	3	B+	95	0.50	3
Gen'l Dynamics	FOODPROC	3	1	A+	90	0.70	3
Haemonetics Corp.	FOODPROC	4	3	B++	80	0.70	3
Heinz (H.J.)	FOODPROC	4	1	A+	95	0.55	4
Hershey Foods	FOODPROC	3	1	A+	95	0.50	4
Hormel Foods	HUMAN	4	1	A	100	0.50	4
Lance Inc.	METALFAB	3	3	B+	90	0.55	4
Lawson Products	MACHINE	4	1	A	90	0.55	3
McCormick & Co.	APPLIANC	3	2	B++	95	0.55	4
National Presto Ind.	BANKMID	4	2	B+	100	0.50	4
Old Nat'l Bancorp	MEDSUPPL	3	1	A	100	0.60	4
•				B+			
Pulitzer Inc. Quaker Chemical	CHEMSPEC	4 4	3 3	в+ В+	95 90	0.65	3 3
	OFFICE INSPRPTY		3 2	Б+ В++		0.65	3
Riviana Foods	GROCERY	3		Б++ В+	85 05	0.50	3 4
RLI Corp.		3	3 3	Б+ В+	95	0.70	4
Ruddick Corp.	FOODPROC	3			80	0.65	
Sara Lee Corp.	INSPRPTY	3	2	A B+	90	0.60	4
Selective Ins. Group	FOODPROC	4	3		85 05	0.70	3
Sensient Techn.	INDUSRV	3	2	B++	95	0.60	3
ServiceMaster Co.	FOODPROC	3	3	B+	80	0.70	3
Smucker (J.M.)	DIVERSIF	3	2	B++	90	0.65	4
Standex Int'l	FOODPROC	4	2	B++	85	0.70	3
Tecumseh Products 'A'	MACHINE	4	2	A	85	0.65	3
Tootsie Roll Ind.	INSPRPTY	4	1	A+	95	0.65	3
Transatlantic Hldgs.	TOBACCO	3	2	B++	100	0.70	4
Universal Corp.	TOBACCO	3	2	A	85	0.60	3
UST Inc.	GROCERY	3	3	B+	85	0.70	3
Weis Markets	GROCERY	4	1	A	100	0.60	3
Wendy's Int'l	MEDSUPPL	3	2	A	85	0.70	3
West Pharmac. Svcs.	MEDSUPPL	3	2	<u>B</u> +	100	0.60	3
Average		3	2	B++	90	0.62	3
Water Group	Range	3 to 4	2 to 3	B+ to B++	80 to 95	.45 to .65	3 to 4
·	Average	4	2	B+	88	0.55	3
Gas Distribution Group	Range	3 to 4	1 to 3	B+ to A+	90 to 100	.55 to .70	3 to 4
	Average	4	2	B++	98	0.59	4

Source of Information: Value Line Investment Survey for Windows, May 2002

Comparable Earnings Approach

Five -Year Average Historical Earned Returns for Years 1997-2001 and Projected 3-5 Year Returns

Company	1997	1998	1999	2000	2001	Average	Projected 2004-06
Albertson's Inc.	21.4%	20.7%	16.7%	15.3%	13.4%	17.5%	14.0%
Ampco-Pittsburgh	11.1%	11.0%	9.9%	10.0%	NMF	10.5%	10.0%
Banta Corp.	12.5%	12.9%	15.4%	15.8%	14.5%	14.2%	13.0%
Brown-Forman 'B'	22.6%	22.0%	20.8%	19.6%	17.5%	20.5%	16.5%
Butler Mfg.	13.5%	11.8%	14.1%	15.1%	7.1%	12.3%	10.5%
Church & Dwight	13.7%	15.9%	18.6%	20.9%	19.1%	17.6%	16.5%
ConAgra Foods	24.9%	22.6%	23.9%	27.0%	17.1%	23.1%	18.5%
Dentsply Int'l	17.6%	19.4%	19.2%	19.4%	18.0%	18.7%	19.0%
Franklin Electric	25.0%	27.1%	27.8%	20.9%	22.0%	24.6%	26.0%
Gen'l Dynamics	16.5%	16.4%	22.5%	23.6%	20.5%	19.9%	19.0%
Haemonetics Corp.	8.5%	9.5%	12.2%	13.5%	13.0%	11.3%	13.0%
Heinz (H.J.)	36.2%	48.9%	58.0%	65.8%	53.5%	52.5%	35.5%
Hershey Foods	39.4%	31.9%	26.9%	28.1%	32.9%	31.8%	26.0%
Hormel Foods	13.2%	15.0%	19.0%	19.5%	18.3%	17.0%	16.0%
Lance Inc.	16.1%	14.8%	13.7%	12.6%	13.4%	14.1%	15.0%
Lawson Products	15.3%	13.6%	15.9%	16.3%	8.5%	13.9%	14.5%
McCormick & Co.	25.0%	27.2%	31.8%	38.3%	33.3%	31.1%	27.5%
National Presto Ind.	6.8%	7.8%	8.2%	6.2%	4.5%	6.7%	7.0%
Old Nat'l Bancorp	12.7%	14.5%	16.8%	14.0%	15.5%	14.7%	14.5%
Pulitzer Inc.	21.2%	7.0%	2.8%	4.4%	1.5%	7.4%	7.0%
Quaker Chemical	16.1%	16.2%	19.0%	21.3%	16.0%	17.7%	25.0%
Riviana Foods	15.8%	16.4%	18.6%	18.6%	14.4%	16.8%	13.0%
RLI Corp.	11.3%	9.6%	8.8%	9.2%	9.5%	9.7%	11.0%
Ruddick Corp.	12.5%	11.4%	11.4%	10.8%	10.8%	11.4%	11.5%
Sara Lee Corp.	22.3%	59.1%	88.3%	NMF	NMF	56.6%	41.5%
Selective Ins. Group	12.3%	8.8%	9.4%	4.6%	4.5%	7.9%	10.5%
Sensient Techn.	17.0%	17.9%	18.6%	16.7%	15.1%	17.1%	16.0%
ServiceMaster Co.	50.4%	19.9%	18.6%	15.9%	12.7%	23.5%	18.0%
Smucker (J.M.)	12.0%	11.6%	11.4%	13.4%	12.0%	12.1%	13.0%
Standex Int'l	19.1%	19.3%	18.9%	18.5%	14.5%	18.1%	19.0%
Tecumseh Products 'A'	10.0%	9.8%	13.1%	6.6%	4.4%	8.8%	10.0%
Tootsie Roll Ind.	17.3%	17.0%	16.6%	16.5%	12.9%	16.1%	14.5%
Transatlantic Hldgs.	13.7%	15.4%	11.4%	11.4%	10.1%	12.4%	13.5%
Universal Corp.	21.5%	23.8%	23.6%	23.7%	21.4%	22.8%	16.5%
UST Inc.	100.3%	97.2%	233.7%	163.3%	84.6%	135.8%	58.0%
Weis Markets	9.4%	8.5%	8.5%	7.9%	10.1%	8.9%	11.0%
Wendy's Int'l	15.2%	13.9%	15.6%	16.1%	18.5%	15.9%	16.0%
West Pharmac. Svcs.	13.1%	16.3%	15.7%	8.3%	9.0%	12.5%	11.0%
Average						21.1%	17.6%
Median						16.4%	14.8%